

# TRAINING RESOURCE MANUAL FOR GENOCIDE AND MASS ATROCITY PREVENTION IN THE GREAT LAKES REGION OF AFRICA

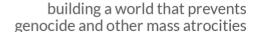
### **Foreword**

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Genocide prevention is not what makes headlines, but it is what prevents the worst of headlines from being made. Why is genocide prevention so important? In short, genocide prevention reduces four types of costs—human, instability, economic, and diplomatic. Genocide prevention is primarily focused on reducing human costs through the protection and preservation of human life and security. In addition, however, genocide prevention reduces instability costs by contributing to national peace and stability in fragile countries, as well as promoting regional and international peace and stability. Prevention's importance also reduces economic costs as prevention is much less costly than intervening to stop genocide or rebuilding in the aftermath of a mass destruction that has destroyed the development trajectory of a state or region. Finally, genocide prevention reduces diplomatic costs as it reinforces state sovereignty by limiting the more intrusive and invasive forms of response, from other States or international actors, that may be required to halt genocide.<sup>1</sup>

This Training Resource Manual for Genocide and Mass Atrocity Prevention in the Great Lakes Region of Africa, the first of its kind in the field, reflects and affirms this understanding by focusing on the preventive measures that can be applied to protect civilians from genocide and mass atrocity. This continuum of strategies includes preventing genocide from ever taking place, preventing further atrocities once genocide has begun, and preventing future atrocities once a society has begun to rebuild after genocide. Central is the notion that prevention does not end when the violence begins; rather prevention of genocide is a multilayered approach running throughout the preconflict, midconflict, and postconflict cycle. As Gareth Evans argues: "'Prevention' language can reasonably be applied at *all* stages of the conflict cycle."

Let us contextualize this continuum of prevention strategies in an analogy. Imagine you are standing beside a river and see someone caught in the current and struggling for their life. You jump in and manage to pull the victim ashore. Just as you catch your





breath, however, another person in distress comes downstream... followed by another and another and another. Rather than remaining downstream and exhausting yourself on the rescue of individuals already in distress, you travel upstream to find the source of the problem. You may discover a hole in a bridge or perhaps the lack of a protective fence on a cliff. You have changed, though, the calculus of what prevention means—rather than expending your resources and energy on rescuing people in crisis, you can now try to stop the crisis at its source. Saving victims in crisis and fixing the source of the crisis are both forms of prevention—as is helping victims the moment they fall into the river rather than waiting until they have been swept downstream—each simply occurs at different stages of the process of prevention. Clearly, focusing prevention efforts on the source of the crisis, before it happens, is more efficient and less costly than managing the consequences of the crisis once it has occurred. You may not stop all of the people from falling into the river, at least not right away, but—by addressing the root cause—you have decreased the risk and there will be far fewer people to rescue downstream.

This analogy is uncomfortably close to the real-life tragedy of thousands of bodies, as many as one hundred an hour, washing down the Kagera River into Lake Victoria in Uganda—the second largest body of fresh water in the world—at the height of the Rwandan genocide. Except, in that case, the bodies had already lost their struggle for life. At that point, addressing the root cause of the problem upstream fell secondary to the severe downstream consequences in Uganda. A May 21, 1994 news report cited "the difficulty of fighting off the wild animals and dogs feeding on the bodies" as well as the "acute health hazard" caused by the decaying corpses washing ashore in southern Uganda or onto islands in Lake Victoria. Villagers in the region were warned to boil drinking water and to cook all fish thoroughly in order to prevent epidemics of cholera and other diseases.

Following a population-based health model in which the aim is the prevention of the disease of genocide and other mass atrocities, we can envision a continuum of prevention strategies—primary, secondary, and tertiary. Primary prevention is upstream prevention—fixing the hole in the bridge or constructing a protective barrier to prevent people from falling into the river. Upstream prevention is the "before" analysis of the longer-term governance, historical, economic, and societal factors that leave a country at risk for genocide and other mass atrocities and the inoculation avenues open to mitigating those risk factors. Secondary prevention is midstream prevention -- the rescue of victims just as they hit the water but before they are swept further downstream. Midstream prevention "during" the crisis captures the immediate, real-time relief efforts political, economic, legal, and military—that are direct crisis management tactics to slow, limit, or halt the mass violence. Finally, tertiary prevention is downstream prevention-the hopeful resuscitation of victims who were swept away because upstream or midstream prevention failed. Downstream prevention refers to the "after" efforts to foster resiliency by dealing with the acute long-term consequences of mass violence through pursuits of justice, truth, and memory to help stabilize, heal, and rehabilitate a post-genocide society. The strategies available to us for upstream prevention are far more numerous, and much less costly, than the available strategies for midstream





prevention once genocide has broken out or, even more so, for downstream prevention for rebuilding after the genocide is over.

While this continuum may give us a helpful framework from which to approach prevention, we should remember that mass atrocities are often more cyclical than linear. So upstream, midstream, and downstream prevention efforts work in an interconnected and synergistic, rather than isolated, fashion. In addition, most conflicts are an intricate tangle of preconflict, midconflict, and postconflict at any one time. As a result, the defining element of an upstream preventive approach, for example, is not "when" it takes place but rather that it seeks to address the underlying causes of conflict. "In theory, interventions to prevent conflict upstream can be undertaken at any point during the conflict cycle, even at the same time as measures to address the symptoms of conflict are also being carried out." In short, these stages of prevention, and the measures involved in each, are complexly linked and state responsibility, buttressed by international assistance for capacity building, is threaded throughout all three stages of the continuum.

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In his concluding chapter to *The Drowned and the Saved*, his last completed work, Auschwitz survivor Primo Levi reminds us of the importance of genocide and mass atrocity prevention. Written more than 40 years after the end of the Holocaust, Levi writes: "It happened, therefore it can happen again: this is the core of what we have to say. It can happen, and it can happen everywhere." This quote is featured in the lobby of the information center at the Memorial to the Murdered Jews of Europe in Berlin, Germany. Left out, however, is the next sentence: "I do not intend to nor can I say that it will happen." Although Levi was likely hedging his bets against the repetition of something so unthinkable—even as he admits in 1986 that "precursory signs loom before us" in several corners of the world—I believe he is also challenging us to recognize that even though genocide can happen again, it does not have to happen again. Genocide is not preordained, despite its persistent occurrence, as an inevitable reality of the human experience.

Over a quarter of a century later, in 2014, Adama Dieng echoed Levi's concern, as well as his hope: "We must accept that there is no part of the world that can consider itself immune from the risk of genocide and all regions and all States must build resistance to these crimes... We owe to them [the millions of men and women who have lost their lives to genocide] and to ourselves and future generations to realize a world free of genocide. We are still far from that, but we aim to make it happen." Although Levi and Dieng are separated by a vast crevasse of time, culture, and distance, together they push us to acknowledge our collective responsibility for doing what we can to prevent genocide from happening again. This training resource manual, by providing a wealth of learning materials to help expand our understanding of the scope and range of instruments and approaches to genocide and mass atrocity prevention, is an important step in advancing that collective responsibility.



