



Kia Tu Pakari ai Tatou

“Kia Tu Pakari ai Tatou”

SmartGrowth Combined Tangata Whenua Forum

Wednesday 3 February 2021 at 9:30am – 12:30pm

Venue: Balcony Room, Historic Village, Tauranga

Karakia / Whakatau

9:30am	1. Meeting protocols	Chairperson
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9:35am	2. Apologies	Chairperson
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Minutes and Actions

9:35am	3. Previous minutes from 2 December 2020 (<i>Paper A</i>)	Chairperson
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9:40am	4. Actions from previous meetings (<i>Included in the minutes</i>)	Chairperson
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Forum Matters

9:50am	5. Confirmation of meeting schedule (<i>Paper B</i>)	Chairperson
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9:50am	6. Confirmation of CTWF governance members to SLG (Paper C)	Chairperson
10:00am	7. Election and Appointment of Alternate to SLG (Paper D)	Chairperson
10:30am	8. Tu Pakari Advisory – Request for Proposal (Paper E)	Chairperson
10:45am	9. Morning tea	
SmartGrowth Implementation		
11:00am	10. Joint Spatial Plan – FYI (Paper F)	
11:05am	11. Iwi Spatial Plan – Overview and Update	
11:20am	12. Western Bay of Plenty Transport System Plan – Update	Buddy Mikaere
Other Business		
11:30am		
Conclusion		
11:45am	13. Key message for SmartGrowth Leadership Group	Chair
12:00pm	14. Karakia Whakamutunga	Chairperson



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Future CTWF meetings

Bi-monthly meeting – 7 April 2021

If you have any questions or queries, please contact SmartGrowth on [027 543 7034](tel:0275437034) or info@smartgrowthbop.org.nz

Combined Tangata Whenua Forum Terms of Reference

6.3 Combined Tangata Whenua Forum

Key Responsibilities:

- Have input into the development of the SmartGrowth strategies and implementation of actions from tangata whenua perspective.
- Support the implementation of the Strategy through an audit role and the provision of information and advice.
- Provide timely and effective feedback on implementation actions.
- Provide essential communication links to and from constituent iwi and hapu.
- Provide input into the appointment of a Tu Pakari Advisor in conjunction with SLG chair and CTWF chair.
- Maintain links between Treaty settlement outcomes and strategy implementation.

Form:

- Membership comprising the Te Rangapu Mana Whenua o Tauranga Moana Forum (TCC), iwi/hapu members of the Western Bay of Plenty Partnership Forum (WBOPDC), and Mauao constituent member to the Bay of Plenty Regional Council.
- Meet at least six times a calendar year, generally on a bi-monthly basis.
- Meeting attendance funded in a manner consistent with TCC and WBOPDC Council policy.
- Scope for members of the CTWF to be seconded to the Committee if required to provide insight into specific issues.
- Serviced by the Tu Pakari Advisor in respect of agendas, papers, and report preparation.



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- Tu Pakari Advisor shall be co-Chairperson of the CTWF, the CTWF shall elect a co-Chairperson of the CTWF in line with Council triennium every 3 years

CTWF Representation to SLG:

- Representation from the CTWF to SLG will consist of:
 - 2 members appointed by the Te Rangapu Mana Whenua o Tauranga Moana Forum (TCC);
 - 2 members appointed by the Western Bay of Plenty Partnership Forums (WBOPDC); and
 - 1 member elected by the CTWF as an alternate.
- CTWF representatives to SLG will be reviewed in line with Council triennium every 3 years

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- The CTWF will be responsible for ensuring the RaNgātiratanga of the hapu and Iwi (tangata whenua values, principles, traditions and customs) are taken into account and maintained throughout the implementation of the strategy.
- The CTWF is a reference group to support the future growth related needs of hapu and Iwi.

Tangata whenua Audit:

- An audit on the implementation of the strategy by the CTWF will be a key monitoring function for tangata whenua in assessing the outcomes of the strategy.

Tangata whenua Leadership

- The collective knowledge and experience within the CTWF provides strong leadership and direction to the SmartGrowth Implementation decisions on specific and generic actions affecting tangata whenua.
- Tangata whenua will provide leadership in the implementation of some actions solely, shared as a member of the SmartGrowth Implementation Committee or as a support to other lead agencies.
- Tangata whenua engagement in the implementation and monitoring will provide confidence in the growth and development processes.

Communication and Liaison with Tangata whenua:

- The CTWF provides a regional forum for hapu, Iwi and Maori to raise implementation issues. The use of Marae and specialist workshops has proven to be an effective communication tool in engaging tangata whenua. These internal networks and techniques should be utilised to ensure that momentum of the strategy is maintained.



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Relationships:

- CTWF participants are able to raise issues for discussion within the CTWF meetings to be taken to the SLG and other forums by the tangata whenua representative and/or the Tu Pakari Advisor.
- The CTWF is able to develop issues/ recommendations that have not been solicited by the SLG and present these to the committee.

Participation:

- The CTWF will openly debate issues, with the opportunity for all participants to contribute. All meetings are open to whanau, hapu Iwi and Maori across the sub-region.

Autonomy:

- The CTWF will consolidate and summarise all the knowledge and representations of the participating hapu and iwi.
- It is recognised that this knowledge will be based on personal/hapu and iwi values and views.
- It is acknowledged that the CTWF participants will not always agree on issues.
- Any feedback/ recommendation to the SLG will include all of the opinions and positions of the CTWF participants.
- CTWF participants will be able to present, in person, their differing views to the SLG, to ensure their position is appropriately articulated.

Communication:

- Communication between the CTWF and the SLG will be either a formal written report or presentation prepared by the Tu Pakari Advisor.
- A major focus of the communication between the two groups will be on building relationships, trust and honest interaction.

Operational Process:

- Facilitation, Independent Chair to continue in this role.
- CTWF participants own the process and operation of the group so they must contribute to the running of the process.
- Participating hapu and iwi will support each other to ensure equal opportunity to contribute.
- Open invitation for members of both the CTWF and SLG to attend each other's meetings.
- Alternate's representation is allowable.
- Alternate must come prepared for meetings and may not propose different hapu and iwi agendas to those already raised by the usual representative. The CTWF will have access to copies of all the reports sent to the SLG.



