

# SmartGrowth Strategy 2023–2073

## ISSUES AND OPTIONS PAPER

### General

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<b>Topic</b>	Parts 1 & 2 and General
<b>Issues</b>	<ol style="list-style-type: none"> <li>1. Oppose</li> <li>2. Changes to Vision – Contemporary perspectives</li> <li>3. Changes to Vision – Tangata Whenua values</li> <li>4. Objectives, Challenges, Opportunities</li> <li>5. Transformational Shifts</li> <li>6. Implementation Plan – specific actions to be included.</li> <li>7. Consultation &amp; Engagement</li> <li>8. SmartGrowth Partnership</li> <li>9. Hamilton to Tauranga Corridor</li> </ol>

#### Staff Narrative

##### Overview of feedback received

12 submitters generally support the Strategy. No further evaluation of these submissions is necessary.

##### **Issue 1: Oppose the Strategy**

22 submitters generally oppose the Strategy. Four submissions in this category include a request to rationalise SmartGrowth, TSP, UFTI documents into a united framework with consistent figures; provide for more public consultation; revisit the growth scenario based on population ageing and workforce decline, stop planning too far ahead; and work more closely with the development community.

##### **Issue 2: Changes to Vision based on other UGP Strategies**

SocialLink has proposed changes to the Vision to reflect contemporary perspectives – based on other UGP visions.

##### **Issue 3: Changes to Vision to reflect tangata whenua values**

SocialLink has proposed including tangata whenua values on page 61 of the Strategy into the Vision statements on page 16.

##### **Issue 4: Objectives (page 17), challenges and opportunities (pages 38–40)**

National Council of Women propose that Population Change be included as a challenge. Envirohub submit that the deteriorating state of the environment and the loss of biodiversity be added as a challenge and that the Opportunities should note the high level of active awareness there is of the natural environment. Envirohub also propose that Social Objectives on page 17 do not include any focus on people. This should be developed and include a statement on equitable outcomes.

##### **Issue 5: Transformational Shifts**

The Property Council, Urban Taskforce and Clear the Air and Tauranga Moana Fumigant propose adding further transformational shifts to prioritise social infrastructure and access to public amenities, environmental and climate resilience, protecting highly productive land and Mount Maunganui airshed pollution.

##### **Issue 6: Implementation & Funding Plan – Specific Actions**

Two submitters (Urban Task Force and Property Council) propose a range of funding and financing models in the implementation plan, including using the Infrastructure Funding and Financing Act, Public Private Partnerships and direct Central Government investment.

Two submitters (SBOP and Julie Andrews) do not support public private partnerships and funding should be through central government.

SocialLink also opposes the use of the IFF.

Ngai Tukairangi Trust request that SmartGrowth consider mechanisms to assist hapu in the sub-region to develop their own spatial plans and revise/update existing planning documents.

Urban Task Force requests actions in the implementation plan to include a requirement for partners to collaborate and to reach solutions using a taskforce/working group, require review of delivery and cooperation between the Partners and their performance, engage more with the development community and implement National Planning Standards for 'industrial' zones.

Other specific suggestions are that the development Sector Group (DSG) should be formally included in the SmartGrowth structure, with representation on the SmartGrowth Leadership Group; that a full Project Plan and Resourcing Plan be prepared for the FDS and that a SmartGrowth / FDS Implementation Office be established with adequate funding and resources to deliver the FDS.

#### **Issue 7: Consultation and Engagement**

Key themes are that the opinions and viewpoints of the general community have not been allowed for in the month-long SCP process and the amount of information could be quite off-putting.

#### **Issue 8: SmartGrowth Partnership**

The focus of these submissions are on the reestablishment of the SmartGrowth Forums, in particular the Strategic Partners Forum and that representatives from the Social and Environment Sector and KiwiRail be included on the SmartGrowth Governance Group (SLG) Note that the DSG has also requested representation on the SLG.

#### **Issue 9: Hamilton to Tauranga Corridor**

A submission by SmartGrowth seeks in inclusion of the Hamilton to Tauranga Investment Programme in the Strategy.

Waikato and Bay of Plenty regions are working on a joined-up approach to the Hamilton to Tauranga Corridor given the significance of this connection. There are shared objectives and priorities, and a joint investment programme has been prepared. The joint investment programme is based around fuelling sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports. The recently notified Future Proof FDS includes the same provisions.

### **Options Overview**

**Issue 1:** Oppose elements of the Strategy and propose to rationalise the SG, TSP and UFTI documents, revisit the growth scenario, work more closely with the development sector.

