



## “Kia Tū Pakari ai Tātou”

### SmartGrowth Combined Tāngata Whenua Forum

Tuesday 1 February 2022

9:30am – 12:30pm

Microsoft Teams

Forum Members		
	In attendance	Matemoana McDonald - Mauao Constituent Member to Toi Moana (Bay of Plenty Regional Council) (Chairperson)
	In attendance	Des Heke - Te Rūnanga o Ngāti Ranginui (Deputy Chairperson)
	In attendance	Parewhakarau Tapuikuka (Pare Kuka) - Ngāti Kahu
	In attendance	Whitiora McLeod - Te Rūnanga o Ngāi Te Rangī
	Apologies	Rangiwhakaehu Irene Walker - Ngāi Te Ahi
	In attendance	Hayden Henry - Ngāi Tūkairangi
	In attendance	Nathan James - Ngāti Kuku
	In attendance	Puhirake Ihaka - Ngāti Tapu
	In attendance (In part)	Buddy Mikaere - Ngāti Pūkenga
	In attendance	Manu Pene - Ngāti Whakaue ki Maketu, Te Ihu o Te Waka o Te Arawa
	In attendance	Geoff Rice - Te Ihu o Te Waka o Te Arawa
	In attendance	Matire Duncan - Te Rangapū Mana Whenua o Tauranga Moana
	In attendance	Ropata Stephens – Ngā Potiki
	Apologies	Kevin Tohiariki
	In attendance	Rawiri Biel - Te Ihu o Te Waka o Te Arawa
	In attendance	Veronica Manu Seddon – Ngāti Hangarau
	Absent	Alison Flavell - Ngāti Ruahine
	Absent	Anthony Ririnui - Ngāti He
	Apologies	Pine McLeod - Ngāti Kaahu
	Absent	Maru Tapsell – Te Kapu o Waitaha
	In attendance	Rereamanu Wihapi – Te Ihu o Te Waka o Te Arawa
	Absent	Des Tata - Ngāi Tamarāwaho
Forum Alternates		
	In attendance	Destiny Leaf - Te Rūnanga o Ngāti Ranginui
	Absent	Mokohiti Brown – Ngāti Kahu
	Absent	Tim O’Brien - Ngāti Hangarau
	Absent	Kura Martin – Tukaokao Eruera Brown - Ngāi Tamarāwaho
	In attendance	Leanne Faulkner – Ngāti Ruahine / Te Wakaiti
	Absent	Te Arawhiti Harrison - Ngāti Ruahine
	Absent	Rondell Reihana - Ngāi Te Ahi
	Absent	Pia Bennett - Te Rūnanga o Ngāi Te Rangī
	Absent	Kaimaia Ellis - Ngāi Tūkairangi
	Absent	Aroha Kopae - Ngāti Kuku
	Absent	Ngawaka Walker - Ngāti Kuku
	Absent	Rapata Rangitukunoa - Ngāti Tapu
	Absent	Jesse Piri Campbell - Ngāti Kaahu
	Absent	Verna Ohia-Gates - Ngā Pōtiki ā Tamapahore
	Absent	Pahu Akuhata - Ngāti Pūkenga



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	Absent	Rangituohu Nathan – Tapuika Iwi Authority
	Absent	Dean Flavell – Tapuika Iwi Authority
<b>SmartGrowth</b>		
	In attendance	Peter Winder – SmartGrowth Independent Chair
	In attendance	Kelvin Norgrove – SmartGrowth Strategic Advisor
	In attendance	Te Pio Kawe – Pou Arahi Strategic Advisor / Ngāi Te Ahi (Alternate)
	In attendance	Elva Conroy – Kai Arahi Technical Advisor
	In attendance	Juanita Assink – SmartGrowth Support
<b>Partner Staff</b>		
	In attendance	Clarke Koopu – Bay of Plenty Regional Council
	Apologies	Rachael Davie – Western Bay of Plenty District Council
	Absent	Chris Nepia – Western Bay of Plenty District Council
	In attendance	Merehine Waiari – Western Bay of Plenty District Council
	In attendance	Corey Stevens – Western Bay of Plenty District Council
	Absent	Ben Wilson – Western Bay of Plenty District Council
	In attendance	Keren Paekau – Tauranga City Council
	In attendance	Nikaelah Tukaki – Tauranga City Council
	In attendance	Cynthia Hamel – Tauranga City Council
	In attendance	Rawiri Bhana – Bay of Plenty Regional Council
<b>Observers / Guest Speakers)</b>		
	In attendance	Piatarahi Bennett (Guest Speaker) – Project lead of Tauranga Moana ko WAI mātou programme
	In attendance	Merehine Waiari (observer)
	In attendance	Mark Batchelor – Planning Manager, CKL



