

Intercultural public policies

“Public policies for social justice. Hernani, model in Europe”

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Hernani, 2023ko, matxoak 2

Contents

- Diversity
- Cultural diversity management models: interculturalism
- Implementation of the intercultural model in the Basque Country
- Learning and challenges ahead

Biltzen - Basque Service for Intercultural Integration and Coexistence

Creation: 2004

Public ownership:

Directorate of Migration and Asylum - Equality, Justice and Social Policies department. Basque Government

Second level service, not directly linked to reception but to coexistence and management of cultural diversity.

Interdisciplinary and Intercultural Team

2004

- Intercultural Coexistence Area

2010

- Legal area

2013

- Technical Secretariat of the Council for the Comprehensive Promotion and Social Participation of the Roma in the Basque Country

Diversity

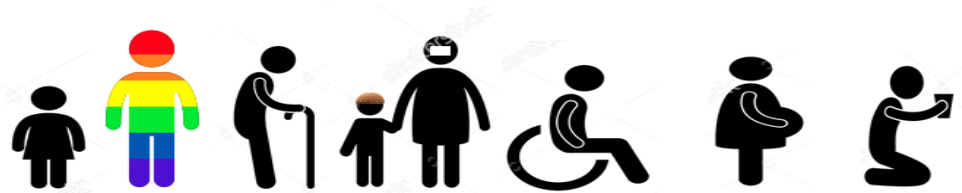
- Is there diversity in our society?
- How does it manifest itself?



Key indicators of diversity

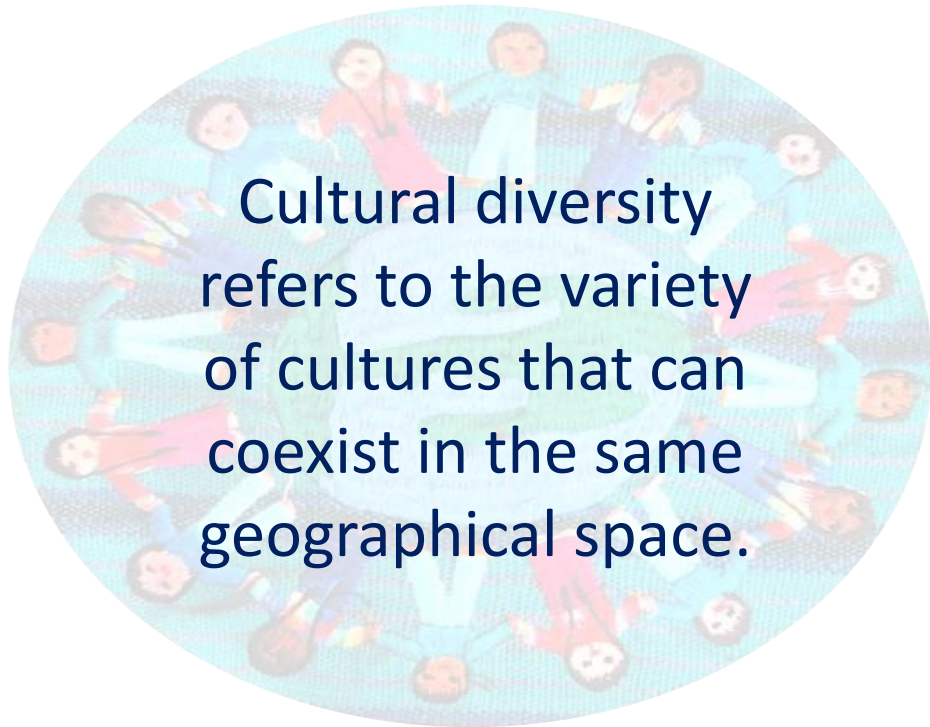
- Professional background, work experience
- Intellectual, learning skills
- Cultural
- Age, generational membership, life cycle
- Physics (phenotype, capabilities)
- Functional (physical-sensory, psychic)
- Gender (identity and expression)
- Hobbies, hobbies
- Rural/urban identity
- Political ideology
- Language
- Level, class, socioeconomic stratum
- Level of education, training
- Level of “technology”
- Sexual orientation
- National origin
- Personality
- Ethnic membership
- Religion, beliefs, convictions
- Gender
- Administrative situation
- Gastrointestinal disorders

Some markers
result from
structural
elements.



Respect for diversity
implies recognition of
fundamental rights for all
people

Cultural diversity



Cultural diversity refers to the variety of cultures that can coexist in the same geographical space.