Option 1A	Note the submissions and make no changes to the strategy. (Recommended)
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Option 1B	Rationalise SmartGrowth, TSP, UFTI documents into a united framework with consistent figures. Revisit the growth scenario.(Not Recommended)
<b>Issue 2:</b> Changes to Vision to reflect contemporary perspectives – based on other UGPs	
Option 2A	That the vision for the strategy is retained as per the version released for consultation and that additional text be added to the Strategy Introduction and Context to explain how “Western Bay - a great place to live, learn, work and play” applies at varying spatial levels (Recommended)
Option 2B	Change the Vision to reflect contemporary perspectives as follows: <ul style="list-style-type: none"> <li>• 'Liveable, safe, sustainable and healthy place.'(Greater Christchurch); and/or</li> <li>• A diverse and vibrant city centre, thriving towns and rural communities, place of choice, variety of housing options, protection of natural environments, landscape and heritage, productive partnerships, sustainable infrastructure and resource use, responds to climate change urgently, building resilience and supporting the transition to low carbon economy (Future Proof Strategy, Waikato)</li> </ul>
<b>Issue 3:</b> Incorporating the values expressed by tangata whenua on pg 61 of the Strategy into the vision.	
Option 3A	Incorporate the following values from page 61 into the Strategy Vision on page 16 “Manaakitanga – respect and care for others: We build warm and affordable homes and communities for all socioeconomic backgrounds. We also are good ancestors who plan and make decisions for our mokopuna and future generations. Kaitiakitanga – environmental responsibility and reciprocity: We are dependent on the natural world for their well-being and survival and therefore have a responsibility to care for and protect the environment in return. We are good ancestors who leave the natural environment in a better state for our mokopuna and future generations. Environmental reciprocity involves moving away from an exploitative mindset and creating a more balanced relationship between human activity and nature to ensure the health and wellbeing of all.”
Option 3B	Do not incorporate the following values from page 61 into the Strategy Vision on page 16 “Manaakitanga – respect and care for others: We build warm and affordable homes and communities for all socioeconomic backgrounds. We also are good ancestors who plan and make decisions for our mokopuna and future generations. Kaitiakitanga – environmental responsibility and reciprocity: We are dependent on the natural world for their well-being and survival and therefore have a responsibility to care for and protect the environment in return. We are good ancestors who leave the natural environment in a better state for our mokopuna and future generations. Environmental reciprocity involves moving away from an exploitative mindset and creating a more balanced relationship

	between human activity and nature to ensure the health and wellbeing of all."
<b>Issue 4: Objectives</b> – proposed additions to page 17 and Challenges and Opportunities– pages 38–40	
Option 4A	Change the Strategy Challenges, Opportunities and Objectives to reflect the following. Include Population Change and Deteriorating State of the Environment and Loss of Biodiversity as new Challenges on page 38. Add “high level of active awareness there is of the natural environmental from most of our citizens” to opportunities on page 40. Add a statement on equitable outcomes to the social objectives on page 17.
Option 4B	No changes to the Strategy Challenges, Objectives and Opportunities
<b>Issue 5: Transformational Shifts:</b> Proposed changes to transformational shifts	
Option 5A	Add a seventh transformational shift to reflect further investment in social infrastructure such as public and community amenities, noting the significant underinvestment in such infrastructure. Expand the proposed eco-system 'transformational shift' to include environmental and climate resilience. Incorporate the economic imperative to protect the region's highly productive land within the transformational shifts. Add resolving Mount Maunganui Airshed pollution to the transformational shifts.
Option 5B	Make no changes to the Transformational Shifts
<b>Issue 6: Implementation &amp; Funding Plan – Specific Actions to be Included</b>	
Option 6A	That the requested actions be noted and referred to the Implementation and Funding Plan Working Group for consideration <i>That the Implementation and Funding Plan provide sufficient background information to assist users including on:</i> <ul style="list-style-type: none"> <li>• <i>Outcomes delivered by partners</i></li> <li>• <i>Outcome delivered by joint mechanisms such as the Transport System Plan, Housing System Plan, Priority Development Areas, “City Deals”, and Special Development Projects.</i></li> <li>• <i>How the delivery arrangements interrelate, using an organisation chart</i></li> </ul>
<b>Issue 7: Consultation &amp; Engagement:</b> Key themes are that the opinions and viewpoints of the general community has not been allowed for in the month-long SCP process and the amount of information could be quite off-putting.	
Option 7A	Note the submissions on the Strategy consultation and engagement process and consider these suggestions for future SmartGrowth consultation processes.

**Issue 8: SmartGrowth Partnership:** The focus of these submissions is on the reestablishment of the SmartGrowth Forums, in particular the Strategic Partners Forum and that representatives from the Development Sector Group, Social and Environment Sector and KiwiRail are included on the SmartGrowth Governance Group (SLG). Also engaging early with the Priority Development Areas process.

Option 8A	The matters raised in relation to membership of the SmartGrowth Leadership Group and re-establishment of the SmartGrowth Forums are referred to SLG for its consideration alongside the development of a Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027
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**Issue 9: Hamilton to Tauranga Corridor:**

A submission by SmartGrowth seeks in inclusion of the Hamilton to Tauranga Investment Programme in the Strategy.

Waikato and Bay of Plenty regions are working on a joined-up approach to the Hamilton to Tauranga Corridor given the significance of this connection. There are shared objectives and priorities, and a joint investment programme has been prepared. The joint investment programme is based around fuelling sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports.

**Issue 1: Oppose elements of the Strategy and propose to rationalise the SG, TSP and UFTI documents, revisit the growth scenario, work more closely with the development sector.**

**Option 1A:**

Note the submissions and make no changes. Note that the growth scenario evidence base has undergone significant expert analysis and will be revisited in the next iteration of the Strategy in a few years' time. The Strategy incorporates the UFTI connected centres programme and key elements of the TSP programme. SmartGrowth advisors regularly report to the Development Sector Group which is considered to be a key SmartGrowth stakeholder. (Recommended)

**Advantages**

- The Strategy has incorporated the key elements of UFTI and TSP.
- The growth scenarios are evidence-based using most recent demographic and economic analysis and an updated HBA. It is not clear on what basis that this would provide any clearer evidence base.

**Disadvantages**

- Would not address the submitters issues.

**Financial implications**

Nil

**Other considerations:**

The Strategy Background and SmartGrowth Journey sets out how the TSP and UFTI and JSP provide the evidence base for the Strategy and FDS. This development of policy is also addressed in the Urban Form and FDS IOPs.

Once the Strategy is adopted the UFTI will become a background document that would only need to be referenced in decision-making where the direction provided within the Strategy was absent or unclear.