## “Kia Tū Pakari ai Tātou”

### Opening Karakia (Te Pio Kawe)

#### Item 2 – Apologies

Apologies received from Adam Fort, Dr. Wayne Beilby, Jesse Campbell, Pine McLeod.

Whitiora McLeod requested the call etiquette be amended to request the Chair to identify each spokesperson by their Iwi / Hapū name and be minuted accordingly.

**Moved:** *Te Rūnanga o Ngāi Te Rangī (Whitiora McLeod)*

**Seconded:** *Ngāti Hangarau (Veronica Seddon)*

#### Item 3 – Conflicts of Interest

- No conflicts of interest recorded.

**Moved:** *Te Rūnanga o Ngāi Te Rangī (Whitiora McLeod)*

**Seconded:** *Ngāti Hangarau (Veronica Seddon)*

#### Item 4 – Previous Minutes – 8 December 2021 (Paper A)

The minutes were taken as read. The minutes of the previous held 8 December 2021 meeting were accepted as a true and correct record.

#### Matters Arising:

Te Rūnanga o Ngāi Te Rangī – Whitiora McLeod

- Concerned about recent change of Irene Walker as alternate to SLG. Issue parked until Terms of Reference discussion. Page 11 – Item 9 – Engagement approaches for spatial planning & Māori Housing Aspirations – would like to discuss re land trusts, maybe structure like a land trust forum who meets 5-6 times per annum. Te Pio noted that there are numerous existing forums under Te Rangapū, Housing Action Plan and Ara Rau Tangata.
- Page 16 – **Transport System Plan** primary outcomes – **a lot of focus on** technical perspective rather than social **and** cultural **aspects**. On pretext of co-designing as partners, in the primary outcomes there should be both a social and cultural outcome, not solely technical. This highlights what we have compromised to enable the development of the city. Te Pio Kawe requested Whitiora McLeod raise these with Buddy Mikaere to receive his feedback as to how cultural, social bottom lines will be represented as well as requesting this of future presenters to cover off.

The Chair noted the points raised by Whitiora McLeod to be considered for raising at the SmartGrowth Leadership Group.

**Moved:** *Ngāi Tūkairangi (Hayden Henry)*

**Seconded:** *Te Rūnanga o Ngāti Ranginui (Des Heke)*



## “Kia Tū Pakari ai Tātou”

### Item 5 - Previous Actions (Paper B)

- A specific action table summarising all actions along with progress update to enable members to be aware for information purposes with majority of actions are pending / in progress.
- Communications and Engagement plan to be tabled at April hui.
- Working closely with TCC and Western Bay to ensure mandated reps with each forums are current.
- Terms of Reference included on today’s agenda.

#### Feedback:

- Te Rūnanga o Ngāi Te Rangi (Whitiora McLeod) requested adding to action list the development of an engagement process for Māori Land Trusts (MLT). It was noted that the Tu Pakari Advisors have been engaging on Māori Land Trusts, utilising a survey to register MLT blocks. From the 13 MLT’s who have registered, 2-3 have requested assistance to move applications forward.
- Te Rūnanga o Ngāti Ranginui (Des Heke) – in respect to korero, agree with Te Pio in part about taking on another mechanism or forum, need to be cognisant as to what is happening. Ensure necessary policy guidance around engagement is provided to the Councils as core relationship is between local government planning and Tāngata Whenua, Māori landowners. Individual MLT’s are not well represented. Tend as a collective to miss as engagement policies are so Iwi/hapū centric, that engagement is missed with MLT’s.