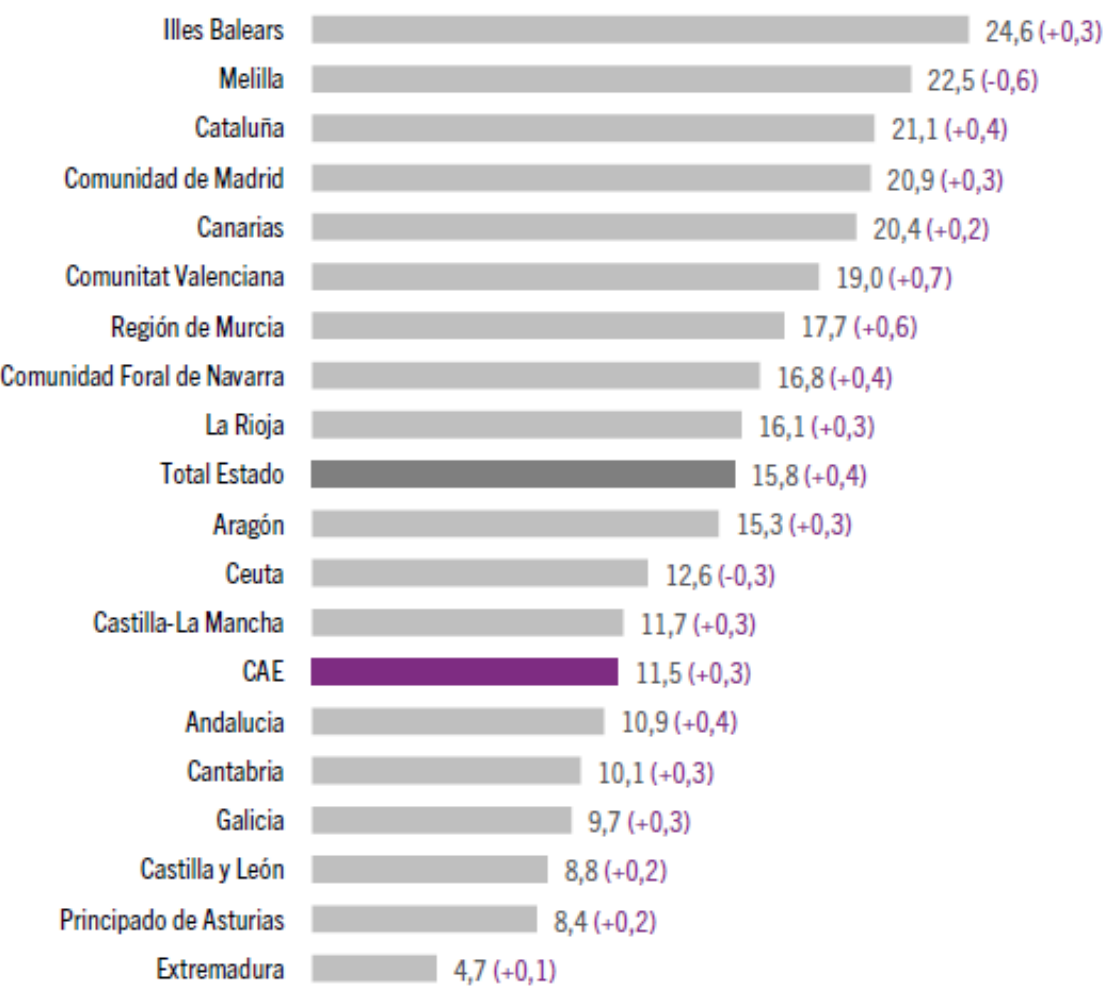
The 2001 UNESCO Universal Declaration *on Cultural Diversity* considers *cultural diversity as a common heritage of humankind.*

Provides that:

Human Rights are guarantors of cultural diversity

No one can invoke cultural diversity to violate human rights.

Population of foreign origin in Euskadi (2022)



Population of foreign origin by CC. AA. and differences from 2021, (%)
Source: Ikuspegi 2022