**Option 1B:**

Rationalise SmartGrowth, TSP, UFTI documents into a united framework with consistent figures. Revisit the growth scenario. (Not Recommended)

<p><b>Advantages</b></p> <ul style="list-style-type: none"> <li>• Rationalise SG, TSP, UFTI – provides an opportunity to ensure numbers are consistent across the documents, and further stakeholder inputs.</li> <li>• Revisit growth scenario based on population ageing and workforce decline, stop planning too far ahead –More granular population data on aging has been recognised as beneficial in other IOPS. A shorter timeframe would provide greater certainty but would not support the need for long term 30-year planning required by the FDS</li> </ul>	<p><b>Disadvantages</b></p> <ul style="list-style-type: none"> <li>• The Strategy has incorporated the key elements of UFTI and TSP.</li> <li>• The growth scenarios are evidence-based using most recent demographic and economic analysis and an updated HBA. It is not clear on what basis that this would provide any clearer evidence base.</li> </ul>
<p><b>Financial implications</b></p>	
<p>A revisit of these projections would be costly and time-consuming. There is no budget allocation for this.</p>	
<p><b>Other considerations:</b></p>	
<p>Nil</p>	
<p><b>Issue 2: SocialLink requests changes to Vision to reflect contemporary perspectives – based on other UGPs</b></p>	
<p><b>Option 2A:</b> That the vision for the strategy is retained as per the version released for consultation That additional text be added to the Strategy Introduction and Context to explain how “Western Bay – a great place to live, learn, work and play” applies at varying spatial levels (Recommended)</p>	
<p><b>Advantages</b></p> <ul style="list-style-type: none"> <li>• The current vision of “A great place to live learn work and play” captures the multi-faceted nature of the Strategy. It reflects the shift away from a singular focus on land for housing which characterised urban growth planning prior to SmartGrowth.</li> <li>• Read as a whole, the Strategy includes consideration of contemporary perspectives referred to in the submission.</li> </ul>	<p><b>Disadvantages</b></p> <ul style="list-style-type: none"> <li>• The vision does not reflect contemporary perspectives upfront, such as the priority to climate change response.</li> </ul>
<p><b>Financial considerations:</b></p>	
<p>Nil</p>	

<b>Other Considerations:</b>	
The need for an updated vision could be reconsidered at the next review of the Strategy (2027).	
<b>Option 2A:</b> Change the Vision (“A great place to Live, Learn, Work Play”) to reflect contemporary perspectives such as: <ul style="list-style-type: none"> <li>• ‘Liveable, safe, sustainable and healthy place.’(Greater Christchurch); and/or</li> <li>• A diverse and vibrant city centre, thriving towns and rural communities, place of choice, variety of housing options, protection of natural environments, landscape and heritage, productive partnerships, sustainable infrastructure and resource use, responds to climate change urgently, building resilience and supporting the transition to low carbon economy (Future Proof Strategy, Waikato)</li> </ul>	
<b>Advantages</b> <ul style="list-style-type: none"> <li>• These suggestions could better reflect contemporary perspectives.</li> </ul>	<b>Disadvantages</b>
<b>Financial considerations:</b>	
The Vision has already gone through a consultation process through key SmartGrowth stakeholders and Partnership. The time taken to reconsider the vision needs to be weighed up against the cost and risk of delay in adopting the final Strategy. With limited resources the focus should be substantive outputs.	
<b>Other Considerations</b>	
<b>Issue 3: Incorporating the values expressed by tangata whenua on pg 61 of the Strategy into the vision.</b>	
<b>Option 3A:</b> Incorporate the following values from page 61 into the Strategy Vision on page 16 “Manaakitanga – respect and care for others: We build warm and affordable homes and communities for all socioeconomic backgrounds. We also are good ancestors who plan and make decisions for our mokopuna and future generations. Kaitiakitanga – environmental responsibility and reciprocity: We are dependent on the natural world for their well-being and survival and therefore have a responsibility to care for and protect the environment in return. We are good ancestors who leave the natural environment in a better state for our mokopuna and future generations. Environmental reciprocity	



involves moving away from an exploitative mindset and creating a more balanced relationship between human activity and nature to ensure the health and wellbeing of all." (Not recommended)

#### Advantages

- Including these tangata whenua values in the Vision statement may resonate more with iwi/hapu/whanau than the current Vision statement

#### Disadvantages

- These values are already incorporated into the Strategy on page 61.
- Read as a whole, the Strategy includes consideration of these values.

#### Financial implications

Time and cost required to consult with on a revised vision for this Strategy. The time taken to reconsider the vision needs to be weighed up against the cost and risk of delay in adopting the final Strategy. With limited resources the focus should be substantive outputs.

#### Other considerations

The need for an updated vision could be reconsidered at the next review of the Strategy (2027).

**Option 3B:** Do not incorporate the tangata whenua values and note that these values are already incorporated into the Strategy on page 61. (Recommended)

#### Advantages

- These values are already incorporated into the Strategy on page 61. Read as a whole, the Strategy includes consideration of these values.

#### Disadvantages

- Lost opportunity to incorporate tangata whenua values into the Vision statement.