- <sup>1</sup>These reasons are taken from United Nations, "Framework of Analysis for Atrocity Crimes: A Tool for Prevention," (2014). pp.2
- <sup>2</sup>Gareth Evans, The Responsibility to Protect: Ending Mass Atrocity Crimes Once and For All (Washington, DC: Brookings Institution Press, 2008). pp.281
- <sup>3</sup>This analogy is compiled from examples given by the University of Denver and the Institute for Work and Health (both accessed February 10, 2015)
- <sup>4</sup>Donatella Lorch, "Thousands of Rwanda Dead Wash Down to Lake Victoria," accessed February 12, 2015 at <a href="http://partners.nytimes.com/library/world/africa/052194rwanda-genocide.html">http://partners.nytimes.com/library/world/africa/052194rwanda-genocide.html</a>
- <sup>5</sup>USAID, "Field Guide: Helping Prevent Mass Atrocities," (2015). pp.26
- <sup>6</sup>Saferworld, "Upstream Conflict Prevention: Addressing the Root Causes of Conflict", (September, 2012). pp.2 <sup>7</sup>Quoted material is taken from Primo Levi, The Drowned and the Saved (New York, NY: Vintage International, 1988). pp.199
- <sup>8</sup>Quoted material is taken from UN News

Centre, <a href="http://www.un.org/apps/news/story.asp?NewsID=49556">http://www.un.org/apps/news/story.asp?NewsID=49556</a> (December 9, 2014), accessed December 14, 2014.

### Introduction

### **Background**

Prevention is gaining tremendous worldwide attention, for example, by international, regional and national bodies and civil society organizations, as opposed to costly and lengthy post genocide and mass atrocity interventions. At the same time, contested political processes to access state power, resource disparities and perceptions of discrimination continue to foment instability and violent conflicts within or between states and communities in many parts of the world. These conditions adversely bear on human life, freedoms, development, peace, and account for the fragility of states and their capacity to prevent the occurrence or recurrence of mass atrocities and genocide.

The legal and practical approaches necessary to advance prevention also continue to evolve through various works by, for example, the United Nations, inter-governmental bodies like the Africa Union and the International Conference on the Great Lakes Region, universities, international and local civil society organizations.

To this end, AIPR conducted a baseline assessment to determine capacity gaps and training needs towards the prevention of genocide and mass atrocities in the Great Lakes Region. Participants in the assessment were members of national mechanisms for the prevention of genocide from Burundi, The Republic of Congo, The Democratic Republic of Congo, Kenya, Tanzania, Uganda, and South Sudan. Others were selected from non-governmental organizations, academia and media. Academic papers, media reports and commentaries on various post-conflict interventions by practitioners in this field were also reviewed.

At the regional level, it was clear that countries, although signatories to relevant international or regional instruments, there is lack of sufficient knowledge and capacity (logistics, human, structures, policies, institutional frameworks etc) to implement



associated national and grassroots programs towards genocide and mass atrocity prevention. A number of instruments also reflect a lack of community level input, knowhow on prevention, while others fall short of responding to coordination challenges.

At country level, it was observed that there are no clear policies developed to articulate or spell out country positions and institutionalized approaches to prevention. Statecentric approaches were also found to be either out of touch with grassroots realities and lack legislation to support community level initiatives. This included, for example, lack of space for traditional and religious authorities to play prominent roles in prevention efforts, while their subjects also remain largely unaware of "how to prevent."

At the civil society level, relationships between international and domestic organizations with host governments remain negative and efforts by states towards protection of citizens often fail to engage and integrate CSOs. Many organizations were also found lacking in knowledge and skills about how prevention should look like at the local level. This is despite the fact that CSOs tend to have stronger connections with communities because the critical gaps they fill in service delivery. Thus they are, in most cases, better suited to work to reduce tensions yet lack the capacity to effectively engage and provide guidance to their governments or communities on prevention.

Information collected was analyzed and this manual has been developed after the initial assessment revealed a lack of comprehensive resources offering information that can guide genocide and mass atrocity work in the region. The findings were also categorized into thematic areas, reflecting on the unique regional needs, skills, and knowledge gaps that were identified.

### The Resource Manual

This online resource manual contains a collection of some of the existing resources that regional and national mechanisms can learn from and use as reference materials to gain insight into the nature and practice of prevention. The resources are in the form of legal and other instruments from the UN and regional bodies, research papers, recommendations, best practices and lessons learned, and reports from other forms of interventions in conflict situations.

### Methodology

During the compilation of this manual, a range of qualitative research methods was employed including document reviews and group discussions. While conducting the base line assessment focus group discussions, document reviews and structured interviews were conducted with key informants in this field both in the Great Lakes Region and other areas of the world. Extensive desk and internet based research was used for the compilation of the actual resource manual.



### Who will use the Resource Manual?

The main objective of the manual is to provide an extensive and comprehensive list of learning resources, including legal instruments, scholarly articles, reports from international and civil society organization, governments, etc. Therefore the resources will be used by a variety of audiences including;

- State and civil society leaders and policy makers
- Religious and traditional leaders
- Program officers, trainers and facilitators
- Women, youth and the general public

### Note for use of the Manual

This is a manual containing some of the existing resources already developed and published by authors as indicated by the links provided. It is not a one-stop center for approaches, answers or guidelines to the prevention of genocide and mass atrocities. Users are therefore advised to use these resources as a starting point towards further research and training, or as reference material while undertaking their own work. The information contained should as much as possible to adapted to the unique circumstances and needs the user may encounter.

Prevention of genocide and mass atrocities is a multilayered approach running throughout the pre-, mid-, and post-conflict cycle. It is therefore advisable to conduct a local needs assessment to determine the most appropriate preventive intervention i.e. depending on whether the level of conflict. That way, these resources can be helpful during analysis, imaging an intervention, or identifying suitable partnerships and collaboration towards any preventive work.