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Combined Tangata Whenua Forum [CTWF] – Membership

Combined Tangata Whenua Forum Co-Chairs

- Buddy Mikaere
- Tu Pakari Advisor

Combined Tangata Whenua Forum Governance representatives to SmartGrowth Leadership Group

- Irene Walker
- Matire Duncan
- Puhirake Ihaka
- Kevin Tohiariki

Iwi/Hapu	Representative	Alternate Representative
Ngāti Ranginui	Carlton Bidois	
Ngāi Te Rangi	Whitiora McLeod	
Ngāti Pūkenga	Buddy Mikaere	Pahu Akuhata
Waitaha	Maru Tapsell	
Tapuika	Hori Ahomiro	Raiha Biel Dean Flavell
Ngāti Tūheke	Sam Hema	Elva Conroy
Tūhourangi	Manu Wihapi	
Ngāti Moko	Tony Wihapi	
Ngāti Whakaue	Reg Hodge	Manu Pene
Ngāti Rangiwewehi	Horace Te Moni	
Ngāti Pikiao	Roland Kingi	Kataraina Gail Skerrett-White
Ngāti Whakahemo	Tania Turner	
Ngā Pōtiki ā Tamapahore	Matire Duncan	Ropata Stephens Verna Ohia-Gates
Te Whānau ā Tauwhao	Kevin Tohiariki	
Ngāi Tamawhariua	Tiki Bluegum	



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Iwi/Hapu	Representative	Alternate Representative
Ngāi Tamawhariua - Mataka	Te Uta Rolleston	
Ngāi Tūwhiwhia	Nessie Kuka	
Ngāti Tauaiti	Hemi Paki	
Ngāti Te Wai	Riki Nelson	
Pirirakau	Julie Shepherd	
Ngāti Taka	Bob Leef	
Ngāti Kahu	Parewhakarau Tapuikuka	Mokohiti Brown
Ngāti Hangarau	Manu Seddon	Tim Brien
Ngāi Tamarāwaho	Des Tata	Kura Martin-Tukaokao Eruera Brown
Ngāti Ruahine	Alison Flavell	Te Arawhiti Harrison
Ngāi Te Ahi	Rangiwhakaehu Irene Wakler	Rondell Reihana Te Pio Kawe
Ngāi Tūkairangi	Hayden Henry	
Ngāti Kuku	Nathan James	Chris Stokes Christine Grant
Ngāti Tapu	Puhirake Ihaka	Bill Hiamoe Rapata Rangitukunoa
Ngāti Kaahu	Pine Mcleod	Dean Mcleod Jesse Piri Campbell
Mauao Constituent Member to the Bay of Plenty Regional Council	Matemoana McDonald	

Partner Organisations

Organisation		
SmartGrowth	Tu Pakari Advisor - Shad Rolleston Administrator - Vicki Jones	
Bay of Plenty Regional Council	Clarke Koopu	
Western Bay of Plenty District Council	Chris Nepia	
Tauranga City Council	Keren Paekau	



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**“Kia Tu Pakari ai Tatou”
Minutes of SmartGrowth Combined Tangata Whenua Forum
Wednesday 2 December 2020 from 9:30am to 12:30pm
Balcony Room, Historic Village, 17th Avenue**

Present at the Hui were:			
Shad Rolleston	Chairperson	Ropata Stephens	Nga Potiki
Puhirake Ihaka	Tangata Whenua Collective Chairperson	Tiki Bluegum	Ngaia Mawhariua
Kevin Tohiariki	Te Whanau A Tauwhao	Reg Hodge	Ngāti Whakaue ki Maketu
Whitiora McLeod	Ngaiterangi Iwi Runanga	Manu Wihapi	Tapuika
Maru Tapsell	Waitaha	Kura Martin-Tukaokau	Ngai Tamarawaho
Irene Walker	Ngai Te Ahi		
Parewhakarau Tapuikuka	Ngāti Kuku		
Veronica Manu Seddon	Ngāti Hangarau		
Nathan James	Ngāti Kuku		
Riki Nelson	Ngai Te Ahi		
Jessi Campbell	Ngāti Raahu		
SmartGrowth	Vicki Jones (minutes)		



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Other			
Partner Staff			
Apologies forum members:		Buddy Mikaere, Alison Flavell	
Previous Minutes	<p>The minutes of the previous 30 September 2020 meeting were accepted.</p> <p>Moved Irene Walker Seconded Nathan James</p>		
Update of CTWF Terms of Reference (Paper B)	<p>The paper has been updated to reflect the changes.</p> <p>Moved Matire Duncan Seconded Kevin Tohiariki</p> <p>Recommendations:</p> <p>That Combined Tangata Whenua Forum:</p> <ol style="list-style-type: none"> 1. Noted the contents of this report; 2. Agreed to amendments to the Terms of Reference to: <ol style="list-style-type: none"> a. include the Mauao constituent member from the Bay of Plenty Regional Council as a member of the Combined Tangata Whenua Forum; b. allow the Western Bay of Plenty Partnership Forum to appoint two members from its membership to the SmartGrowth Leadership Group; c. allow the Te Rangapu Mana Whenua o Tauranga Moana Forum to appoint two members from its membership to the SmartGrowth Leadership Group; d. appoint an alternate to the SmartGrowth Leadership Group. <p>Action: Forums are required report back on Wednesday 3rd February CTWF meeting their nominated elected members.</p>		



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Action	Action: Forums are required report back on Wednesday 3 rd February CTWF meeting their nominated elected members.
Election and appointment process of Alternate to SLG (Paper C)	<p>At the CTWF meeting 30 September, it was resolved for the CTWF to elect an alternate from its membership. The CTWF will apply the following process to elect and appoint an alternate CTWF governance member to SLG.</p> <ul style="list-style-type: none"> • Nominees must be confirmed members of either the Western Bay of Plenty Partnership Forum or Te Rangapu Mana Whenua o Tauranga Moana; • Nominations open 18 January 2021 and close 5pm 1 February 2021; • Nominations are to be sent to the Tu Pakari Advisor in writing by 1 February 2021; • Election will be held 3 February 2020 by ballot; and • Successful candidate will be announced concluding the election. <p>Mauao constituents members to be included in bullet point 1 as part of the nomination process and includes all the papers.</p> <p>Moved: Matire Duncan Seconded: Puhihake Ihaka</p> <p>Recommendation:</p> <p>1 Received and noted the contents of the report</p>
Tu Pakari Advisory (Paper D)	<p>It is proposed to expand the Tu Pakari Advisor role creating two positions, a Pou Arahi - Strategic Advisor and Kai Arahi - Technical Advisor. The Tu Pakari Advisory will also work closely with Maori policy teams from the other SmartGrowth partners and draw on technical knowledge and skill from time to time through He Manukura.</p> <p>A Request for Proposals will be prepared shortly and the positions will be advertised and appointments made early in the new year. A selection panel consisting of the Independent Chair of the SmartGrowth Partnership, Chair of the CTWF, Tu Pakari Advisor, and one from the Maori Policy teams from the Partner Councils will make the necessary appointments in line with Tauranga City Council procurement processes.</p>



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	<p>Concern was raised over the selection panel noted in paper - forum members expressed concern with Bill Wasley sitting on the panel. It was raised they would like to see an independent panel.</p> <p>Recommendations:</p> <ol style="list-style-type: none"> 1. Received and note the contents of this report with amendment to add iwi representative in the panel and remove the Independent Chair. <p>Moved: Riki Nelson Moved: Irene Walker</p>
<p>Iwi Māori Spatial Plan Draft Scope (Paper E)</p>	<p>At the CTWF meeting 30 September, it was resolved for the CTWF to lead the preparation of the Iwi Spatial Plan, and for He Manukura scope the project through a workshop.</p> <p>The workshop occurred 29 October and was facilitated by Robert Brodnax who was the technical lead in the development of the UFTI.</p> <p>Outcomes, budgets, resources and timeframes are noted in paper E</p> <p>Recommendations:</p> <ol style="list-style-type: none"> 1 Received and noted the contents of this report including the draft scoping document as Appendix 1, and 2 Agreed to adopting the draft scope <p>Moved: Whitiara McLeod Seconded: Irene Walker</p>
<p>Joint Spatial Plan and Work Programme – Update (Paper F) - FYI</p>	<p>Joint Spatial Plan and Work Programme – Paper for information only</p> <p>Members expressed they wanted to engage on the joint spatial plan. The inputs and engagement into the iwi spatial plan will take place. The importance of engagement expressed - Iwi, Hapu and land trusts need to be engaged.</p>
<p>Western Bay of Plenty Transport System Plan – Update</p>	<p>Neil Mason and Wayne Beilby not present today to provide update.</p>