<b>Financial implications</b>	
<b>Other considerations</b>	
The need for an updated vision could be reconsidered at the next review of the Strategy (2027).	
<b>Issue 4: Objectives – page 17 and Challenges and opportunities– pages 38–40</b>	
<ul style="list-style-type: none"> <li>National Council of Women propose that Population Change be included as a challenge.</li> <li>Envirohub submit that the deteriorating state of our Environment and the Loss of Biodiversity be added as a challenge</li> <li>Envirohub submits that the Opportunities should note the high level of active awareness there is of the natural environmental from most of our citizens.</li> <li>Envirohub propose that Social Objectives on page 17 do not include any focus on people. This should be developed and include a statement on equitable outcomes.</li> </ul>	
<b>Option 4A:</b> Change the Strategy Challenges, Opportunities and Objectives to reflect the following.	
Add “high level of active awareness there is of the natural environmental from most of our citizens” to opportunities on page 40.	
Add a statement on equitable outcomes to the social objectives on page 17. (Recommended)	
<ul style="list-style-type: none"> <li><b>Advantages</b></li> <li>Recognises the community’s active participation in the environment.</li> <li>Places emphasis on this outcome which is consistent with the Strategy’s Vision.</li> </ul>	<ul style="list-style-type: none"> <li><b>Disadvantages</b></li> <li>Population change and impact of growth (including maps) is already covered in detail on pages 33–37 and is the overarching challenge and the basis for a Strategy that deals with planning for growth. Challenge 6 already covers deteriorating state of the environment and loss of biodiversity.</li> </ul>
<b>Financial implications</b>	
Minor	

<b>Other considerations</b>	
Population Change and Deteriorating State of the Environment and Loss of Biodiversity are addressed in other IOPS: Social Infrastructure Transport, Urban Form and FDS. A commentary equitable outcomes is included in the Social Infrastructure IOP. The essential issues is that each community has a different starting point in terms of what is currently provided and their priorities, demographics and deprivation profile. While the strategy sets the intent of what we want to achieve, how we achieve it on the ground might be different from community to community.	
<b>Option 4B:</b> No changes to the Strategy Challenges, Objectives and Opportunities (Not recommended)	
<b>Advantages</b> <ul style="list-style-type: none"> <li>Population change and impact of growth (including maps) is already covered in detail on pages 33-37 and is the overarching challenge and the basis for a Strategy that deals with planning for growth. Challenge 6 already covers deteriorating state of the environment and loss of biodiversity.</li> <li>R</li> </ul>	<b>Disadvantages</b> <ul style="list-style-type: none"> <li>Lost opportunity to enhance the Strategy by including these changes.</li> </ul>
<b>Financial implications</b>	
Nil	
<b>Other considerations</b>	
Nil	
<b>Issue 5: Changes to Transformational Shifts:</b>	
The Property Council of NZ submits that SmartGrowth undertakes work to further refine the 'transformational shifts' for change as follows: <ul style="list-style-type: none"> <li>Greater consideration of access to public amenities and by extension the development of thriving communities. Access to public amenities and community has been affected by historic underinvestment across the region and should be considered with the 'transformational shifts'.</li> </ul>	

- expanding the proposed eco-system 'transformational shift' to include environmental and climate resilience, especially in light of this year's extreme weather events.
- notes the ongoing economic imperative to protect the region's highly productive land within the proposed shifts and wish to also see this incorporated within the framework.

The Urban Taskforce proposes a seventh shift, this being the need for further social infrastructure such as public and community amenities to be recognized. The reason for this is that there has been significant underinvestment in such infrastructure by successive councils in Tauranga, and the city remains in "catch up mode". This is also noted by the Bell Road Limited Partnership.

Clear The Air & Tauranga Moana Fumigant note that resolving Mount Maunganui Airshed pollution has to be a priority that is at least equal to those identified, because it addresses real human health risks.

**Option 5A:**

Add a seventh transformational shift to reflect further investment in social infrastructure such as public and community amenities, noting the significant underinvestment in such infrastructure.

Expand the proposed eco-system 'transformational shift' to include environmental and climate resilience.

Incorporate the economic imperative to protect the region's highly productive land within the transformational shifts.

Add resolving Mount Maunganui Airshed pollution to the transformational shifts.

(Not Recommended)

**Advantages**

- Adding a further transformational shift on social infrastructure and public amenities is consistent with the "live, work, play" vision.
- Expanding the proposed eco-system 'transformational shift' to include environmental and climate resilience would provide further context to this shift and emphasizes the importance of climate resilience.
- Incorporating the economic imperative to protect the region's highly productive land within the transformational shifts will highlight the statutory requirement under the NPS-HPL.

**Disadvantages**

- There is a section in the Strategy focusing on key social infrastructure and well-being challenges, with a comprehensive list of growth directives . The delivery of social infrastructure is a core component of councils' delivery and already addressed adequately in the Strategy and through delivery mechanisms such as LTPs.
- The importance of environment and climate resilience is covered in detail throughout the Strategy - in particular in Part 3, chapters 1, 3 and 4. The Strategy includes climate resilient development principles which are integrated into the connected centres programme. As a fundamental set of Strategy principles this is already included as

<ul style="list-style-type: none"> <li>Resolving Mount Maunganui Airshed pollution is a significant issue of public concern.</li> </ul>	<p>business as usual and does not need a separate transformational shift.</p> <ul style="list-style-type: none"> <li>Protect the region's highly productive land is already a statutory requirement this should be business as usual in planning, has already been taken into account in the Spatial Plan mapping and not a transformational shift in this context.</li> <li>This Mount Maunganui Airshed issue has been raised as part the Mount to Arataki Spatial Plan. The Strategy is not the most appropriate place to be dealing with specific and detailed planning issues other than providing a framework for aligning such matters with the Strategy direction. The need for separation between industrial land use and sensitive areas is already recognised in existing regional and district plans and isn't a transformational shift.</li> </ul>
<p><b>Financial implications</b></p>	
<p>Minor</p>	
<p><b>Other considerations</b></p>	
<p>The purpose of the transformational shifts is to identify areas that are not "business as usual" components, to reflect the areas that require focussed attention to bring about change.</p>	
<p><b>Option 5B: Make no changes to the Transformational Shifts (Recommended)</b></p>	