### Layout of the Resource Manual

### **Chapter 1: The Practice of Genocide Prevention**

- i. Genocide and Prevention as Concepts, their Process and Possible Indicators
- ii. What is Genocide and Mass Atrocity Prevention and How to Prevent

### Chapter 2: Genocide Prevention and the State: Roles and Approaches

- i. Establishing and Managing National Structures
- ii. Application of International/Regional Instruments and Norms
  - African Union
  - Inter governmental Authority on Development (IGAD)
  - International Conference on the Great Lakes Region (ICGLR)
  - East African Community (EAC)



- Southern African Development Cooperation (SADC)
- United Nations (UN)
- Responsibility to Protect (RtoP)
- o International Criminal Court (ICC) and other Specialized Tribunals
- iii. Working with Organs of the State: Institutions for Running the Affairs of the State e.g. the Executive, Parliament, Judiciary, Military and the Police
- iv. Working with Local Governments: County, Sub County, Parish and Village Council/Committees

## Chapter 3: Genocide Prevention and the Civil Society: Roles and Approaches

- i. Working with Political Organizations
- ii. Working with Religious Leaders and Institutions
- iii. Working with Non Governmental Organizations (NGO's)
- iv. Working with Traditional Leaders
- v. Working with Women and Youth
- vi. Working with Minorities and Grassroots Communities

## Chapter 4: Approaches to Early Warning and Early Response: Application and Management

- i. Existing Early Warning and Early Response Frameworks for Genocide and Mass Atrocity Prevention: Lessons Learned and Best Practices
- ii. Working with the State and Civil Society towards Early Warning
- iii. Data Collection, Analysis and Verification for Early Warning and Early Response
- iv. Documentation and Reporting for Early Warning and Early Response
- v. Working with State and Civil Society towards Early Response
- vi. Working with International and Regional Organizations for Early Warning and Early Response
- vii. Limitations of Early Warning and Early Response: Options of Redress

### Chapter 5: Skills for Handling of Genocide and Mass Atrocity Prevention

- i. Planning and Implementation of Genocide Prevention
- ii. Leadership and Communication Skills for Genocide Prevention
- iii. Dialogue, Mediation and Advocacy: Breaking the Barriers of Genocide Prevention
- iv. Managing Actors' Risks during Genocide Prevention
- v. Building Partnerships for Genocide Prevention
- vi. Managing Gender Sensitivity during Genocide Prevention
- vii. Monitoring and Evaluation for Genocide Prevention

### **Chapter 6: Thematic Issues**





- i. Governance and Genocide Prevention
- ii. Victims and Perpetrators after Genocide and Mass Atrocities
- iii. Land Conflicts and Genocide Prevention
- iv. Elections and Genocide prevention
- v. Advocating for Genocide Prevention: Lessons Learned
- vi. The Judiciary and Genocide Prevention
- vii. Technology and Genocide Prevention
- viii. The Media and Genocide Prevention
- ix. Reconciliation and Genocide Prevention
- x. Traditional Methods of Conflict Prevention
- xi. Memorialization and Genocide Prevention

### Conclusion



### **Chapter 1: The Practice of Genocide Prevention**

Genocide and mass atrocity prevention is a collective enterprise, where the knowledge and implementation of relevant interventions must be realistic and sustainably practical. This occurs through the application of relevant policies, social, political and economic reforms, education and training, public awareness and sensitization, and other projects targeting vulnerable groups. It is done by states, organizations and individuals with a clear commitment to prevention at international, regional, national and grassroots levels.

In the practice of prevention, the above differentiation helps in the articulation of complementary roles that together should demonstrate a shared responsibility to prevent between levels of actors. This is because crimes of genocide and mass atrocities require various operational and legal approaches to produce different but complementary experiences and institutional responses to protect vulnerable communities and victims in potential or actual contexts of genocide or mass atrocities.

The following resources help to explain genocide and prevention as concepts, articulate associated processes, risk factors, and indicators, and provide experiences of prevention as a practice from a human rights, security, justice and peacebuilding perspectives. Other experiences contain lessons learned from early warning systems, including data collection and verification challenges that may compromise effective prevention. Other resources focus on how to prevent by providing practitioners, policy makers and citizens with policy options, guidelines and practices for effective implementation of prevention, including the Responsibility to Protect, are made available in the following chapters.

### i. Genocide and Prevention as Concepts, their Process and Possible Indicators

Scott Straus, Identifying Genocide and Related forms of Mass Atrocity, October 2011

Jacob Blaustein Institute for the Advancement of Human Rights, <u>Compilation of Risk</u> <u>Factors and Legal Norms for the Prevention of Genocide</u>, 2011

Jacob Blaustein Institute for the Advancement of Human Rights, <u>Manual on Human</u> Rights and the Prevention of Genocide, 2015

USAID, Preventing Genocide: Five Key Primers, September 2014

Mohammad Abed, Clarifying the Concept of Genocide, July 2006



Moolakkattu Stephen John, <u>The Concept and Practice of Conflict Prevention A Critical</u> <u>Reappraisal</u>, January 2005

Alex J. Bellamy and Stephen McLoughlin, <u>Preventing Genocide and Mass</u> Atrocities: Causes and Paths of Escalation, June 2009

David Scheffer, "Genocide and Atrocity Crimes," Genocide Studies and Prevention: An International Journal, 2006, Vol. 1: Iss. 3: Article 3

MAJ Stephen Matthew Wisniew, <u>Early Warning Signs and Indicators to Genocide and Mass Atrocity</u>, 2012

Sheri P. Rosenberg, <u>Genocide Is a Process, Not an Event</u>, Genocide Studies and Prevention: An International Journal, 2012, Vol. 7: Iss. 1

Peter Wallensteen and Frida Möller, <u>Conflict Prevention: Methodology for Knowing the Unknown</u>, Uppsala Peace Research Paper No 7

Erik Melander and Claire Pigache, Conflict Prevention: Concept and Challenges, 2007

Rhiannon S. Neilsen, <u>'Toxification' as a More Precise Early Warning Sign for Genocide than Dehumanization? An Emerging Research Agenda</u>, Genocide Studies and Prevention, An International Journal, 2015, Vol. 9: Iss. 1. pp.83-95

Robert I. Rotberg (ed), <u>Mass Atrocity Crimes: Preventing Future Outrages</u>, Brookings Institute Press, 2010

Jacob Blaustein Institute for the Advancement of Human Rights, <u>Compilation of Risk</u> Factors and Legal Norms for the Prevention of Genocide, 2011

Frank Chalk, 'Genocide in the 20th Century': Definition of Genocide and their Implications for Prediction and Prevention, Holocaust Genocide Studies (1989) 4 (2): 149-160

Róisín Hinds and Becky Carter, <u>Indicators for Conflict, Stability, Security, Justice and Peacebuilding</u>, June 2015

Barbara Harff, No Lessons Learned from the Holocaust? Assessing Risks of Genocide and Political Mass Murder since 1955, American Political Science Review Vol. 97, No. 1 February 2003

Birger Heldt, <u>Mass Atrocity Early Warning Systems: Data Gathering, Data Verification</u> and <u>Other Challenges</u>, March 2012



Dimitri Semenovich, Arcot Sowmya and Benjamin E. Goldsmith, <u>Predicting the Onset of Genocide with Sparse Additive Models</u>, 2012

Saferworld, Measuring Peace from 2015: An Indicator Framework at Work, March 2015