As an iwi rep, Des finds difficult to advocate for MLT’s when not wearing that hat when engagement hasn’t occurred.

- The Chair noted need to remind ourselves of the purpose of the CTWF, we cannot be the “be all and end all” that we would like to be. This Forum is a governance committee dealing with high level, notwithstanding we need to be aware of what is happening at grass roots level.

**ACTION:** Whitiora McLeod and Te Pio Kawe to continue to liaise, along with other members in regard to engagement with Māori Land Trusts.

### Item 6 – Tauranga Moana ko Wai Mātou Programme

- The CTWF received a presentation from Pia Bennett – Ko Wai Mātou! Overview and update on Tauranga Moana Wai Projects and NPSFM Implementation Action Plan.
- It was noted that the SmartGrowth CTWF supports and advocates on the mahi presented.
- Elva thanked Pia and team for leading such a large work programme.

#### Question & Answers

- For a lot of us, we are involved in projects with timeframes set by others with minimal funding & capacity – what advice can you give for those facing similar challenges?
- Challenges won’t go away anytime soon, what inspires me to keep going is complete focus on the kaupapa. Unable to leave this space as all I want to which inspires me to keep going, whether funding available or not. Remain persistent.



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- When first took this on, met with Ngati Rangi and took some tautoko – maybe chance for more tautoko from CTWF iwi/hapū members to provide more support and contribute to the kaupapa.
- Further acknowledgement of the presentation by CTWF members. Covered every aspect of Māori values particularly Kaitiakitanga and Whānaungatanga.
- In response to a question about who she represents, Pia noted that she works for Te Rūnanga o Ngāi Te Rangi but isn't representing any particular Iwi or hapū for this project. She is working on a project on behalf of Tauranga Moana Iwi and hapū.
- Te Pio added his support to the kaupapa, how we incorporate supporting actions within the SmartGrowth strategy that support the Kaupapa we have heard.

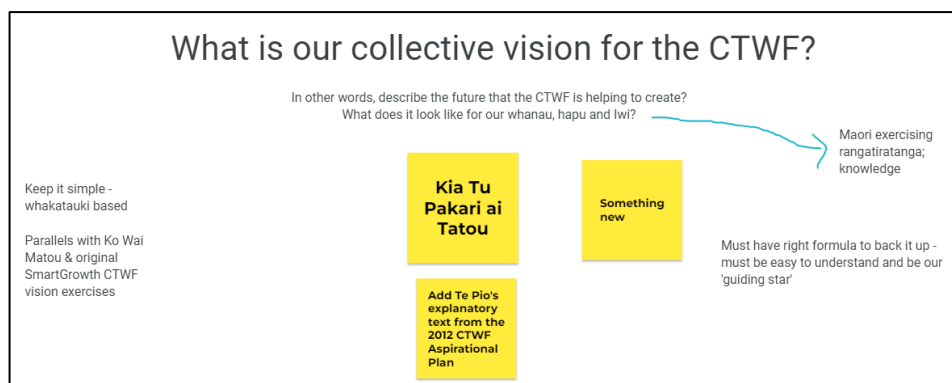
**Moved:** Te Rūnanga o Ngāi Te Rangi (Whitiora McLeod)

**Seconded:** Te Rūnanga o Ngāti Ranginui (Des Heke)

### Item 7 – CTWF Discussion – Establishing our own Strategic Direction (Paper C)

- We need to develop a work programme to assist with us being proactive, focused & effective that guides our collective work.
- Elva spoke to the pre-circulated questions to the agenda for consideration.
- In support of the kaupapa, reflection back on the CTWF's Aspiration Plan (2012)<sup>1</sup> which Tū outlines a potential vision by distilling our whakataukī.