<p><b>Advantages</b></p> <ul style="list-style-type: none"> <li>• The existing transformational shifts identify critical areas of intervention that are not “business as usual” components and reflect the areas that require particular attention to bring about change.</li> <li>• A greater number of transformational shifts would detract from the focus and increase complexity, with limited benefit.</li> </ul>	<p><b>Disadvantages</b></p> <ul style="list-style-type: none"> <li>• Submitters may consider that important issues have not been given sufficient attention, and that their issues are not in fact “business as usual”.</li> </ul>
<p><b>Financial implications</b></p>	
<p>Minor</p>	
<p><b>Other considerations</b></p>	
<p>The need for an updated Transformational Shifts could be reconsidered at the next review of the Strategy (2027) considering whether the areas of focus for transformation have become “business as usual” and to address any new and emerging critical issues.</p>	
<p><b>Issue 6: Implementation and Funding and Financing Plan – Specific Actions to be Included</b></p> <p>Classic, Fordland and Tumu Kaituna 14 Trust submit that there should be more developer input with a specific request from Fordland and Tumu Kaituna 14 Trust for a SmartGrowth / FDS Implementation Office be established with adequate funding and resources to deliver the FDS.</p> <p>Urban Task Force submits that actions should be included as follows:</p> <ul style="list-style-type: none"> <li>- Require Regional &amp; District Councils to collaborate and to reach solutions using a taskforce/working group tasked with identifying and implementing solutions to unlock land in a timely and efficient manner.</li> <li>- Require review of delivery and cooperation between the Partners and their performance.</li> <li>- Developers engaging with the Priority Development Areas process.</li> </ul> <p>Property Council advocates for targeted rates, user-pays systems, and Special Purpose Vehicles (“SPVs”) as enabled under the Infrastructure Funding and Financing Act (“IFF”) and continued advocacy from SmartGrowth and its partners for greater central government investment in development enabling infrastructure.</p> <p>The Urban Taskforce supports a range of different funding and finance models including options for public-private partnerships (PPPs). The Urban Taskforce also supports the use of the IFF Act with respect to the funding of infrastructure and greater Central Government investment.</p> <p>Two submitters (SBOP and Julie Andrews) do not support public private partnerships and funding should be through central government.</p>	

SBOP also opposes the use of the IFF.

Ngai Tukairangi Trust would like the SGS to better fund an implementation programme that assists hapu in the sub-region to develop their own spatial plans or revise and update existing planning documents.

### Option 6A

That the requested actions be noted and referred to the Implementation and Funding Plan process for consideration (Recommended)

*That the Implementation and Funding Plan provide sufficient background information to assist users including on:*

- *Outcomes delivered by partners*
- *Outcome delivered by joint mechanisms such as the Transport System Plan, Housing System Plan, Priority Development Areas, "City Deals", and Special Development Projects.*
- *How the delivery arrangements interrelate, using an organisation chart*

### Advantages

- The submission points are implementation issues that do not need to be included in the Strategy.
- Consideration in the formulation of the Implementation and Funding Plan will ensure that these suggestions are not "lost"

### Disadvantages

### Financial implications

Minor

### Other considerations

Some issues concern resourcing and the quality of delivery (collaboration, review, stakeholder engagement) that need to be addressed in the overall leadership and management of SmartGrowth.

### Issue 7: Consultation and Engagement

Key themes are that the expression of opinions and viewpoints of the general community has not been sufficiently allowed for in the month-long SCP process and the amount and complexity of information is a barrier to engagement.

Several submissions suggest ways to improve engagement. Beth Bowden proposes that in the absence left by the SmartGrowth Forums, some combined consultative workshops could bring together various compulsorily consulted parties with community-based experts across a range of fields. The structure of the online survey could mirror that of the Strategy Document itself as there is an apparent internal logic to the “story” of the Strategy. The survey’s approach encourages a single-issue response from submitters.

SBN proposes consultation process should:

- 1) Offer a guided written submission process (including multi-choice answers where appropriate) for people who want to share their views but don’t have the knowledge of time or writing skills to type up responses for each section.
- 2) Still also offer the comment boxes, for people to add any extra wording they wish.
- 3) Run a community engagement session in each part of the sub-region, to get wider feedback and support the needs of people who respond better through group sessions and/or oral language, including many Tangata Whenua, some other ethnic groups, some people with disabilities, and many others who respond better in groups settings where other people bring up ideas and stimulate innovative thinking and shared solutions.

**Option 7A:** Note the submissions on the Strategy consultation and engagement process and consider these suggestions for future SmartGrowth consultation processes through an action in the Implementation and Funding Plan to prepare an updated Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027.(Recommended)