Benjamin E. Goldsmith, Charles Robert Butcher, Dimitri Semenovich, and Arcot Sowmya, <u>A Two-Stage Approach to Predicting Genocide and Politicide Onset in a Global</u> Dataset, March 2012

Scott Straus, What Is Being Prevented? Genocide, Mass Atrocity, and Conceptual Ambiguity in the Anti-Atrocity Movement, in Sheri P. Rosenberg, Tibi Galis and Alex Zucker, <u>Reconstructing Atrocity Prevention</u>, Cambridge University Press, 2015

Alexander L. George, <u>Strategies for Preventive Diplomacy and Conflict Resolution:</u> <u>Scholarship for Policy-making</u>, American Political Science Association, Vol. 33, No. 1, 2000

Alex Bellamy, Reducing Risk, Strengthening Resilience: Toward the Structural Prevention of Atrocity Crimes, The Stanley Foundation, April, 2016

Okey Uzoechina, <u>"State Fragility" and the Challenges of Development in West Africa:</u>
Moving from Reaction to Prevention, ALC Research Report No. 3, August, 2008

Jennifer M. Welsh and Serena K. Sharma, <u>Operationalizing the Responsibility to Prevent</u>, Oxford Institute for Ethics, Law, and Armed Conflict

[Podcast] United States Holocaust Memorial Museum, <u>Voices on Genocide Prevention</u>, iTunes

[Podcast] Marshall Poe, New Books in Genocide Studies, iTunes

[Podcast] Scott Straus, <u>Fundamentals of Genocide and Mass Atrocity Prevention</u>, New Books Network, July, 2016

[Podcast] Hasia R. Diner, Gerald Gahima, Chuck Meyers, Kathleen Z. Young, <u>Genocide</u> <u>Conference Panel 1: "Defining the 'Crime without a Name'"</u>, The University of Chicago's International and Area Studies Multi Media Outreach Source, April 5, 2008

[Podcast] Dr. Helen Fein, Genocide-Causes and Prevention, Global Impact, 2010

### ii. What is Genocide and Mass Atrocity Prevention and How to Prevent

Carnegie Commission, Preventing Deadly Conflict, 1997



Gareth Evans (International Crisis Group), What We Know about Preventing Deadly Conflict: A Practitioner's Guide, January 2006

Francis M. Deng, <u>Strategies for Preventing Genocide and Mass Atrocities</u>, Talking Points at the All-Party Group for the Prevention of Genocide and Other Crimes Against Humanity, May 2010

Framework of Analysis for Atrocity Crimes: A Tool for Prevention, United Nations, 2014

United States Institute of Peace (USIP), <u>Preventing Violent Conflict (toolkit)</u>, February 2009

Dr. Gregory Stanton, <u>How Can We Prevent Genocide?</u>, Speech given at the Raphael Lemkin Centenary Conference, London, 18 October 2000

Matthew C. Waxman (Council on Foreign Relations), <u>Intervention to Stop Genocide and Mass Atrocities</u>, October 2009

Citizen Security Project, <u>Preventing Genocide in Juba: An Agenda for Peace in South Sudan</u>, Africa Policy Institute, May 2014

Building Peace Forum, Preventing Deadly Conflict, September 2013

International Coalition for the Responsibility to Protect, <u>Preventing Mass Atrocities: An Agenda for Policy Makers and Citizens</u>

Ruben Reike, Serena Sharma and Jennifer Welsh, <u>The Strategic Framework for Mass</u> **Atrocity Prevention**, 2013

Lars Brozus, <u>Improving Mass Atrocities Prevention: Guidelines for Effective and</u>
Legitimate Implementation of the Responsibility to Protect, December 2012

Michael S. Lund, Conflict Prevention: Theory in Pursuit of Policy and Practice

Alex J. Ballamy, <u>Mass Atrocities and Armed Conflict: Links, Distinctions, and Implications for the Responsibility to Prevent</u>, February 2011

Robert Muggah and Natasha White, <u>Is There a Preventive Action Renaissance? The</u>
Police and Practice of Preventive Diplomacy and Conflict Prevention, February 2013

Seminar Report, **UNITAR Peace and Security Series: Preventing Genocide**, April 2007

Gareth Evans (International Crisis Group), <u>Preventing Deadly Conflict and the Problem of Political Will</u>, October 2002



Elizabeth S. Rogers. "Using Economic Sanctions to Prevent Deadly Conflict" CSIA Discussion Paper 96-02, Kennedy School of Government, Harvard University, May 1996

Renata Dawn, <u>Conflict Prevention</u>, SIPRI Yearbook 2002: Armaments, Disarmament and International Security, 2002

Bridget Conley-Zilkic, The Pistol on the Wall: How Coercive Military Intervention Limits Atrocity Prevention Policies in Sheri P. Rosenberg, Tibi Galis and Alex Zucker, Reconstructing Atrocity Prevention, Cambridge University Press, 2015

Aalex J. Bellamy, Operationalizing the "Atrocity Prevention Lens": Making Prevention a Living Reality, in Sheri P. Rosenberg, Tibi Galis and Alex Zucker, Reconstructing Atrocity Prevention, Cambridge University Press, 2015

Edward C. Luck and Dana Zaret Luck The Individual Responsibility to Protect, in Sheri P. Rosenberg, Tibi Galis and Alex Zucker, <u>Reconstructing Atrocity Prevention</u>, Cambridge University Press, 2015

Marie V. Gilbert, <u>The EU in West Africa: From Development to Diplomatic Policy?</u>, in Eva Gross and Ana E. Juncos, EU Conflict Prevention and Crisis Management: Roles, Institutions and Policies, Routledge, 2011

James Waller, <u>Confronting Evil: Engaging Our Responsibility to Prevent Genocide</u>, pp. 1-132 Oxford University Press, 2016

[Video] Raphael Lemkin and the Creation of the word "Genocide", United to End Genocide

[Video] <u>Preventing Genocide</u>, United States Holocaust Memorial Museum, YouTube, March, 2014

[Video]Francis Deng, <u>Preventing Genocide</u>, Foreign Policy Association, YouTube, September, 2016

[Podcast] Steven L. Jacobs, Lemkin on Genocide, New Books Network, April, 2014



# Chapter 2: Genocide Prevention and the State: Roles and Approaches

The scale and depth of genocide and mass atrocity crimes afflicted on victim communities by individual perpetrators may be facilitated by the protective shield of the state. National policies, the judiciary, security sector, political ideology, systems and structures of the state can shield, but can also function to prevent these crimes.

This chapter contains resources covering a range of initiatives, instruments and other approaches to guide engaging states and state actors towards being able to prevent genocide and mass atrocities at communal, national and regional/international levels. The resources outlined under this chapter focus on establishing and managing national structures and committees, strategies for developing relevant national policies, best practices and new tools for policy makers to prevent and respond to genocide and mass atrocities. More resources are also provided that contain strategies and approaches to the domestication and application of international instruments, genocide and mass atrocity risk assessments, analysis, and other various UN, African Union and regional instruments that can be applied to contribute to prevention. The chapter also highlights approaches to working with government structures, especially local governments at county, sub-county, parish and village levels.