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	Shad noted the Transport System Plan is an action from UFTI that looked at transport challenges around the sub-region. The project is looking at prioritising the projects. Each of the individual projects will require iwi/hapu engagement with those concerned. Written report and attendance from Wayne would be appreciated at the next meeting.
Key Message to SLG group:	Engagement concern around the joint spatial plan and the need for intensive engagement into the iwi spatial layer. <ul style="list-style-type: none">• Managed growth rather than driven growth
Meeting Closed at:	12:00pm

CTWF Outstanding Actions List

Action No.	Meeting	Description	Action
1.	December	Forums are required report back on Wednesday 3 rd February CTWF meeting their nominated elected members in regard to paper B	



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PAPER B

Committee Name	Combined Tangata Whenua Forum
Committee Meeting Date	3 February 2021
Author	Shad Rolleston, Tu Pakari Advisor
Purpose	Confirmation of CTWF meeting schedule

Combined Tangata Whenua Forum – Meeting Schedule

1 Background

At the meeting 2 December, the CTWF requested a schedule of meetings for the 2021 calendar year. The schedule would assist with aligning with other Council meeting schedules and planning.

2 Combined Tangata Whenua Forum Meeting Schedule 2021

Month	Combined Tangata Whenua Forum	SmartGrowth Leadership Group	Strategic Partners	Joint Forums
January				
February	3 February Tauranga Historic Village 9:30am – 12:30pm			24 February University of Waikato 9:30am – 12pm
March		17 March Bay of Plenty Regional Council 9:30am – 1:30pm	10 March 2020 Comvita, Paengaroa 9:30am – 12pm	
April	7 April Tauranga Historic Village 9:30am – 12:30pm			
May				
June	2 June Tauranga Historic Village 9:30am – 12:30pm	23 June Bay of Plenty Regional Council 9:30am – 1:30pm		
July				
August	4 August Tauranga Historic Village 9:30am – 12:30pm			



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September		15 September Bay of Plenty Regional Council 9:30am – 1:30pm		
October	6 October Tauranga Historic Village 9:30am – 12:30pm			
November				
December	1 December Tauranga Historic Village 9:30am – 12:30pm	15 December Bay of Plenty Regional Council 9:30am – 1:30pm		

3 Recommendations

That the Combined Tangata Whenua Forum:

1. **Note** the contents of this report



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PAPER C

Committee Name	Combined Tangata Whenua Forum
Committee Meeting Date	3 February 2021
Author	Shad Rolleston, Tu Pakari Advisor
Purpose	Confirmation of CTWF Governance members to SLG

SmartGrowth Leadership Governance

The Combined Tangata Whenua Forum (CTWF) at the 2 December 2020 meeting confirmed amendments to the CTWF Terms of Reference for governance representation to the SmartGrowth Leadership Group (SLG).

The amendments require Te Rangapu Mana Whenua o Tauranga Moana and the Western Bay of Plenty Partnership Forums to appointment two members each to represent tangata whenua on the SLG. Until such time as appointments are made, the current membership will remain in place.

Current SLG members are:

Te Rangapu Mana Whenua o Tauranga Moana:

- Matire Duncan

Western Bay of Plenty Partnership Forum

- Kevin Tohiariki

Combined Tangata Whenua Forum

- Irene Walker
- Puhirake Ihaka

1 Recommendations

That the Combined Tangata Whenua Forum:

1. **Note** the contents of this report



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PAPER D

Committee Name	Combined Tangata Whenua Forum
Committee Meeting Date	3 February 2021
Author	Shad Rolleston, Tu Pakari Advisor
Purpose	Election of Alternate to SmartGrowth Leadership Group

Election of Alternate to SmartGrowth Leadership Group

1 Background

The Combined Tangata Whenua Forum (CTWF) at the 2 December 2020 meeting confirmed the process for electing an alternate to the SmartGrowth Leadership Group (SLG).

Nominations opened 18 January 2021 and closed 5pm 1 February 2021. Nominations were to be sent to the Tu Pakari Advisor in writing by 5pm 1 February 2021, and the election process would occur 3 February by ballot. The successful candidate would be announced concluding the election.

The only criteria for nomination is that the nominee must be a confirmed member of Te Rangapu Mana Whenua o Tauranga Moana, Western Bay of Plenty Partnership Forum or the Mauao Constituent member.

2 Nominations Received

The Tu Pakari Advisor has received the following nominations for the CTWF alternate to the SLG:

-
-
-

3 Recommendations

That the Combined Tangata Whenua Forum:

1. **Note** the contents of this report; and
2. **Confirms** [NAME] as the Combined Tangata Whenua Forum alternate to the SmartGrowth Leadership Group



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PAPER E

Committee Name	Combined Tangata Whenua Forum
Committee Meeting Date	3 February 2021
Author	Shad Rolleston, Tu Pakari Advisor
Purpose	Tu Pakari Advisory Request for Proposals

Tu Pakari Advisory – Request for Proposals

1 Background

The Combined Tangata Whenua Forum (CTWF) at the 2 December 2020 meeting confirmed the role descriptions for the Tu Pakari Advisory. The CTWF noted amendments to the suggested appointments panel, and confirmed the following:

- Chair of the CTWF
- Current Tu Pakari Advisor
- Representative from Iwi
- Representative from Council Maori Policy team

2 Request for Proposals

Request for Proposals have been prepared and are attached to this paper (Appendix 1). RFP will follow Tauranga City Council procurement processes, opening Tuesday 9 February and close 5pm Friday 19 February. The panel will meet to review applications during the week of 22 February and interviews will occur the week of 1 March, appointments will be made shortly after.

The current Tu Pakari Advisor will assist with the transition of the new Advisory into their new roles.

3 Recommendations

That the Combined Tangata Whenua Forum:

1. **Note** the contents of this report



Committee Name	SmartGrowth Leadership Group (SLG)
Committee Meeting Date	21 October 2020
Author (s)	Ken Tremaine, Strategic Advisor SmartGrowth Joint Spatial Plan Working Group
Purpose	To advise SLG on the proposed direction for the SmartGrowth Joint Spatial Plan and to outline a work programme

Joint Spatial Plan – Project Plan

Introduction

Attached to this report as **Appendix 1** is a Directions Paper and Work Programme for the SmartGrowth Joint Spatial Plan. The Joint Spatial Plan is a SmartGrowth project undertaken through a partnership between tāngata whenua, Central Government and Local Government. The development of Joint Spatial Plans are a key component of the Government's Urban Growth Agenda.