<p><b>Advantages</b></p> <ul style="list-style-type: none"> <li>• The Statutory requirements for the SCP have been met.</li> <li>• Further consultation on implementation of aspects of the Strategy will be undertaken through Council plans such as the LTP, RLT and through targeted actions under the Implementation and Funding Plan</li> <li>• Noting these suggestions acknowledges the need for enhanced community engagement in future SmartGrowth processes and directs further discussion on the points raised by submitters.</li> </ul>	<p><b>Disadvantages</b></p> <p>These suggestions can only apply to future processes, as wider consultation on this Strategy is out of scope for this Version. Further consultation on implementation of the Strategy will be undertaken through other Council plans and processes such as the LTP, RLTP and community development planning.</p>
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<ul style="list-style-type: none"> <li>• Providing for more public consultation in future would enable the wider community to be more engaged in the process and provide for more targeted engagement (e.g youth, Tangata Whenua).</li> </ul>	
<b>Financial implications</b>	
<p>The suggestions will require additional resourcing, but this cannot be quantified at this stage.</p>	
<b>Other considerations</b>	
<p>NPS-UD/FDS timeframes and need to progress adoption of the Strategy limit the scope for further engagement on the Strategy and FDS. Under the current Communications and Engagement Plan, SG partners have lead engagement with their own communities, that they know and understand using existing processes. Smartgrowth has focussed on specific stakeholder engagement. This has possibly created a perception that SG has undertaken little of no engagement with the wider community, as partner engagement on SG has not been transparently reported. Many of the issues raised can be need to be considered in the context of an updated Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027. There are many opportunities to enhance communications and engagement, but always mindful of the need to coordinate this with the work of partners.</p>	
<p><b>Issue 8: SmartGrowth Partnership</b>  Submissions seek reestablishment of the SmartGrowth Forums, in particular the Strategic Partners Forum and that representatives from the Social and Environment Sector and KiwiRail are included on the SmartGrowth Governance Group (SLG)  Bell Road Limited Partnership submit that the Development Sector Group be formally included in the SmartGrowth structure, with representation on the SmartGrowth Leadership Group, as it is for Tangata Whenua and Infrastructure Partners.</p>	
<p><b>Option 8A:</b> That the matters raised in relation to membership of the SmartGrowth Leadership Group and re-establishment of the SmartGrowth Forums are referred to SLG for its consideration alongside the development of a Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027. (Recommended)</p>	
<p><b>Advantages</b></p> <ul style="list-style-type: none"> <li>• Increased assurance and transparency to key sectors that their voices are valued and being taken into account in decision making.</li> </ul>	<p><b>Disadvantages</b></p> <ul style="list-style-type: none"> <li>• Increased cost and complexity of partnership.</li> </ul>

<b>Financial implications</b>
Not known, but the additional costs will arise from expanded formal engagement and governance.
<b>Other considerations</b>
<p>Reestablishment of the Partner Forums indicates a wider concern over consultation and engagement as discussed in issue 7 above.</p> <p>Matters relating to representation on the Governance Group can be considered for recommendation to the SLG/Partner Councils.</p> <p>Engagement and membership of the SLG is a matter for Governance to decide. This should be considered alongside the development of a Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027.</p>
<b>Issue 9: Hamilton to Tauranga Corridor</b>
A submission by SmartGrowth seeks inclusion of the Hamilton to Tauranga Investment Programme in the Strategy.
<b>Option 9A: Hamilton to Tauranga Corridor</b>
<p>Include the Hamilton to Tauranga Investment Programme in the SmartGrowth Strategy.</p> <p><i>“Hamilton to Tauranga Corridor</i></p> <p><i>The Waikato and Bay of Plenty regions has a joined-up approach to the Hamilton to Tauranga Corridor given the significance of this connection. There are shared objectives and priorities, and a joint investment programme has been prepared (see Figure below).</i></p> <p><i>The joint investment programme objective is to fuel sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports”.</i></p>



**Advantages**

- The joint investment programme objective is to fuel sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports.
- The joint investment programme aggregates and makes transparent the investment decisions that have already been made by central and local government within the corridor in road rail and port infrastructure.

**Disadvantages**

- 

**Financial implications**

Nil

**Other considerations**

The recently notified FutureProof FDS includes the same provisions, as agreed between SmartGrowth and FutureProof. The joint investment programme is consistent with provisions in the RLTP.

Recommended Decisions
<p><b>Issue 1:</b> Oppose elements of the Strategy and propose to rationalise the SG, TSP and UFTI documents, revisit the growth scenario, work more closely with the development sector.</p> <p><b>Option 1A:</b> <b>Note the submissions and make no changes. Note that the growth scenario evidence base has undergone significant expert analysis and will be revisited in the next iteration of the Strategy in a few years' time. The Strategy incorporates the UFTI connected centres programme and key elements of the TSP programme. SmartGrowth advisors regularly report to the Development Sector Group which is considered to be a key SmartGrowth stakeholder.</b></p>
<p><b>Issue 2:</b> Changes to Vision to reflect contemporary perspectives.</p> <p><b>Option 2A:</b> <b>That the vision for the strategy is retained as per the version released for consultation That additional text be added to the Strategy Introduction and Context to explain how "Western Bay – a great place to live, learn, work and play" applies at varying spatial levels</b></p>
<p><b>Issue 3:</b> Incorporating the values expressed by tangata whenua on pg 61 of the Strategy into the Vision</p> <p><b>Option 3B:</b> <b>Do not incorporate the tangata whenua values into the Strategy Vision and note that these values are already incorporated into the Strategy on page 61.</b></p>
<p><b>Issue 4:</b> Proposed changes to challenges and opportunities</p> <p><b>Option 4A:</b> <b>Change the Strategy Challenges, Opportunities and Objectives to reflect the following.</b></p> <p><b>Add " high level of active awareness there is of the natural environmental from most of our citizens" to opportunities on page 40.</b></p> <p><b>Add a statement on equitable outcomes to the social objectives on page 17.</b></p> <p><b>Add" high level of active awareness there is of the natural environmental from most of our citizens" to opportunities on page 40.</b></p> <p><b>Add a statement on equitable outcomes to the social objectives on page 17.</b></p>
<p><b>Issue 5:</b> Changes to Transformational Shifts:</p> <p><b>Option 5B:</b> <b>Make no changes to the Transformational Shifts (Recommended)</b></p>
<p><b>Issue 6:</b> Implementation and Funding and Financing Plan – Specific Actions to be Included.</p> <p><b>Option 6A:</b> <b>That the requested actions be noted and referred to the Implementation and Funding Plan process for consideration</b></p>
<p><b>Issue 7:</b> Consultation and Engagement</p> <p><b>Option 7A:</b> <b>Note the submissions on the Strategy consultation and engagement process and consider these suggestions for future SmartGrowth consultation processes through an action in the Implementation and Funding Plan to prepare an updated Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027.</b></p>

**Issue 8:** SmartGrowth Partnership

**Option 8A:** That the matters raised in relation to membership of the SmartGrowth Leadership Group and re-establishment of the SmartGrowth Forums are considered out of scope for deliberations on the SmartGrowth Strategy and be referred to SLG for its consideration.