### i. Establishing and Managing National Structures

Auschwitz Institute for Peace and Reconciliation (AIPR), <u>National Mechanisms for the Prevention of Genocide and other Atrocity Crimes: Effective and Sustainable Prevention Begins at Home</u>, 2015

Silvia Fernández de Gurmendi, "<u>The Regional Fora: A Contribution to Genocide</u> <u>Prevention from a Decentralized Perspective</u>"

James P. Finkel, <u>Atrocity Prevention at the Crossroads</u>, <u>Assessing the Presidents</u> <u>Atrocity Prevention Board after Two Years</u>, September 2014

Latin American Network for Genocide and Mass Atrocity Prevention, <u>Annual Report</u>, 2014

Herb Hirsch, "The Genocide Prevention Task Force: Recycling People and Policy", Genocide Studies and Prevention: An International Journal, 2009, Vol. 4: Iss. 2



Henry C. Theriault, <u>"The Albright-Cohen Report: From Realpolitik Fantasy to Realist Ethics"</u> Genocide Studies and Prevention: An International Journal, 2009, Vol. 4: Iss. 2

International Coalition for the Responsibility to Protect, "Domesticating RtoP and the Prevention of Atrocities: How can Civil Society Engage with Existing National Initiatives?", April 2014

Genocide Prevention Advisory Network (GPANet), <u>Guiding Principles of the Emerging Architecture aiming at the Prevention of Genocide</u>, <u>War Crimes and Crimes Against Humanity</u>, 2012

John Norris and Annie Malknecht, <u>Atrocities Prevention Board Background</u>, <u>Performance and Options</u>, Center for American Progress, 2013

Walter Delrio, Diana Lenton, Marcelo Musante, and Marino Nagy, "Discussing Indigenous Genocide in Argentina: Past, Present, and Consequences of Argentinean State Policies toward Native Peoples", Genocide Studies and Prevention: An International Journal, 2010, Vol. 5: Iss. 2: Article 3

The Stanley Foundation, <u>Atrocity Prevention and US National Security: Implementing the Responsibility to Protect</u>, 2010

Alan J. Kuperman, <u>"Wishful Thinking Will Not Stop Genocide: Suggestions for a More Realistic Strategy"</u>, Genocide Studies and Prevention: An International Journal, 2009, Vol. 4: Iss. 2

Freedom House, Preventing Atrocities: Five Key Primers, 2014

The International Coalition for the Responsibility to Protect (ICRtoP), <u>Latin America and</u> <u>the Caribbean</u>

Rwanda National Commission for the Fight Against Genocide (CNLG)

Martin Mennecke, <u>"Genocide Prevention and International Law"</u>, Genocide Studies and Prevention: An International Journal, 2009, Vol. 4: Iss. 2

National Directorate on Human Rights and International Humanitarian Law, <u>National Mechanism for Prevention of Genocide</u>, Ministry of Defense of Argentina

The Global Raphael Lemkin Seminar for Genocide Prevention Series Alumni Meeting (Arusha Meeting), <u>Best Practices and New Opportunities in Genocide Prevention:</u>
<u>Governmental Action, Technology and Regional Context</u>, 2013



The White House Fact Sheet: A comprehensive strategy and new tools to prevent and respond to atrocities, Presidential Study Directive 10 (PSD-10), 2011

United to End Genocide, The United States Atrocity Prevention Board (APB)

Madeline K. Albright and William S. Cohen, "Preventing Genocide: a blueprint for US policy makers", US Genocide Prevention Taskforce, 2008

Conflict Trends 2016/1, African Centre for the Constructive Resolution of Disputes, May 2016

Kwesi Aning and Frank Okyere, <u>Responsibility to Prevent in Africa: Leveraging</u>
<u>Institutional Capacity to Mitigate Atrocity Risk</u>, The Stanley Foundation, January, 2015

[Video] <u>Charting the U.S. Atrocities Prevention Board's Progress</u>, Council on Foreign Relations, YouTube, March, 2015

ii. Application of International/Regional Instruments and Norms (AU, IGAD, ICGLR, EAC, SADC, UN, R2P and ICC)

#### **AFRICAN UNION**

In 2001, member states signed into effect the Constitutive Act establishing the African Union. The AU aims to promote the human rights of the African People and peace, security and stability in the continent. Article 4 (h) of the constitutive act also reaffirms the norm of 'responsibility to protect' in regards to the prevention of genocide and crimes against humanity.

Organization of African Unity (OAU), Constitutive Act of the African Union, July 2000,

Organization of African Unity (OAU), <u>African Charter on Human and Peoples' Rights</u> ("Banjul Charter"), June 1982

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African Union, <u>Protocol Relating to the Establishment of the Peace and Security Council</u> of the African Union, 2002

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Sally Healy, <u>Peacemaking in the Midst of War: An assessment of IGAD's Contribution to</u> Regional Security, November 2009

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Conflict Early Warning and Response Mechanism (CEWARN)

IGAD CEWARN Thematic and Country Specific Reports Relating to Peace and Security Issues



#### INTERNATIONAL CONFERENCE ON THE GREAT LAKES REGION (ICGLR)

The International Conference on the Great Lakes Region (ICGLR) was founded in 2004 with the main objective of consolidating peace and security and to prevent the occurrence of international crimes (including genocide) in the Great Lakes Region. In November 2004, the twelve member states of the ICGLR effectively signed the Pact on Security, Stability and Development in the Great Lakes Region. The Pact includes 10 Protocols, 4 programmes of action with 33 priority projects and is available <a href="here">here</a> (last amended 2012).

The ten legally binding protocols are:

- Protocol on Non-aggression and Mutual Defense in the Great Lakes Region
- Protocol on Democracy and Good Governance
- Protocol on Judicial Cooperation
- Protocol for the Prevention and the Punishment of the Crime of Genocide, War Crimes and Crimes against Humanity and all forms of Discrimination
- Protocol Against the Illegal Exploitation of Natural Resources
- Protocol on the Specific Reconstruction and Development Zone
- Protocol on the Prevention and Suppression of Sexual Violence Against Women and Children
- Protocol on the Protection and Assistance to Internally Displaced Persons
- Protocol on the Property Rights of Returning Persons
- Protocol on the Management of Information and Communication

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### EAST AFRICAN COMMUNITY (EAC)

The East African Community is composed of Uganda, the Republic of Tanzania, Kenya, Burundi and Rwanda. The Treaty for the establishment of the East African Community



came into force in 2000 following ratifications by the three original member states. Amongst other objectives, the EAC aims to promote peace, security and stability in the region.