CAE
2022

253.038
personas de
origen extranjero

11,5%
de la
población total

El impacto de la COVID-19

↑ 5.254 personas
de origen extranjero

Retroceso del 73,4%
respecto a 2019 y del
13,3% respecto a 2021

Los flujos hacia la CAE siguen
profundamente afectados por la pandemia

Principales orígenes en la CAE

52,0%
origen latinoamericano

Marruecos, Colombia,
Nicaragua y Rumanía

Gypsy people

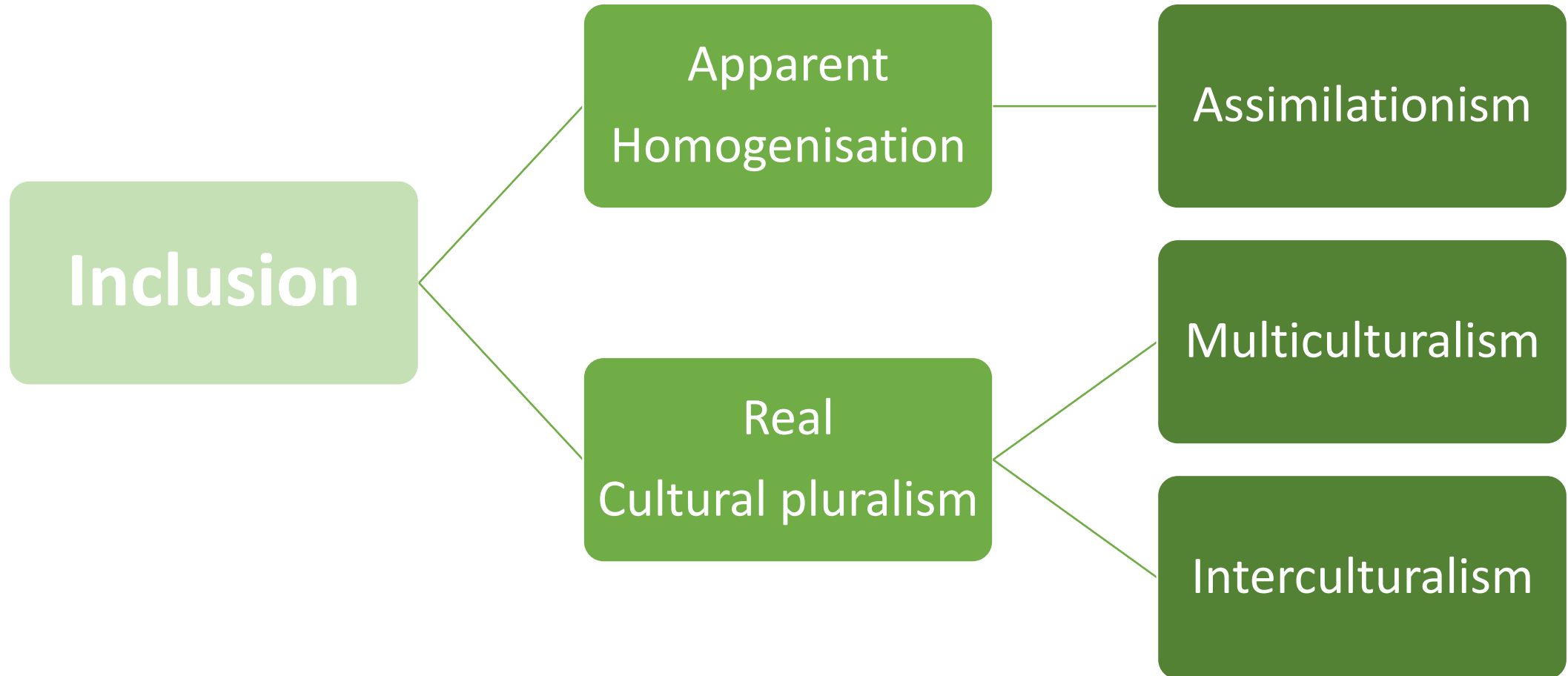


- There is no official source on the number of Roma in the Basque Country
 - legal inability to conduct ethnic censuses
- Could be between fifteen and twenty thousand (15,000 – 20,000)
 - 4,000 in Araba, concentrated in Vitoria-Gasteiz
 - 9,000 in Bizkaia, concentrated in Bilbao and surrounding municipalities
 - 4,000 in Gipuzkoa, more dispersed than in the other territories

Cultural diversity management models

Interculturalism, approach compared to other inclusion models

Cultural diversity management models



Assimilationism



Non-acceptance of diversity in its public manifestations

- Standardisation and homogenisation of society

Primacy of supposedly homogeneous majority culture

- One-way integration

Non-pluralistic reading of rights

- Limitations on the effective exercise of rights and equal opportunities

Usual arguments to justify assimilation

Ours is the
right thing to
do

Risk: What other
people do is wrong
or less right

We were
before

Justification of
“privileges”

Ours is the
best

Superiority over other
cultures. Most covert
demonstration.

We are
more

Legitimize a certain identity
policy, appealing to
“democratic forcefulness”

Cultural diversity management

cultural pluralism

Cultural pluralism is a political response to the fact of cultural diversity.

It represents a certain conception of cultural diversity and a certain proposal on legislative, institutional form etc. should be addressed in practice.