**Issue 9:** Hamilton to Tauranga Corridor

**Option 9A:** Include the Hamilton to Tauranga Investment Programme in the SmartGrowth Strategy.

### Decision

*Issue 1: Oppose elements of the Strategy and propose to rationalise the SG, TSP and UFTI documents, revisit the growth scenario, work more closely with the development sector.*

*Option 1A: Note the submissions and make no changes. Note that the growth scenario evidence base has undergone significant expert analysis and will be revisited in the next iteration of the Strategy in a few years' time. The Strategy incorporates the UFTI connected centres programme and key elements of the TSP programme. SmartGrowth advisors regularly report to the Development Sector Group which is considered to be a key SmartGrowth stakeholder.*

### Reason

*The Strategy has incorporated the key elements of UFTI and TSP. The growth scenarios are evidence-based using most recent demographic and economic analysis and an updated HBA. It is not clear on what basis that this would provide any clearer evidence base.*

### Decision

*Issue 2: Changes to Vision to reflect contemporary perspectives.*

*Option 2A: That the vision for the strategy is retained as per the version released for consultation.*

*That additional text be added to the Strategy Introduction and Context to explain how "Western Bay - a great place to live, learn, work and play" applies at varying spatial levels as follows:*

*"Live, learn work, and play" is a concept that emphasises the need for balance within the management of growth. It has relevance at different spatial levels:*

*At the sub-regional and city scale, it includes the provision of land and infrastructure for housing, business, community activities and recreation.*

*It emphasises the interrelationships of these activities in connected centres to provide for social, cultural and economic wellbeing, accessibility, minimised energy use, and reduced congestion and vehicle emissions.*

*At the local or neighbourhood scale, it includes providing the opportunity for people to meet most of their daily needs within their own community and promoting community cohesion and more harmonious lifestyles within a 15 minute walk or bike ride. It gives an opportunity for people to remain active through all stages of life, in a healthy and safe environment.*

*At site scale, it includes provision and design of development that meets the diverse needs of the community, and maintaining and enhancing environmental quality in both public and private spaces.”*

*The aspiration for the subregion is to be recognised as a place where none of these integral components are foregone.*

### **Reason**

The current vision of “A great place to live learn work and play” captures the multi-faceted nature of the Strategy. It reflects the shift away from a singular focus on land for housing which characterised urban growth planning prior to SmartGrowth.

Read as a whole, the Strategy includes consideration of contemporary perspectives referred to in the submission.

The need for an updated vision could be reconsidered at the next review of the Strategy (2027).

### **Decision**

*Issue 3: Incorporating the values expressed by tangata whenua on pg 61 of the Strategy into the Vision*

*Option 3B: Do not incorporate the tangata whenua values into the Strategy Vision and note that these values are already incorporated into the Strategy on page 61.*

### **Reason**

These values are already incorporated into the Strategy on page 61. Read as a whole, the Strategy includes consideration of these values.

The need for an updated vision could be reconsidered at the next review of the Strategy (2027).

### **Decision**

*Issue 4: Proposed changes to challenges and opportunities*

*Option 4A: Change the Strategy Challenges, Opportunities and Objectives to reflect the following.*

*Add “high level of active awareness there is of the natural environmental from most of our citizens” to opportunities on page 40.*

*Add a statement on equitable outcomes to the social objectives on page 17.*

*Add “high level of active awareness there is of the natural environmental from most of our citizens” to opportunities on page 40.*

*Add a statement on equitable outcomes to the social objectives on page 17.*

<b>Reason</b>
<p>Recognises the community's active participation in the environment. Places emphasis outcomes consistent with the Strategy's Vision. Population change and impact of growth (including maps) are already covered in detail on pages 33-37 and is the overarching challenge and the basis for a Strategy that deals with planning for growth. Challenge 6 already covers deteriorating state of the environment and loss of biodiversity.</p>
<b>Decision</b>
<p><i>Issue 5: Changes to Transformational Shifts:</i> <i>Option 5B: Make no changes to the Transformational Shifts</i></p>
<b>Reason</b>
<p>The existing transformational shifts identify critical areas of intervention that are not "business as usual" components and reflect the areas that require particular attention to bring about change. A greater number of transformational shifts would detract from the focus and increase complexity, with limited benefit. The need for an updated Transformational Shifts could be reconsidered at the next review of the Strategy (2027) considering whether the areas of focus for transformation have become "business as usual" and to address any new and emerging critical issues.</p>
<b>Decision</b>
<p><i>Issue 6: Implementation and Funding and Financing Plan – Specific Actions to be Included.</i> <i>Option 6A: That the requested actions be noted and referred to the Implementation and Funding Plan process for consideration.</i> <i>That the Implementation and Funding Plan provide sufficient background information to assist users including on:</i></p> <ul style="list-style-type: none"> <li>• <i>Outcomes delivered by partners</i></li> <li>• <i>Outcome delivered by joint mechanisms such as the Transport System Plan, Housing System Plan, Priority Development Areas, "City Deals", and Special Development Projects.</i></li> <li>• <i>How the delivery arrangements interrelate, using an organisation chart</i></li> </ul>
<b>Reason</b>
<p>The submission points are implementation issues that do not need to be included in the Strategy. Consideration in the formulation of the Implementation and Funding Plan will ensure that these suggestions are not "lost".</p>
<b>Decision</b>
<p><i>Issue 7: Consultation and Engagement</i></p>