East African Community (EAC), <u>Treaty for the Establishment of the East African</u> Community (last amended 2007)

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SADC, Declaration and Treaty of the Southern African Development Community (1992)

SADC, Protocol on Politics, Defense and Security Cooperation

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**UNITED NATIONS (UN)** 

In 2004, the then Secretary General of the United Nations, Kofi Annan appointed a Special Advisor on the Prevention of Genocide and subsequently established the Office of the UN Special Adviser on the Prevention of Genocide. The mandate and work of the Special Adviser on the Prevention of Genocide is complimentary to the Special Adviser on the Responsibility to Protect.

UN General Assembly, <u>Convention on the Prevention and Punishment of the Crime of Genocide</u>, 9 December 1948

UN Human Rights Council, Resolution 7/25 - 'Prevention of Genocide'

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United Nations, Framework of Analysis for Atrocity Crimes: a Tool for Prevention, 2014



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#### **RESPONSIBILITY TO PROTECT**

In 2004, the then Secretary General of the United Nations appointed a Special Adviser on the Responsibility to Protect. The work of the advisor would compliment the mandate of the Special Adviser on the Prevention of Genocide. The international norm of the Responsibility to Protect (R2P) recognizes that the primary duty to protect citizens from genocide lies with the state but also reaffirms the duty of the international community, international and regional organization. In accordance with her mandate, the Special Adviser submits <u>reports on varied themes</u> to the Secretary General.



United Nations Security Council (UNSC), Resolution 1674, 2006

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Madeline K. Albright and Richard S. Williamson, <u>The United States and R2P: From Words</u> to Action, United States Institute of Peace, 2013

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INTERNATIONAL CRIMINAL COURT (ICC) and other Specialized Tribunals

The Rome Statue establishing the International Criminal Court came into force in 2002 after ratification by 60 member states. The Court is permanently located in the Hague, the Netherlands and is mandated to prosecute the most serious crimes of international concern including: genocide, crimes against humanity, war crimes and the crime of aggression. Although, the court does not undertake preventative measure, the mere existence of the Court is a powerful deterrent.

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Victor Peskin, "The International Criminal Court, the Security Council, and the Politics of Impunity in Darfur" Genocide Studies and Prevention: An International Journal, 2009, Vol. 4: Iss. 3

Andreas Zimmermann, The creation of a Permanent International Criminal Court

Vera Gowlland-Debbas, "<u>Legal and judicial systems and the prevention and punishment of genocide: Where are we today?</u>", January 2008

William A. Schabas, "Genocide and the International Court of Justice: Finally, a Duty to Prevent the Crime of Crimes" Genocide Studies and Prevention: An International Journal, 2007, Vol. 2: Iss. 2



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Rob McCormick, <u>"The United States' Response to Genocide in the Independent State of Croatia, 1941–1945"</u>, Genocide Studies and Prevention: An International Journal, 2008, Vol. 3: Iss. 1

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Samuel Totten, <u>"The US Investigation into the Darfur Crisis and the US Government's Determination of Genocide"</u>, Genocide Studies and Prevention: An International Journal, 2006, Vol. 1: Iss. 1

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International Criminal Tribunal for Rwanda (ICTR), <u>Complementarity in Action: Lessons</u>
<u>Learned from the ICTR Prosecutor's Referral of International Criminal Cases to National jurisdictions for trial</u>, 2015

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UN Human Rights Council, <u>Report by OHCHR, OSAPPG, and Secretary General on</u> Prevention of Genocide

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U.S. Army Peacekeeping and Stability Operations Institute, <u>Mass Atrocity Prevention</u> And Response Options (MAPRO): A Policy Planning Handbook, March 2012

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John-Mary Kauzya, <u>Political Decentralization in Africa: Experiences of Uganda, Rwanda, and South Africa</u>, Department of Economic and Social Affairs, United Nations, December, 2007

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Jean Paul Faguet, <u>Decentralization and Governance</u>, Economic Organisation and Public Policy Discussion Papers, EOPP 027. London School of Economics and Political Science, London, 2011

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A list of organizations both International and Indigenous, working in the genocide prevention field

The Agahozo - Shalom Youth Village



# Chapter 3: Genocide Prevention and Civil Society: Roles and Approaches

The visibility and influence of the civil society, in form of legally or otherwise constituted organizations or groups to advance the wellbeing of targeted communities, continues to grow worldwide. A number of these non-state actors are working in the field of peace building and have gradually become vital "people-centered" voices that provide alternative explanations to "state-centered" discourses emanating from genocide and mass atrocity situations.

This chapter provides resources concerning working with the civil society involving political, religious, traditional and non-governmental organizations, and those working with vulnerable groups like women, youth, minorities and grassroots communities. The resources highlight various roles and approaches towards genocide and mass atrocity prevention, including engaging in early prevention, interfacing with the state and political leaders in governance and democratization processes, violence prevention and peace building. They also cover faith-based and traditional approaches to mediation, conflict transformation, reconciliation and post-conflict reconstruction.

Towards the end, the chapter focuses on working with women, youth, and minorities, as some of the most vulnerable groups that are often specifically affected by genocide and mass atrocity crimes. This section also highlights resources discussing the preventive roles they can play in leadership, security, social integration, building safer and resilient communities.

### i. Working with Political Organizations

The Centre for Conflict Resolution, <u>The Peace-building Role of Civil Society in Central Africa</u>, 2006

The United States Genocide Prevention Taskforce, <u>Early Prevention: Engaging Before</u> the Crisis



Samuel Atuobi, <u>State-Civil Society Interface in Liberia's Post-Conflict</u> <u>Peacebuilding</u>, KAIPTC Occasional Paper No. 30, November 2010

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Benjamin Reilly and Per Nordlund, <u>Political Parties in Conflict-Prone Societies:</u>
<a href="Regulation">Regulation</a>, <u>Engineering and Democratic Development</u>, United Nations University Press, 2008

Matthias Bjørnlund, <u>"When the Cannons Talk, the Diplomats Must Be Silent': A Danish Diplomat in Constantinople during the Armenian Genocide"</u> Genocide Studies and Prevention: An International Journal, 2006, Vol. 1: Iss. 2

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Forum on the role of religious leaders in preventing incitement that could lead to atrocity crimes (Fez Declaration), Fez, Morocco, 24 April, 2015

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Susan Hayward, <u>Religion and Peacebuilding: Reflections on Current Challenges and Future Prospects</u>, United States Institute of Peace, 2012

Christopher Tuckwood, Engaging Religion in the Prevention of Genocide,

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David Steele, <u>A Manual to Facilitate Conversations on Religious Peacebuilding and</u> Reconciliation, USIP

Susan Hayward, <u>Averting Hell on Earth Religion and the Prevention of Genocide</u>, USIP, 2010