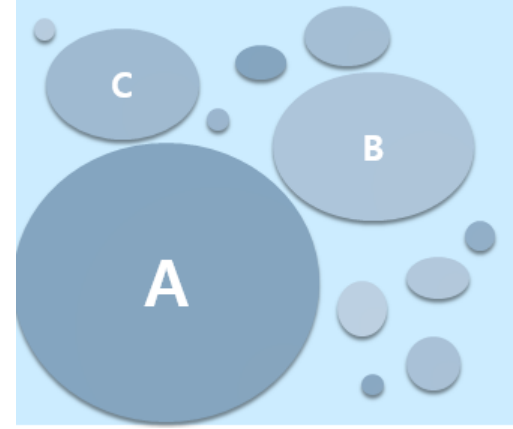
It revolves around three principles:

1. Positive assessment of diversity.
2. Respect for difference, acceptance of the "Other".
3. Equality and non-discrimination on grounds of differentiation based on ethnicity, culture, language, religion, nationality, regional origin etc. people.

It is part of a vision of the management of cultural diversity that seeks **the inclusion** of cultural minorities.

As concretions of this paradigm arise **multiculturalism** and **interculturalism**.

Multiculturalism



Diversity assessment

Active recognition of the difference

Pluralistic reading of rights and
institutional adequacy

Equality and non-
discrimination

It emphasizes differences,
it doesn't seek the
common.

Little interaction

Mutual ignorance, risk of
isolation

Coexistence

Concept of essentialist
culture

Neglect internal diversity

Multiculturalism



Recognised diversity

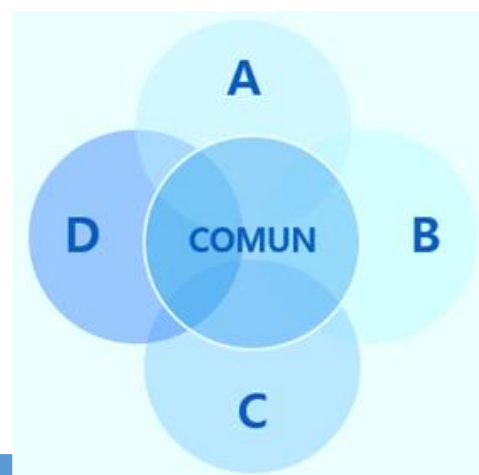
**Cultural
maintenance and
promotion**

Coexistence

Equality

**Risk of social fragmentation,
rivalry and cultural closure**

Interculturalism



Multi-directional
integration

Interaction,
convergence

Coexistence
No mere coexistence

Complexity and
dynamism of cultures
Self-criticism

Continuous construction
common space

Interculturalism



The importance of connecting cultural issues with their socio-economic and civic and political framework so that the model does not remain merely a cultural *one*.

Combating exclusion and segregation mechanisms to enable interactions on an equal footing.

Systematic and gradual promotion from the State or from civil society, of spaces and process of positive interaction that will open and generalize relations of trust and mutual recognition.

Interculturalism

Diversity wealth
Dynamic culture

Interaction
Search for convergences



Coexistence
Equality

Multi directional integration

Intercultural coexistence

*Everyday living among people who present different cultural backgrounds, in which they interact with each other giving rise to social relationships and exchanges, approaches, etc. leading to the construction of a **new shared culture**, without this entailing the elimination of origin identities, although its possible transformation and **enrichment**.*

Carlos Giménez Romero

Mutual respect

Knowledge and Mutual Recognition

Communication and dialogue

Mutual enrichment

Joint participation

Enhancing the common

Generating something new

Equality and non-discrimination

Recognition of Cultural rights

Institutional adequacy



Implementation of the intercultural model in the Basque Country

Plans, strategies and tools to manage diversity and face discrimination in the Basque Country

Institutional framework: programmes, plans and strategies

- Government Programme 2020-2024 XII Legislature – “Euskadi underway”
- Basque Strategy 2030 for the demographic challenge
- Basque Social Pact for Migration
- VI Intercultural Plan for Citizenship, Immigration and Asylum 2022-2025
- Coexistence, Human Rights and Diversity Plan - Udaberri 2024
- III Basque Strategy with the Roma People 2022-2026

Programa de Gobierno 2020-2024
XII Legislatura

“Euskadi en marcha”