*Option 7A: Note the submissions on the Strategy consultation and engagement process and consider these suggestions for future SmartGrowth consultation processes through an action in the Implementation and Funding Plan to prepare an updated Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027.*

#### **Reason**

The Statutory requirements for the SCP have been met. Further consultation on implementation of aspects of the Strategy will be undertaken through Council plans such as the LTP, RLT and through targeted actions under the Implementation and Funding Plan. Noting these suggestions acknowledges the need for enhanced community engagement in future SmartGrowth processes and directs further discussion on the points raised by submitters. Providing for more public consultation in future would enable the wider community to be more engaged in the process and provide for more targeted engagement (e.g youth, Tangata Whenua).

#### **Decision**

*Issue 8: SmartGrowth Partnership*

*Option 8A: The matters raised in relation to membership of the SmartGrowth Leadership Group and re-establishment of the SmartGrowth Forums are referred to SLG for its consideration alongside the development of a Communications and Engagement Plan that will take the SG programme through implementation of the Strategy and lead up to a review in 2027.*

#### **Reason**

*Increased assurance and transparency to key sectors that their voices are valued and being taken into account in decision making.*

#### **Decision**

*Issue 9: Hamilton to Tauranga Corridor*

*Option 9A: Include the Hamilton to Tauranga Investment Programme in the SmartGrowth Strategy.*

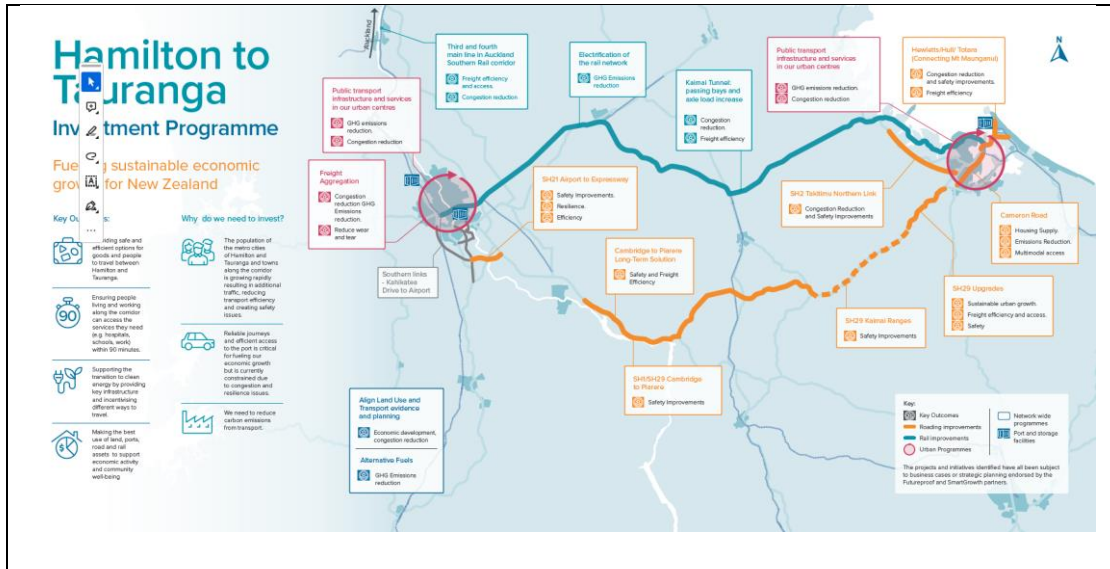
*Include the following in Part 1 Introduction and Context*

*"Hamilton to Tauranga Corridor*

*The Waikato and Bay of Plenty regions has a joined-up approach to the Hamilton to Tauranga Corridor given the significance of this connection.*

*There are shared objectives and priorities, and a joint investment programme has been prepared (see Figure below).*

*The joint investment programme objective is to fuel sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports".*



**Reason**

*The joint investment programme objective is to fuel sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports. The joint investment programme aggregates and makes transparent the investment decisions that have already been made by central and local government within the corridor in road rail and port infrastructure. The recently notified FutureProof FDS includes the same provisions, as agreed between SmartGrowth and FutureProof. The joint investment programme is consistent with provisions in the RLTP.*

**Decision**

*Issue 9: Hamilton to Tauranga Corridor  
 Option 9A: Include the Hamilton to Tauranga Investment Programme in the SmartGrowth Strategy.  
 Include the following in Part 1 Introduction and Context  
 "Hamilton to Tauranga Corridor  
 The Waikato and Bay of Plenty regions has a joined-up approach to the Hamilton to Tauranga Corridor given the significance of this connection. There are shared objectives and priorities, and a joint investment programme has been prepared (see Figure below).  
 The joint investment programme objective is to fuel sustainable economic growth for New Zealand by highlighting the national importance of this strategic corridor which connects export industries through the Ports of Tauranga and Auckland and inland ports".*



*“Equity” is referred to in the following parts of the strategy*

- Benefits of Long-Term Planning (inequities)*
- Tāngata Whenua perspectives on growth management (inequities)*
- Reducing the exposure and vulnerability of development in existing settlements to climate change impacts (equitable)*
- Addressing Māori deprivation and disengagement (equity)*

*Its meaning isn't clear.*

**Date approved:**

**Approved by:**