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Michelle G. Garred and Sister Joan D. Castro, <u>Conflict-Sensitive Expressions of Faith in</u> Mindanao: A Case Study, Journal of Religion, Conflict and Peace, 2011, Vol 4 (2)



Michael Kalin and Niloufer Siddiqui, <u>Religious Authority and the Promotion of Sectarian</u> <u>Tolerance in Pakistan</u>, USIP, 2014

Frida Kerner Furman, <u>Religion and Peace building: Grassroots Efforts by Israelis and</u> Palestinians, Journal of Religion, Conflict and Peace, 2011, Vol 4 (2)

United States Institute of Peace, <u>Faith-Based NGOs and International Peacebuilding</u>, 2001

Susan Hayward, Religion and the Prevention of Genocide and Mass Atrocity, Politorbis, 2009, Nr. 47 – 2

David Smock, Religion in World Affairs its Role in Conflict and Peace, USIP, 2008

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Masaki Sawa, <u>Evaluation of the Roles of NGOs in Preventing Genocide: A Theoretical Approach and its Evaluation</u>, Comparative Genocide Studies 2012-2013, Vol. 3

Fred Tanner, <u>Conflict Prevention and Conflict Resolution: Limits of Multilateralism</u>, International Review of the Red Cross, No. 839

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Kerry Whigham, Performing Prevention: Civil Society, Performance Studies, and the Role of Public Activismin Genocide Prevention, in Sheri P. Rosenberg, Tibi Galis and Alex Zucker, Reconstructing Atrocity Prevention, Cambridge University Press, 2015

Gareth Evans, <u>Preventing Deadly Conflict: The Role and Responsibility of Governments and NGOs</u>, Speech, February, 2001

There are a number of Non Governmental Organizations (NGO's) working in the genocide/mass atrocity prevention field. These NGO's distributed across the globe



provide for various resources and programs on prevention. Below is a comprehensive list of NGO's with a link to their resource page:

**Amnesty International** 

All Party Parliamentary Group for the Prevention of Genocide and Other Crimes Against Humanity

Auschwitz Institute for Peace and Reconciliation (AIPR)

Center for Peacebuilding (CIM), Bosnia and Herzegovina

**Coalition for the International Criminal Court (CICC)** 

Coordinadora Regional de Investigaciones Económicas y Sociales (CRIES)

Genocide Prevention Advisory Network (GPANet)

**Genocide Prevention Now (GPN)** 

Global Centre for the Responsibility to Protect (GCR2P)

**Genocide Watch** 

**Human Rights Watch (HRW)** 

**Institute for Security Studies (ISS)** 

International Association of Genocide Scholars (IAGS)

**International Centre for Transitional Justice (ICTJ)** 

**International Crisis Group (ICG)** 

International Committee of the Red Cross (ICRC)

The Genocide Studies Program at <u>Yale University's MacMillan Center for International</u> and Area Studies

The International Coalition for the Responsibility to Protect (ICRtoP)

**The Enough Project** 

The Jacob Balustien Institute for the Advancement of Human Rights (JBI)



**The Stanley Foundation** 

The United States Holocaust Memorial Museum

**United States Institute of Peace (USIP)** 

**United to End Genocide** 

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Martha Mutisi, <u>The Abunzi Mediation in Rwanda: Opportunities for Engaging with Traditional Institutions of Conflict Resolution</u>, October 2011

Truth and Reconciliation Commission of Liberia, <u>The Role of Religious and Traditional</u> <u>Institutions during Conflict and in Peacebuilding</u>, Fall 2011-Spring 2012, Volume 5, Issue 1 and 2

Volker Boege, <u>Traditional Approaches to Conflict Transformation - Potentials and</u> Limits, 2006

Jérôme Tubiana, Victor Tanner, and Musa Adam Abdul-Jalil, <u>Traditional Authorities'</u>
<u>Peacemaking Role in Darfur</u>, United States Institute of Peace, November 2012

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Women

UN Security Council, Security Council Resolution 1325, 2000, October, 2000

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Woodrow Wilson International Center for Scholars, <u>More Than Victims: The Role of Women in Conflict Prevention</u>, A Conference Report, September 2002

World Federalist Movement- Institute for Global Policy (WFM-IGP), <u>Responsibility to</u> Protect, Empowering Women in the Prevention of Genocide

Gender and Post-Conflict: Promoting the Participation of Women in Post-Conflict Reconstruction, Conference Report, 22 June 2011

Susan Mcay, <u>Reconstructing Fragile Lives: Girls' Social Reintegration in Northern Uganda and Sierra Leone</u>, 2004,

Megan MacKenzie, <u>Securitization and Desecuritization: Female Soldiers and the</u> Reconstruction of Women in Post-Conflict Sierra Leone, 2009

Naomi R. Cahn, <u>Women in Post-Conflict Reconstruction: Dilemmas and Directions</u>, 2006, William & Mary Journal of Women and the Law Vol. 12, Iss. 2

U.S. Civil Society Working Group, <u>Expert Statement for the U.S. National Action Plan on Women, Peace and Security</u>

Isobel Coleman, <u>Post-Conflict Reconstruction: The Importance of Women's</u>
<u>Participation</u>, Testimony before the Congressional Human Rights Caucus, 2004

Mary Michele Connellan, <u>Unloading "The Protection of Vulnerable Groups" and Considering Gender: When the Vulnerable Protect the Vulnerable</u>, Paper for presentation at the Fourth Global International Studies Conference 2014, August 2014

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Anuradha Chakravarty, <u>"Inter-ethnic Marriages, the Survival of Women, and the Logics of Genocide in Rwanda"</u>, Genocide Studies and Prevention: An International Journal, 2007, Vol. 2: Iss. 3,

Valerie Norville, <u>The Role of Women in Global Security</u>, United States Institute of Peace (2011),



Elaine Zuckerman and Marcia Greenberg, <u>The Gender Dimensions Of Post-Conflict</u>

<u>Reconstruction: An Analytical Framework For Policymakers</u>, Gender and Development, 2004, Volume 12, Number 3

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Global Grassroots: Conscious Social Change for Women

<u>Charting a New Course, Thought for Action Kit: Women Preventing Violent Extremism,</u> The United States Institute of Peace, May, 2015

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Youth

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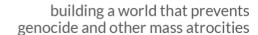
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# Chapter 4: Approaches to Early Warning and Early Response: Application and Management

Early warning systems help to provide accurate, timely and useful information for identifying and tracking escalation of hostilities towards genocide and mass atrocities. Prevention occurs when results from assessment of risks are utilized to develop and implement relevant policies, tools, projects and other interventions, early enough to transform relationships, respond to root causes, and de-escalate the conflict. The following are some of the resources that can guide working with the states, international and regional organizations, and the civil society to achieve early warning, and to be able to provide early responses. The resources provide a range of systems and approaches that can be incorporated into policies and programs tailored for preventing violence and mass killings.