A Working Group made up of local and central government representatives, the Tu Pakari Advisor and Priority One has met to discuss the draft directions paper and the work programme. The paper was also discussed and agreed at the Senior Managers Group and the Chief Executives Advisory Group.

The Joint Spatial Plan

The Directions Paper attached as Appendix 1 sets out a work programme for the partners (Iwi-Crown-Councils) to produce a new 2021 version of the Smart Growth Strategy as a joint spatial plan. There will effectively be a two phased approach to this work with an initial Joint Spatial Plan produced by 2021 and a more comprehensive version completed by 2024.

This will be an iterative process in that a desktop exercise to complete the Joint Spatial Plan will be undertaken first, followed by a work programme of actions to address any gaps, leading to an updated SmartGrowth Strategy.

The intention is to end up with one integrated spatial plan and growth strategy document for the sub-region – which will be the updated SmartGrowth Strategy.

Summary of the Approach

The key elements of the SmartGrowth Joint Spatial Plan approach are as follows:

- Convert UFTI and the existing material we have into the Hamilton-Waikato Metro Spatial Plan framework – by March 2021. This would become the SmartGrowth Strategy 2021.
- This would be a desktop exercise and is recommended to not involve formal SCP consultation (see attached paper for rationale).
- The Joint Spatial Plan will include a work programme of gaps / things to be done. One of these will be the Iwi Spatial Plan as there should be time to do this properly.
- Targeted engagement would occur with stakeholders and the SmartGrowth Forums.
- The SG Strategy (Joint Spatial Plan) would be comprehensively updated in 2024 to incorporate the NPS-UD requirements, and in particular the FDS, the Iwi Spatial Plan and any other deliverables from the work programme.

Engagement and Consultation

The 2021 SmartGrowth Joint Spatial Plan will have engagement with key stakeholders and the SmartGrowth Forums. A Joint Forum workshop was held on 13 October to discuss the approach to the Joint Spatial plan. A verbal update will be provided to the SLG of the outcomes of this meeting.

A full Special Consultative Procedure (SCP) under the Local Government Act 2002 for the 2021 version of the Joint Spatial Plan is not recommended given that this will need to be completed in 2023 as it is a requirement for Future Development Strategies under the National Policy Statement on Urban Development (NPS-UD).

The reasons for not undertaking full public consultation on the first iteration of the SmartGrowth Joint Spatial Plan are as follows:

- The first iteration is a desktop exercise using documents that have already gone through a consultative process.
- The growth areas haven't changed since the 2016 growth area recommendations adopted by the SmartGrowth Leadership Group, or as shown in the Proposed FDS 2018 (which went through a full SCP). These growth areas were then carried through into UFTI. UFTI undertook engagement with stakeholders and the SmartGrowth Forums and was well publicised in the media.¹
- The growth areas have already had public consultation, either through structure plans, spatial plans or plan changes (for example the work on Te Papa Peninsula, Te Tumu, Tauriko West and Omokoroa), or the Proposed FDS.
- The NPS-UD 2020 is new, and is very influential on urban growth management, including directing mandatory plan changes to up-zone substantial urban areas and be more enabling of peripheral urban expansion under certain conditions.
- The stakeholders and community will be able to submit on the statutory RMA plan changes and Regional Policy Statement change(s) that seek to enable the

¹ <https://ufti.org.nz/stakeholder-engagement/>

required residential capacity we need in the medium term to comply with the NPS-UD.

- The 'managing growth' story will be well covered in engagement on the three council Long Term Plans and Infrastructure Strategies that will each follow a full SCP in Feb-June 2021.
- The Draft Regional Land Transport Plan will be out for public consultation in 2021, incorporating UFTI and western Bay Transport System Plan (TSP) elements as relevant.
- The full review of the SmartGrowth Joint Spatial Plan in 2023 will be publicly consulted on using the SCP. A more comprehensive document will be developed which includes an iwi spatial plan, Future Development Strategy requirements and addressing any other gaps identified from the 2021 version. Iwi, stakeholders and the wider community can have another opportunity to provide input through the mandatory SCP at that stage.
- Formal written submission processes don't generally work well for meaningful tāngata whenua engagement, so a new process is proposed as part of the work programme for our Treaty partners as required by the NPS-UD.

Recommendations

That the SmartGrowth Leadership Group:

1. **Agree** to the staged approach to the development of the SmartGrowth Joint Spatial Plan
2. **Note** the proposed approach to engagement and consultation for the SmartGrowth Joint Spatial Plan.
3. **Note** that there will be regular reporting to the SmartGrowth Leadership Group on Joint Spatial Plan progress including risk management.

Appendix 1: SmartGrowth Joint Spatial Plan – Directions Paper and Work Programme



SmartGrowth Joint Spatial Plan: Directions and Work Programme

Introduction and Background

Last year, the Government confirmed that it wishes to partner with SmartGrowth (councils and tāngata whenua) in order to progress and deliver on its Urban Growth Agenda. A key component of this is the development of a Joint Spatial Plan covering the western Bay of Plenty. The Government has now become a formal member of the SmartGrowth partnership. This was confirmed in a recent Cabinet minute.

The Urban Form and Transport Initiative (UFTI) was completed in July 2020. It is intended to use the UFTI final report and other supporting documents to produce the Joint Spatial Plan. There are strong links between UFTI and the Government's urban growth agenda and associated work programme.²

At the last SMG meeting, a draft framework for the Joint Spatial Plan was set out. The original intention was to update the existing SmartGrowth Strategy and incorporate the spatial planning elements, including UFTI.

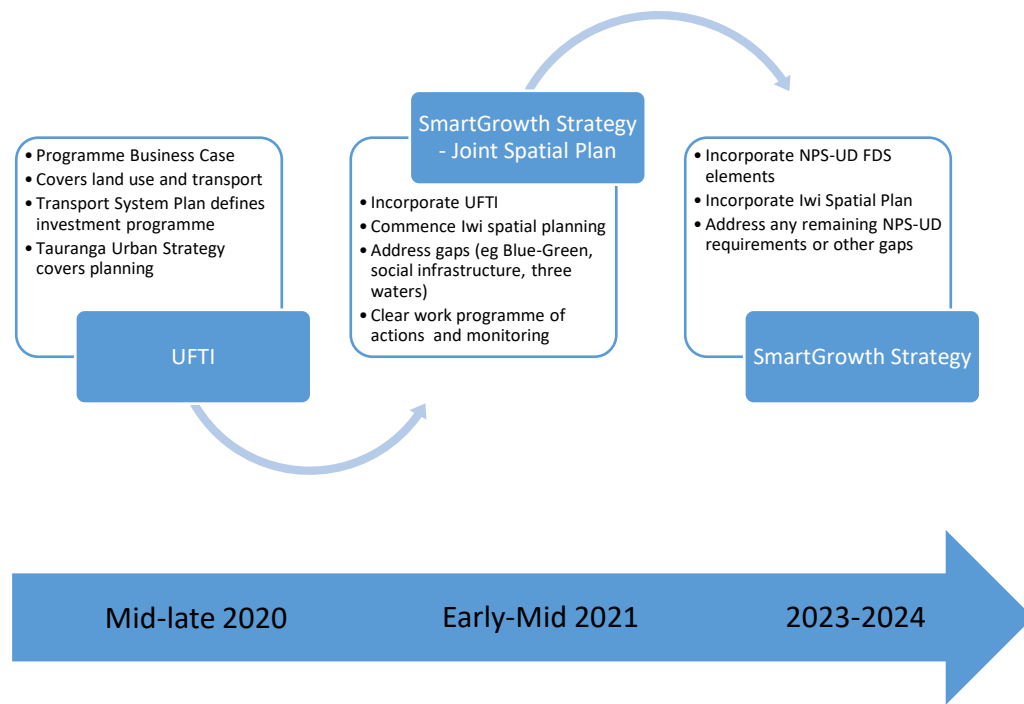
It was decided at the meeting that given the tight timeframes involved, it would be better to focus on a narrowed down Joint Spatial Plan which becomes the replacement SmartGrowth Strategy. The intention is to end up with one integrated spatial plan and growth strategy document for the sub-region – which will be the updated SmartGrowth Strategy.