*“Kia tū pakari ai tātou : We are responsible for ensuring the rangatiratanga of the hapū and iwi (tangata whenua values, principles, traditions and customs) are incorporated and maintained throughout the implementation processes of the SmartGrowth Strategy. We support future hapū and iwi growth management and development needs.”*



<sup>1</sup> <http://www.smartgrowthbop.org.nz/media/1096/f-nga-wawata-a-te-roopu-tu-pakari-aspirational-plan.pdf>



# “Kia Tū Pakari ai Tātou”

What are our collective values and/or principles to guide the way we work?



The following outcomes are suggested to help describe what our collective vision looks like, in practice.



Are these accurate? Anything missing or not need?

What are the priority actions &/or outputs for the CTWF this year?

Where should we be focusing our efforts over the next 11 months?



- Over the next six weeks, we'll look at sending communications via email to ensure that all CTWF members can contribute to this work programme.



## “Kia Tū Pakari ai Tātou”

**ACTION:** Elva to circulate what has been gathered and will look to populate & refine further. Aim is to have as a one pager work programme for the team.

- What is our collective vision for the CTWF?
- What are our collective values and/or principles to guide the way we work?
- What are our priorities for 2022?
- What are the priority actions and/or outputs for the CTWF this year? Where should we be focusing our efforts over the next 11 months.

### Item 8 – Amendments to Terms of Reference (Paper D)

- Te Pio Kawe tabled the proposed amendments to the Terms of Reference.
- Goal to have draft finalised by August 2022 in time for the next triennium.
- Te Pio and Whiti met in early January 2022 to work through changes as it was an item raised at the 8 December 2021 CTWF hui.
- Issues raised herein are around key responsibilities for the forum, trying to correct the wording as to where stand in implementation and role for the CTWF members.
- Membership & Form
- Following meeting held with Te Pio & Whiti, Te Pio spoke with some of the current SLG rep to understand how representatives have been appointed to SLG., Reference was made to Shad Rolleston’s paper on Tāngata Whenua Representation in July 2020 with 3 options:

#### “Representation Models

*In 2019, the CTWF resolved to review governance representation for the SLG. CTWF are interested in ensuring tangata whenua are adequately represented at a governance level. Three options were discussed at CTWF in February, and the Tū Pakari Advisor was directed to engage further with tangata whenua on proposed governance models. The proposed governance options are:*

##### “Status Quo –

- *WBOP Partnership Forum appoint one (1) member from its membership*
- *Te Rangapū Mana Whenua o Tauranga Moana appoint one (1) member from its membership*
- *CTWF elect two (2) members from its membership*

##### Option 2

- *WBOP Partnership Forum appoint two (2) members from its membership*
- *Te Rangapū Mana Whenua o Tauranga Moana appoint two (2) members from its membership*

##### Option 3

- *Appointments panel – an appointments panel would form to assess nominations and make appointments to SLG based on expertise and skill.*



## “Kia Tū Pakari ai Tātou”

### **Engagement on Governance Models**

*Te Rangapū Mana Whenua o Tauranga Moana confirmed on [date] and the Western Bay of Plenty Partnership Forum on [date] confirmed Option 2 as a governance model.*

### **Recommendations**

*The Combined Tangata Whenua Forum:*

1. **Note** the contents of this report; and
2. **Endorse** to Option 2”

The next SLG Hui on 21 October 2020, Tāngata Whenua Representation was reported in Paper B of the Quarterly Update Report from the Strategic Advisor (Ken Tremaine) as:

*“Tāngata whenua are currently represented on the SLG by four representatives. The Western Bay of Plenty Partnership Forum, and the Rangapū Mana Whenua o Tauranga Moana appoint one each from its membership, and the remaining two members are elected from the Combined Tāngata Whenua Forum (CTWF).*