Particularly, the resources cover conceptual and empirical dilemmas of early warning and early response, and also observations, best practices and lessons learnt from application of associated systems. They also include case studies that indicate strategies, methodology and possible tools for early warning in genocidal conditions, including unique perspectives on gender-based and community level approaches. Information is also provided on approaches to qualitative and quantitative data collection, analysis and verification, documentation and reporting. Finally the resources contain guidance on limitations of EW and ER, and offer some recommendations and options for redress.

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HURIDOCS is an international NGO helping human rights organisations use information technologies and documentation methods to maximise the impact of their advocacy work. HURIDOCS have created various manuals to aid in documentation of human rights violations. Below is the list of manuals:

- A tool for Documenting Human Rights Violations: HURIDOCS Events Standard Formats
- Micro-Thesauri
- What is Documentation?



- Media Monitoring, Information Scanning and Intelligence
- HURIDOCS Standard Formats for the Recording and Exchange of Bibliographic Information concerning Human Rights
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# Chapter 5: Skills for Handling of Genocide and Mass Atrocity Prevention

Strengthening the knowledge and skills to analyze and manage interventions in genocidal and mass atrocity situations is at the heart of effective prevention programs and projects. Experts, state and non-state actors engaging in efforts to develop associated policies, laws and projects should understand the whole of the conflict process they are dealing with, to be able to determine and appropriately manage the necessary interventions. Skills in prevention should guide state, community and civil society leaders to be conflict sensitive and to integrate preventive measures in social, political and economic development initiatives. The aim is to prioritize prevention of escalation of hostilities and being able to terminate protracted conflict processes through well-tailored programming and management processes.

The following resources provide knowledge drawn from a range of disciplines e.g. management science, political science, international relations, psychology, and non-traditional processes e.g. needs assessment, early warning and response, to guide towards the necessary skills and approaches to prevention of genocide and mass atrocities. The resources also focus on both structural and relational elements and approaches to planning and management of prevention, and in that way provide a holistic guide to implementing all-inclusive interventions that are informed by all factors in the conflict situation.

To this end, the areas covered by the resource include planning and implementation of prevention, leadership and communication skills, dialogue, mediation and advocacy, managing actors' risks during prevention, building partnerships for genocide prevention, managing gender sensitivity during prevention, and monitoring and evaluation of prevention.

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Dirk Sprenger, The Training Process: Achieving social impact by training individuals? How to make sure that training for conflict transformation has an impact on conflict transformation, Berghof Research Center, June, 2005

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Simon Fisher, Dekha Ibrahim Abdi, Jawed Ludin, Richard Smith, Steve Williams and Sue Williams, Working with Conflict: Skills and Strategies for Action, Zed Books, 2000

Gilbert M. Khadigala and Terrence Lyons, The Challenges of Leaderships in Post Conflict Transitions: Lessons from Africa, 2006

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Partners for Democratic Change, Strengthening Women's Leadership in Post Conflict Environment

[Video] Mobilizing the Will to Intervene: Leadership and Action to Prevent Mass Atrocities, United States Institute of Peace, YouTube, September, 2009

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Hans J. Giessmann and Oliver Wils, Seeking Compromise? Mediation Through the Eyes of Conflict Parties, Berghof Foundation, 2010

Norbert Ropers, From Resolution to Transformation: The Role of Dialogue Projects, Transforming Ethnopolitical Conflict, 2004

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Jeremy Levitt, Conflict Prevention, Management and Resolution: Africa – Regional Strategies for the Prevention of Displacement and Protection of Displaced Persons: The Cases of OAU, ECOWAS, SADC and IGAD, 2001

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Tatjana Sikoska and Juliet Solomon, Introducing Gender in Conflict Prevention: Conceptual and Policy Implications, UN International Research and Training Institute for the Advancement of Women (UN-INSTRAW), 1999

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## vii. Monitoring and Evaluation for Genocide Prevention

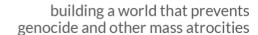
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## **Chapter 6: Thematic Issues**

Situations of genocide and mass atrocities contain a complex relationship between historical, social, political and cultural factors on which mass killings and other crimes intended to destroy a group are predicated. The emerging multi-level and multi-dimensional genocide prevention architecture around the world seeks to craft complementary solutions to disable these key factors from being exploited to mobilize for violence, and to create awareness and sensitivity about them.

This chapter contains various resources organized under thematic areas to provide a conceptual and operational terrain to help shape possible interventions to terminate genocidal processes. For example, considering the role of the state in existing cases of organized, deliberate, and targeted mass killings, the resources cover rule of law, economic conditions of especially peasants, governance and conflict indicators, democracy, etc.

Other themes covered through a prevention perspective include land and electoral conflicts, human rights, advocacy and treatment of victims and perpetrators after genocide and mass atrocities, and the roles of the judiciary, technology, media, traditional methods, and memorization in genocide prevention. The resources considered under reconciliation provide lessons learned and recommendations towards prevention, especially from truth-seeking commissions (e.g. in Rwanda and Kenya).

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#### **Conclusion**

This resource manual has attempted to provide learning materials to help expand understanding of the scope and range of instruments and approaches to genocide and mass atrocity prevention. AIPR recognizes and appreciates the works and contributions of individuals, institutions, organizations, and efforts of all involved that have made it possible to develop and publish these resources. We are hopeful that organizing them into a single resource and presenting them thematically will make easy reference for governments, international organizations, national mechanisms and civil society organizations to guide the development and implementation of more effective interventions towards prevention.

AIPR works to build a world that prevents genocide and mass atrocity crimes. Sustained application of the tools, frameworks and other guidelines contained in these resources, and sharing of experiences in how they contribute to guide practitioners towards effective prevention will help create a more informed and effective genocide and mass atrocity prevention community. We are also hopeful that partnerships, networks and collaborations between users and producers of these resources will emerge to expand the practice of prevention across disciplines and fields of works.

The next phase in this effort is to develop a Training Manual for Genocide and Mass Atrocity Prevention. In lieu of the provision of thematically organized genocide prevention resources, this Training Manual will provide more detailed, narrative instruction taking into account lessons learned from the application of this Training Resource Manual. We therefore encourage and invite users of this resource manual to exchange ideas and to give feedback to AIPR about identified gaps, needs, priorities and how to best to customize the Training Manual to develop skills and improve effectiveness of prevention efforts especially in vulnerable and victim communities. Please use the contacts provided on this website for such communication and other relevant opinions.

In this regard, regional, country and community-specific experiences and observations will be most appreciated, to ensure the next step captures and is well tailored to appropriately respond to the needs of each working environment. For example, the type



of curriculum for short courses for government officials, civil society and community leaders, as well as training courses for practitioners in the field of genocide and mass atrocity prevention.

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