This project plan sets out a work programme for the partners (Iwi-Crown-Councils) to produce a new 2021 version of the Smart Growth Strategy as a joint spatial plan. It also outlines the phases of work culminating in an updated 2024 SmartGrowth Strategy, which will address National Policy Statement on Urban Development (NPS-UD) requirements. This will be an iterative process in that a desktop exercise to complete the Joint Spatial Plan will be undertaken first, followed by a work programme of actions to address any gaps, leading to an updated SmartGrowth Strategy.

² The relevant work programmes include spatial planning, infrastructure funding and financing and urban planning. See <https://www.hud.govt.nz/assets/Urban-Development/Urban-Growth-Agenda/62eeb57f4e/urban-growth-agenda-cabinet-paper.PDF> for further details.

Phases of Work

The following diagram sets out the phases of work at a high level and the approximate timeframes for completing these.



A comprehensive timetable and work programme is included as **Appendix 1**.

Principles and Objectives

The following high-level principles will guide the development of the Joint Spatial Plan:

- A joint commitment to work together as a partnership (tāngata whenua, councils and the Crown).
- A clear and compelling story of western Bay of Plenty community needs and actions going forward.
- Agreed strategic direction set though the existing SmartGrowth Strategy 2013 and the UFTI work.
- Use of common data to provide robust evidence of value for money.
- Drawing and building on what we have, especially all the UFTI technical work.
- Implementation plans and programmes as part of the strategy
- Implementing collaborative joint programme management and governance.

The following SmartGrowth vision, outcomes and principles³ will also guide the Smart Growth revision to make it a Joint Spatial Plan:

- Sustain and improve the environment
- Work proactively and in partnership with the community to make western Bay active, vibrant, connected, caring, healthy and safe.
- An economy that is thriving, growing, diverse and sustainable.
- Realise economic and social opportunities for tāngata whenua while protecting cultural identity.
- A more compact urban form and opportunities for “live, learn, work AND play” are actively promoted.

³ SmartGrowth Strategy 2013, at pages 10 & 130

The SmartGrowth Joint Spatial Plan Framework

The following table sets out the framework for the SmartGrowth Joint Spatial Plan. This draws on both the Government’s key spatial planning elements and follows the structure of the Hamilton-Waikato Metro Spatial Plan framework.

<p>“What’s the issue we’re dealing with?”</p>	<p>Part 1 – Context, Challenges & Opportunities</p> <ul style="list-style-type: none"> Western BOP context / story Opportunities and challenges The need for a spatial plan / the rationale of the UGP approach / benefits 	<p>Context – source from UFTI, Proposed FDS and SmartGrowth Evidence of the need for change – UFTI Need for a Joint Spatial Plan – delivering a vibrant, liveable and economically successful place</p>
<p>“What do we want to achieve?”</p>	<p>Part 2 – Desired Future State</p> <ul style="list-style-type: none"> The growth scenario Objectives and Outcomes People, Place and Community 	<p>UFTI contains this, use SG Strategy as well Ensure tāngata whenua values are central to the plan Add in Place-Shaping Elements</p>
<p>“What is the most effective and appropriate future spatial layout, and what leading and enabling infrastructure is required?”</p>	<p>Part 3 – The Joint Spatial Plan</p> <ul style="list-style-type: none"> Areas to protect in perpetuity – waahi toituu Iwi spatial layer The Coast and the Blue-Green network Transport Urban Centres Employment/Growing Jobs Three Waters Infrastructure Community Infrastructure Current and future urban areas Rural areas 	<p>UFTI maps show all of this except for:</p> <ul style="list-style-type: none"> Rural areas Blue-green network and coastal environment Three waters and other facilities Regional and metro-scale facilities Iwi Spatial layer (note that this will be completed at a later date to allow sufficient time to complete)
<p>“How will this spatial layout be delivered and what are the urgent priority ‘key moves’?”</p>	<p>Part 4 – Implementation Plan: Joint Urban Growth Programme</p> <ul style="list-style-type: none"> Implementing the Joint Spatial Plan Growth management principles Implementation approach Priority Development Areas 	<p>Principles: UFTI plus others Implementation approach: UFTI plus any others Priority Development Areas: to be worked on but guided by UFTI Add in KPIs, monitoring and review</p>

The recent Cabinet Paper on Urban Growth Partnerships, Joint Spatial Plans and Urban Growth Programmes also outlined seven strategic priority areas that the Government would want to see met. These are:

- Identifying areas to be protected from urban development and spatial constraints on development (including hazards) and seeking to avoid or moderate any future urban development in relation to these;
- Ensuring the impacts of climate change are considered and mitigated where possible;
- Identifying strategic infrastructure corridors or sites that may be required over the long term;
- Locating all future development at scale around a new or strengthened rapid and/or frequent public transport network;
- Setting out a range of appropriate future growth opportunities through both urban intensification and expansion that are well-connected by public transport and active modes appropriate for the scale and location of development;
- Supporting “well-functioning urban environments” as defined by the National Policy Statement on Urban Development 2020; and
- Providing sufficient capacity over the next 30 years to meet expected housing demand as defined in the National Policy Statement on Urban Development 2020.

These priorities should be well covered in the Joint Spatial Plan framework outlined above relying on the UFTI work and the gap closing tasks that have been set out in this Plan.

Other Processes and Inputs

A number of key documents will feed into the SmartGrowth Joint Spatial Plan, this includes UFTI, the Tauranga Urban Strategy, the Proposed FDS and the western Bay of Plenty Transport System Plan. The SmartGrowth Strategy 2013 will also provide an important input noting that the 2021 version of SmartGrowth (Joint Spatial Plan) will be a narrower in its scope, particularly in terms of the actions.