*The current (October 2020) CTWF governance representation on SLG are:*

- *Matire Duncan - Te Rangapū Mana Whenua o Tauranga Moana;*
- *Kevin Tohiariki - Western Bay of Plenty Partnership Forum;*
- *Irene Walker – CTWF; and*
- *Puhirake Ihaka – CTWF.*

*Kevin Tohiariki was recently appointed by Western Bay of Plenty Partnership Forum in July 2020, replacing Maru Tapsell. The SLG will need to confirm Kevin Tohiariki as an SLG member.”*

- Confusion arises between the CTWF recommendation for Option 2 in July and the reported status in the October SLG Update report for Status.
- The current Tangata Whenua representatives on SLG are a mix of options:
  - 1 representative from Te Rangapū, Matire Duncan,
  - 1 from WBoPDC Kevin Tohiariki,
  - 2 from CTWF were Irene Walker and Puhirake Ihaka; Puhirake resigned in late 2021 and was replaced by Geoff Rice as the 2<sup>nd</sup> WBOPDC representative.
  - Matemoana McDonald was nominated and appointed as the Chairman of the CTWF Hui on 6<sup>th</sup> October 2021. The CTWF Chair is also one of the four TW representatives on SLG.





## “Kia Tū Pakari ai Tātou”

- Question raised around the appointment of Geoff Rice when there was no vacant seat as only had one and this was already filled by Kevin. Geoff’s appointment to SLG has come through as WBoPDC whereas needs to be for CTWF.
- Will come back through to this hui for re-appointment as CTWF rep, not WBOPDC.
- Matire endorsed Te Pio’s update. Noted change to 1 for Rangapū, 1 from Partnership at Western Bay and 2 CTWF.
- Puhirake – sequence of timing and events from July onwards – agree with papers that were tabled. In terms of where the 2 from each came from – period in between read out Option 2 put to SLG was that model – 2 from Rangapū, 2 from Western Bay. Is Te Pio saying this was rejected by SLG and returned as 1 from Rangapū, 1 from Western Bay and 2 from CTWF? At Te Rangapū, it was endorsed that there be two from each of the forums and an alternate and to be tabled to SLG under Option 2. Do recall the Rangapū, in advance of this being confirmed with SLG, that had minuted an election which appointed two people to it, awaiting final confirmation from SLG.
- Whiti expressed his dissatisfaction as to how the reps were appointed, noting we don’t have to join the CTWF, we decided to ensure none of us were being out voted.
- Matemoana responded to Whiti’s feedback, noting that she was in no way speaking for CTWF, she was representing CTWF and providing feedback from the CTWF.
- Peter Winder – thanked the Forum for the opportunity to speak.
- Noted at next meeting of SLG in March, the need to recognise the TW representatives situation and ensure that we have a valid way of making decisions at SLG and that at the core of a problem we now have is an inconsistency between resolutions of SLG.

**ACTION:** The Tū Tū Pakari Advisor is to make it clear at the next meeting the SLG what it is the CTWF would like the outcome to be and that if that is possible, we can resolve this by way of a simple resolution at the SLG meeting, however it starts with CTWF.

### **Item 9 – Forum Project – Cultural Heritage Offsets – Presentation by Des Heke & Mark Batchelor**

- Basis of this was for both the recognition of cultural heritage and definition of offsetting and compensation in the upcoming bill along with growing needs for the city in terms of spatial planning.
- Spatial Plan issues discussed in May 2021 hui, Tiki and Des spoke about the issues. Have provided a summary of this which would like to recap on of how korero began and how it has become part of the schedule.
- Working with Elva to develop a project brief to present back to the WBoPDC and TCC in regard to their planning and current spatial planning in the LTPCC and BOPRC.
- BoPRC are going through process in relation to Regional Policy Statement plan change affecting urbanisation. Have met with Nassah around the plan change issues in relation to cultural heritage and how that may be complimentary to cultural offsets. This will require BoPRC to look at TLA policies to enable them to develop their own policies around this.