The Joint Spatial Plan will aim to be consistent with, and give effect to, the new National Policy Statement on Urban Development. In the short term, the SmartGrowth Strategy 2021 (Joint Spatial Plan) will not be able to meet all of the requirements of the Future Development Strategy,⁴ given that we won't have key information available such as the Housing and Business Assessment. However, the 2021 version will aim to meet as many of the FDS requirements as possible, and identify future work beyond mid-2021.

The 2021 version will also reflect new legislation such as the Urban Development Act and the Infrastructure Funding and Financing Act where relevant. The outcomes of the SmartGrowth Infrastructure Funding and Financing project, expected by the end of the year, will also be included.

National Policy Statement on Urban Development

The NPS-UD has a strong focus on well-functioning urban environments. This overall objective will need to form a key part of the Joint Spatial Plan.

⁴ Note that under the NPS-UD an FDS is required in time to inform the 2024 Long-Term Plans

The following are the key requirements out of the NPS-UD:

- Housing and Business Assessment (HBA) – housing component by July 2021
- RPS Change in 2021 to review urban limits and enable more responsive planning
- District Plan Intensification plan changes by mid-2022
- Comprehensive HBA (business and housing) - in time to inform 2024 Long-Term Plans
- A Future Development Strategy - in time to inform 2024 Long-term Plans

Appendix 2 contains a checklist of Future Development Strategy requirements.

Resource Management Review

The recent report of the Resource Management Review Panel covers spatial planning and the intention to mandate this via legislation through a new 'Strategic Planning Act'. It also sets out some draft content of what a 'Regional Spatial Strategy' should cover and is a useful cross check for our framework:

- Long-term objectives and strategies to improve the quality of the natural and built environments, provide sufficient development capacity, promote Māori interests and values, promote the sustainable use of rural land, protect historic heritage, address natural hazards and climate change.
- Indicative future transport corridors.
- Major existing and future infrastructure such as ports, airports, wastewater treatment plans, water treatment plants, and opportunities to make better use of existing infrastructure networks.
- Additional development capacity required to accommodate growth, and scenarios for how the region may develop in the future.
- Indicative locations for new social infrastructure needed to support population growth, including hospitals and schools.
- Indicative costs and timing of future infrastructure and growth scenarios.
- Indicative locations for regionally significant new recreational or community facilities nationally significant natural features in the region (as identified through national direction).
- Regionally significant ecological areas, landscapes and recreational space that should be protected or enhanced.
- Areas of historic heritage value and areas or resources of significance to mana whenua that should be protected or enhanced.
- Areas where significant change in land use is required to reduce impacts of land use and development on lakes, rivers, wetlands and the marine environment.
- Areas for enhancement and restoration, such as wetlands and green corridors.
- Areas that may be affected by climate change or other natural hazards, and measures that might be necessary to address such issues.

In addition, for the Bay of Plenty the coastal marine area inclusion within the spatial plan will be important.

Addressing the Gaps

While UFTI provides a very significant input for completing the Joint Spatial Plan, there are some areas where additional work will need to be undertaken. It may not be possible to address all of these by the end of the year and the first iteration of the SmartGrowth Joint Spatial Plan. Some of these tasks may need to be completed as part of the next version of the SmartGrowth Joint Spatial Plan (ie in 2023/24) .

These tasks include:

- More work on blue-green networks/corridors (this may already have been completed by the partners, but we need to draw it all together in map form – we also need to make sure urban blue and green networks are included).
- Three waters (noting that the Proposed FDS and other work provides a good foundation for three waters). There is also material that can be drawn from the Bay of Plenty Local Government Futures work. Further work will be required on long term three waters needs.
- Tāngata whenua values and aspirations (this includes any iwi spatial plan layer), noting that how and when this is done will depend on advice received from He Manukura and other Tāngata Whenua advisors. At this stage it is likely that this work will be incorporated in 2023 rather than in the first iteration to allow sufficient time.
- A greater emphasis on liveability / placemaking in particular future health, education and regional scale recreation facilities.
- Future economic focus – creating employment etc. (e.g. identifying key precincts and clusters) – influenced by recent discussions between Priority One and Minister Twyford. This work will be authored by Priority One.
- Affordable housing – noting that there are some actions in the UFTI Final Report which cover this. There are significant challenges in this space that will need to be addressed in addition to any spatial plan initiatives.
- Natural hazards – identifying the tension between urban development outcomes and protecting against natural hazards, and recognising the cascade from RPS to DPs
- Climate change mitigation and adaptation.

For a number of these areas work does exist and it will be a matter of drawing this into the Joint Spatial Plan. For others, workshops with people who have expertise in the relevant area may be necessary. We will need to draw on the resources of the partners here as much as possible.

A summary of these gaps and how they should be closed is provided below:

Joint Spatial Plan - Workstream	What is required?
Blue-Green	Workshop with key partners with expertise in this area to draw together existing information
Three Waters	Discussions and possible workshop with key three waters staff Draw together material that exists

Joint Spatial Plan - Workstream	What is required?
Iwi Spatial Plan and Tāngata Whenua Aspirations	Work underway through He Manukura Note that the Iwi Spatial Plan will be completed at a later date to allow sufficient time (not for the first iteration)
Liveability & Place-making	Draw from existing work and emphasise this approach along with well-functioning urban environments in the Joint Spatial Plan
Economic	Discussions with Priority One Look at a big picture concept such as a trading hub between the western BOP, Auckland and Waikato
Affordable Housing	Draw on the UFTI work Add in any other practical actions including making the links with infrastructure funding and financing Focus on the whole housing continuum and the SmartGrowth Housing Need and Demand work Discuss with HAF and other SG Forums. Consider actioning previous SG housing need and demand work. Make links with the work of the TCC Mayoral Task Force, Accessible Properties and the Kāinga Ora place making unit.
Natural Hazards	Further work possibly required on the tension between urban development outcomes and protecting against natural hazards, from an RPS, Regional Plan and DP perspective

Engagement and Consultation

The 2021 SmartGrowth Joint Spatial Plan will have engagement with key stakeholders and the SmartGrowth Forums. There is a Joint Forum workshop scheduled for 29 September.

A full Special Consultative Procedure (SCP) under the Local Government Act 2002 is not recommended given that this will need to be completed in 2023 as it is a requirement for Future Development Strategies under the NPS-UD.

The reasons for not undertaking full public consultation on the first iteration of the SmartGrowth Joint Spatial Plan are as follows:

- The growth areas haven't changed since the 2016 growth area recommendations adopted by the SmartGrowth Leadership Group, or as shown in the Proposed FDS 2018 (which went through a full SCP). These growth areas were then carried

through into UFTI. UFTI undertook extensive engagement with stakeholders and the SmartGrowth Forums, and was well publicised in the media.

- Most of the growth areas have already had extensive public consultation, either through structure plans, spatial plans or plan changes (for example the work on Te Papa Peninsula, Te Tumu and Omokoroa).
- The NPS-UD 2020 is new, and is very influential on urban growth management, including directing mandatory plan changes to up-zone substantial urban areas and be more enabling of peripheral urban expansion under certain conditions.
- The stakeholders and community will be able to submit on the statutory RMA plan changes and Regional Policy Statement change(s) that seek to enable the required residential capacity we need in the medium term to comply with the NPS-UD.
- The 'managing growth' story will be well covered in engagement on the 3 x council Long Term Plans and Infrastructure Strategies that will each follow a full SCP in Feb-June 2021.
- The Draft Regional Land Transport Plan will be out for public consultation in 2021, incorporating UFTI and western Bay Transport System Plan (TSP) elements as relevant.
- Looking toward 2023 and the review of urban growth and intensification areas as required for drafting the FDS, iwi, stakeholders and the wider community can have another opportunity to provide input through the mandatory SCP at that stage.
- Formal written submission processes don't generally work well for meaningful tāngata whenua engagement so a new process is proposed as part of the work programme for our Treaty partners as required by the NPS-UD.

Project Structure

The project structure for delivering the Joint Spatial Plan will rely on the existing SmartGrowth groups as well as adding a working group.



SmartGrowth is currently working on achieving better and more effective tāngata whenua partnerships. While there is tāngata whenua representation on all of the groups listed above, SmartGrowth is working toward enabling far greater tāngata whenua direct input and participation. This will be reflected through all the groups listed above as well as other groups such as He Manukura.

The Project Sponsor for the Joint Spatial Plan will be Bill Wasley as the Independent Chair. The Project Director is Ken Tremaine. Subject to final agreement and resource identification, weekly project management will be provided by Bay of Plenty Regional Council.

It is proposed that the working group will be made up as follows:

- Ken Tremaine, Project Director and SG Strategic Advisor
- Ernst Zollner and/or Oscar Damerham, Ministry of Housing and Urban Development
- Kerrie Young, Kāinga Ora
- Shad Rolleston, Tu Pakari Advisor
- Andy Mead and/or Carl Lucca Tauranga City Council
- Phillip Martelli, Western Bay of Plenty District Council
- James Llewelyn and/or Adam Fort, Bay of Plenty Regional Council
- Cole O’Keefe, Waka Kotahi
- Greg Simmonds, Priority One
- Nichola Lennard (assisting SmartGrowth)

Advisory or Reference Groups can be convened as required. These could include mixed membership across the forums as a way to enable them to participate at key points through the process.

Two-three members of the SmartGrowth Leadership Group will also be nominated to act as peer reviewers of the Joint Spatial Plan.

Resourcing

There will be a core project team to work on the document as follows:

- Ken Tremaine (SmartGrowth Strategic Advisor) as the lead / providing oversight and direction
- Resource provided by Bay of Plenty Regional Council to provide project management / coordination of the project
- Nichola Lennard as a writer / technical input
- Vicki Jones as coordinator
- The working group provide data, text and GIS mapping information for key parts of the Joint Spatial Plan and to review the document
- Robert Brodnax to provide UFTI-Spatial Plan linkages
- Any other assistance as may be required

The Project Director will lead the project and provide guidance to the Project Manager and the working group.

There may be some data gathering and research required. It is intended that partners should be able to assist with any gaps including information required as part of monitoring under the NPS-UD and UFTI.

High-Level Timeframes

	Sept 2020	Oct 2020	Nov 2020	Dec 2020	Jan 2021	Feb 2021	Mar 2021	2021-2023	2023-2024
SmartGrowth Strategy - Joint Spatial Plan: Plan development and drafting	29 September – engagement with the Forums	21 October SLG – Signoff for SG JSP framework	18 November SLG – key areas for discussion	16 December SLG - Initial Draft		SLG – Final Draft			
Key Inputs & Closing the Gaps	Draw information together	Conduct any workshops							
Key actions / work programme from the Joint Spatial Plan								Undertake work on key actions (e.g. Iwi Spatial Plan, NPS-UD – HBA & FDS)	
SmartGrowth Strategy Update									Incorporate all work undertaken including FDS requirements. Undertake SCP.

Risks and Challenges

The following are some of the key risks and challenges for the development of the Joint Spatial Plan.

Risk or Challenge	Proposed Mitigation
<p>Communicating and winning acceptance of a partial SmartGrowth 2013 Strategy update through the Joint Spatial Plan with the rest coming at a later date when many Forum Chairs/social sector leaders are expecting the UFTI business case being set in a 4 wellbeing's context asap prior to the Independent Chair's advice to the SLG on 21 October.</p>	<p>Early and Effective communication and engagement with the Forums and stakeholders Being clear about our phases or work and what they deliver</p>
<p>Reconciling the Government's approach to spatial planning, where a few targeted outcomes are important for linking its strategic thinking, investment/service delivery, with the western Bay of Plenty community expectations of a more comprehensive four well-beings approach.</p>	<p>Strike an appropriate balance between Central Government and Local Government/community needs</p>
<p>Not undermining the Government's confidence (for e.g. the Waka Kotahi Board) in western Bay of Plenty spatial planning by departing from either UFTI outcomes or the Government key spatial plan outcome areas namely:</p> <ul style="list-style-type: none"> ▪ Identifying areas to be protected from urban development and spatial constraints on development (including hazards) and seeking to avoid or moderate any future urban development in relation to these; ▪ Ensuring the impacts of climate change are considered and mitigated where possible; ▪ Identifying strategic infrastructure corridors or sites that may be required over the long term; ▪ Locating all future development at scale around a new or strengthened rapid and/or frequent public transport network; ▪ Setting out a range of appropriate future growth opportunities through both urban intensification and expansion that are well-connected by public transport and 	<p>Ensure we stick to the UFTI outcomes and the Government's strategic priorities for spatial planning Work effectively with Central Government agencies to ensure their needs are met</p>

Risk or Challenge	Proposed Mitigation
<p>active modes appropriate for the scale and location of development;</p> <ul style="list-style-type: none"> ▪ Supporting “well-functioning urban environments” as defined by the National Policy Statement on Urban Development 2020; ▪ Providing sufficient capacity over the next 30 years to meet expected demand as defined in the National Policy Statement on Urban Development 2020. 	
<p>The challenges multiple processes requiring resources, e.g. ensuring we implement and monitor UFTI, completing the Joint Spatial Plan, meeting NPS-UD requirements</p>	<p>Take a phased approach Bring in additional resources if required</p>
<p>The Local Government funding and financing situation where there may be insufficient capital to deliver on key initiatives, or the SmartGrowth partners including Government struggle to achieve timely and aligned funding</p>	<p>SmartGrowth Funding and Financing work will provide some pathways for Local Government Continue to work across the partnership for effective funding approaches and commitments</p>

Monitoring and Reporting

Through UFTI we have expectations and requirements for monitoring and reporting.

This is summarised on page 108 of the UFTI report where it says:

SmartGrowth is the accountable entity for monitoring and reporting on benefit realisation and KPIs (Table 13), via an annual reporting cycle. This reporting framework will provide a mix of outcome-based reporting built around these benefits and KPIs, and output reporting for key projects.

The measures will be collected by the relevant partner organisation (e.g., PT data from Bay of Plenty Regional Council, network performance data from Waka Kotahi, etc.), but compiled and published by SmartGrowth in a single report on an annual basis.