## “Kia Tū Pakari ai Tātou”

Mark Batchelor

- CTWF May 2021 – issues raised around cultural affects due to urbanisation. Concern with responding to offsetting of cultural resources such as landscape, water ways and special features in landscape constructed or otherwise
- Talked about biodiversity offsets and during this time have gone back and forth preparing discussion paper.
- The Chair enquired if this is the mechanism for getting this work through, assuming will come under what we are looking at in the development of the spatial plans, more specifically the Iwi spatial plan. Given limited capacity as SmartGrowth CTWF, was there any discussion with Nassah about this work being picked up by the relevant councils?

- At this stage, there was an interest from WBOPDC to explore in the LTCCP.

Looked at joining the two issues together, special housing accords, challenges through city plan, emission of sites, these sites are being discovered then we lose the heritage and evidence of occupation. We observe this, in turn we are being involved in biodiversity of our own wetlands and can't build on our own lands, with the culture landscape changing.

Up to Iwi for determination as to what is for destruction / alteration. Will be counted as development contribution.

Further comments can be made to Des & Mark who will respond via the submission process,

**ACTION:** Des to report back on how progressing in this space.

**ACTION:** Elva to circulate the papers referred to in Des' presentation in the e-pānui.

### Item 10 – Other Business

- Elva raised question around future meetings if would like to continue with guest speakers, how would like meetings structured?
  - Important to keep the agenda light for good discussion.
  - Guest presenters when needed but must be relevant to our work.
  - Whiti – good conversation over some topics, especially while meetings continuing online.

### Item 11 - Karakia Whakamutunga (Geoff Rice)

**Meeting Closed:** 1:05pm

#### **Next Meeting:**

12 April 2022

9:30am-12:30pm

Western Bay of Plenty District Council Chambers (alert level dependent)



## “Kia Tū Pakari ai Tātou”

<b>Action List</b>				
	<b>Date</b>	<b>Action</b>	<b>Person Responsible</b>	<b>Status</b>
<b>1.</b>		Potential meeting between Ministers and CTWF	Standing item	Pending
<b>2.</b>	2 June 2021	Elva, Tiki and Des to prepare a research brief to investigate cultural heritage offsets.	Elva Conroy	In progress
<b>5.</b>	11 August 2021	The Combined Tāngata Whenua Forum priorities will be workshopped at the October Hui.	Te Pio Kawe	Pending. Included in agenda.
<b>6.</b>	11 August 2021	Develop a Communications and Engagement Plan to enable greater interaction with hapū, Iwi, marae and Māori Land Trusts to discuss Forum matters, particularly concerning housing.	Tū Pakari Advisors	In progress
<b>10.</b>	11 August 2021	Western Bay of Plenty District Council and Tauranga City Council to assist in collating a contact list for all Māori Land Trusts and also an outline of all the Māori Land Blocks.	Chris Nepia Keren Paekau	Pending
<b>16.</b>	6 October 2021	Te Pio and Elva to work with Kelvin, and Council Takawaenga teams with regards to resourcing / support	Te Pio, Elva	Ongoing
<b>17.</b>	8 December 2021	Tū Pakari advisor to obtain updated forum membership lists from TCC & WBOPDC staff. This is to ensure all forum members receive agendas, minutes and e-panui.	Elva, Te Pio	Ongoing. Updated lists received Dec 2021. Will be requested quarterly.
	1 February 2022	Elva to circulate the outcomes of the CTWF work programme discussion	Elva Conroy	
	1 February 2022	Des to report on cultural heritage offsets.	Des Heke	
	1 February 2022	Elva to circulate the papers referred to in Des' presentation in the e-pānui.	Elva Conroy	



## “Kia Tū Pakari ai Tātou”

Frequently Used Acronyms	
JSP	Joint Spatial Plan
MHUD	Ministry of Housing and Urban Development
PDA	Priority Development Areas
SLG	Strategic Leadership Group
UFTI	Urban Form & Transport Initiative
CTWF	Combined Tangata Whenua Forum