The UFTI Final Report contains key performance indicators and measures for ongoing benefits realisation and monitoring. These relate to:

- housing
- movement
- environment
- prosperity

There are UFTI investment objectives and UFTI key performance indicators (KPI's) that are the tools to measure outcomes. Discussions have yet to occur across the partnership to determine what data is held by whom. Also, which of the secondary KPI's and other measures will form part of the monitoring and reporting.

The UFTI report also contains the following commitment:

Through SmartGrowth and existing bodies such as the Regional Land Transport Committee, the KPIs and measures will be regularly monitored. As a first action SmartGrowth Leadership Group will develop a plan for how these measures will be monitored and reported.

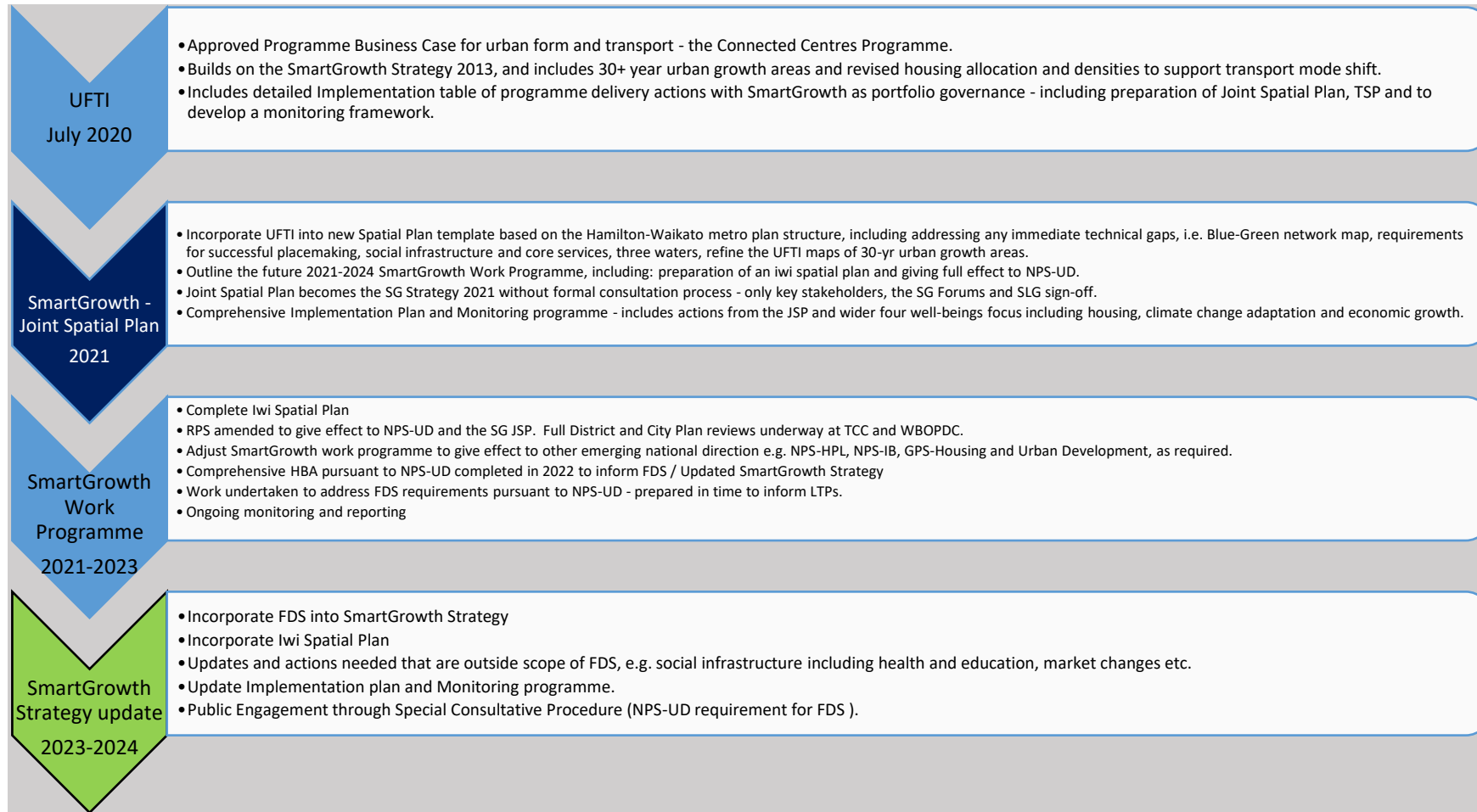
The SMG is currently working on what data is held and where for the UFTI KPI's. Also, what data exists for the secondary and other measures, assuming that we will use best endeavours to monitor all of these.

Part of the monitoring will also involve keeping a log of the UFTI assumptions and uncertainties set out in the UFTI Final Report.

There is also a more generic task to monitor programme delivery focussing initially on the summary of UFTI implementation and first steps (page 114 of the UFTI Final Report).

The Joint Spatial Plan will need to pick up on the UFTI outcomes and the measures for these. Then there will be actions / programmes arising from both UFTI and the Joint Spatial Plan that will need to be monitored and reported against.

Appendix 1: SG Joint Spatial Plan Work Programme



Appendix 2: FDS Requirements

NPS-UD Future Development Strategy Requirements	Will this be addressed in the Spatial Plan?
Identify the broad locations in which development capacity will be provided over the long term, in both existing and future urban areas, to meet the requirements of clauses 3.2 and 3.3.	Yes – already identified in UFTI.
Identify the development infrastructure and additional infrastructure required to support or service that development capacity, along with the general location of the corridors and other sites required to provide it	Yes – transport identified in UFTI, some further work required on three waters and community infrastructure.
Identify any constraints on development.	Yes – constraints mapping has already been undertaken as part of UFTI
Include a clear statement of hapū and iwi values and aspirations for urban development.	Yes – through the Iwi Spatial Plan and other work, noting that additional actions may be required as part of implementation
Every FDS must be informed by the following:	
<ul style="list-style-type: none"> ▪ the most recent applicable HBA 	Yes – however the next HBA (residential and business) won't be completed until 2022. This will need to feed into the SmartGrowth Strategy Update.
<ul style="list-style-type: none"> ▪ a consideration of the advantages and disadvantages of different spatial scenarios for achieving the purpose of the FDS 	Yes – UFTI has completed this
<ul style="list-style-type: none"> ▪ the relevant long-term plan and its infrastructure strategy, and any other relevant strategies and plans 	Yes
<ul style="list-style-type: none"> ▪ Māori, and in particular tāngata whenua, values and aspirations for urban development 	Yes – through the Iwi Spatial Plan and other work, noting that additional actions may be required as part of implementation
<ul style="list-style-type: none"> ▪ feedback received through the consultation and engagement required by clause 3.15 	Yes – SCP consultation undertaken for JSP
<ul style="list-style-type: none"> ▪ every other National Policy Statement under the Act, including the New Zealand Coastal Policy Statement 	Yes
<ul style="list-style-type: none"> ▪ any other relevant national policy required by, or issued under, legislation. 	Yes