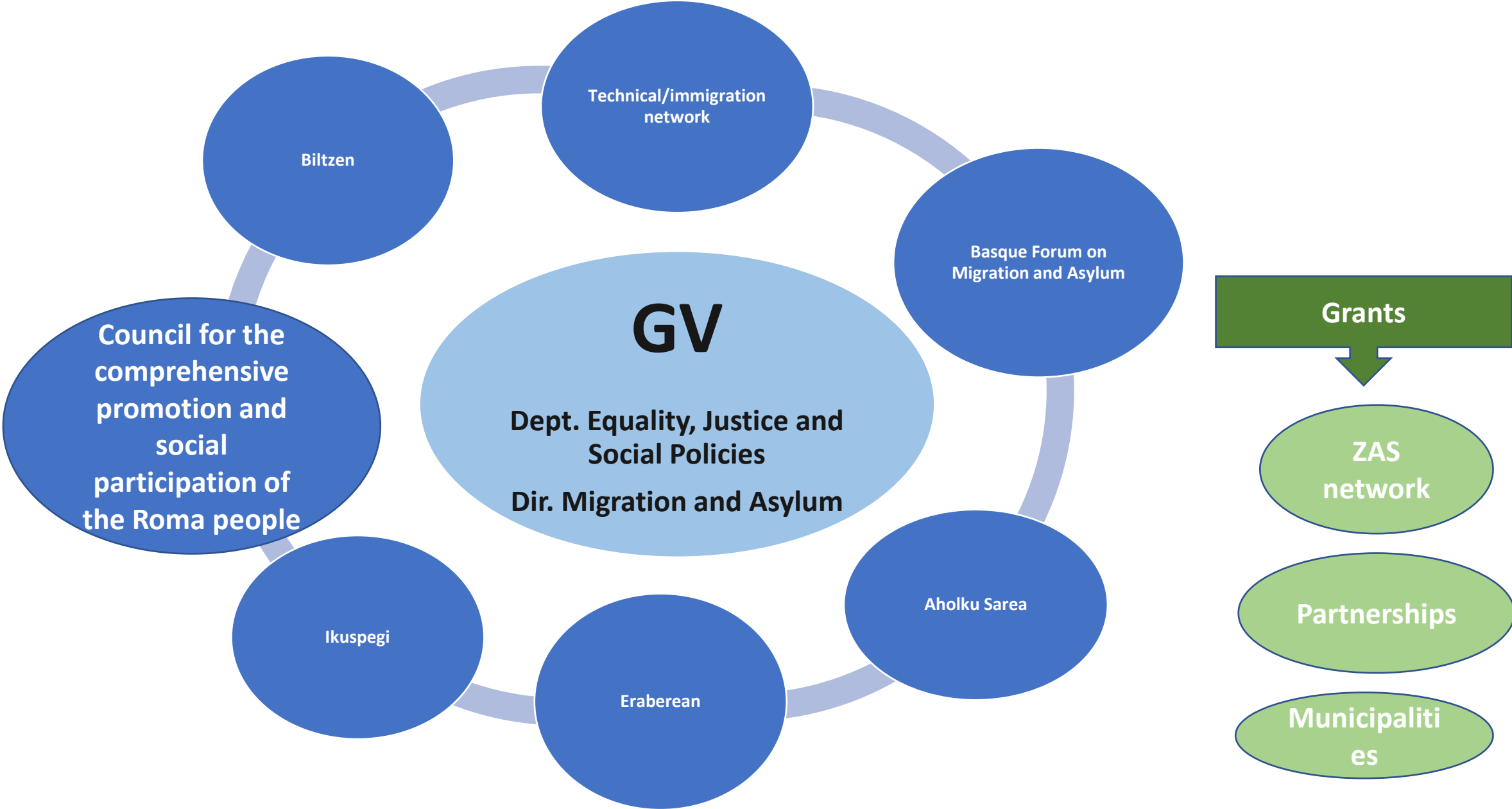


Udaberri 2024

Plan de Convivencia, Derechos
Humanos y Diversidad

III. Estrategia vasca
con el Pueblo Gitano
2022-2026

Services and agents for the promotion of intercultural coexistence



Biltzen Basque Service for Intercultural Integration and Coexistence

Mission to contribute to:

- Integration and exercise of citizenship rights, irrespective of their origin, racial and/or ethnic origin, language, religious affiliation, etc.
- Permanent progress in the positive and inclusive management of cultural diversity and coexistence among the different cultural groups that make up the Basque society.
- Promoting awareness and creating tools and resources against discrimination, racism and xenophobia, as well as any other form of intolerance and hatred towards difference.

www.biltzen.org

Areas, areas and work prospects

2004

Intercultural coexistence

- Training
- Sensitisation
- Promoting Community coexistence
- Intercultural counselling
- Strengthening associations
- Translation and interpretation

2010

Legal
(Aliens)

- Advice
- Training
- Information

2013

Roma people

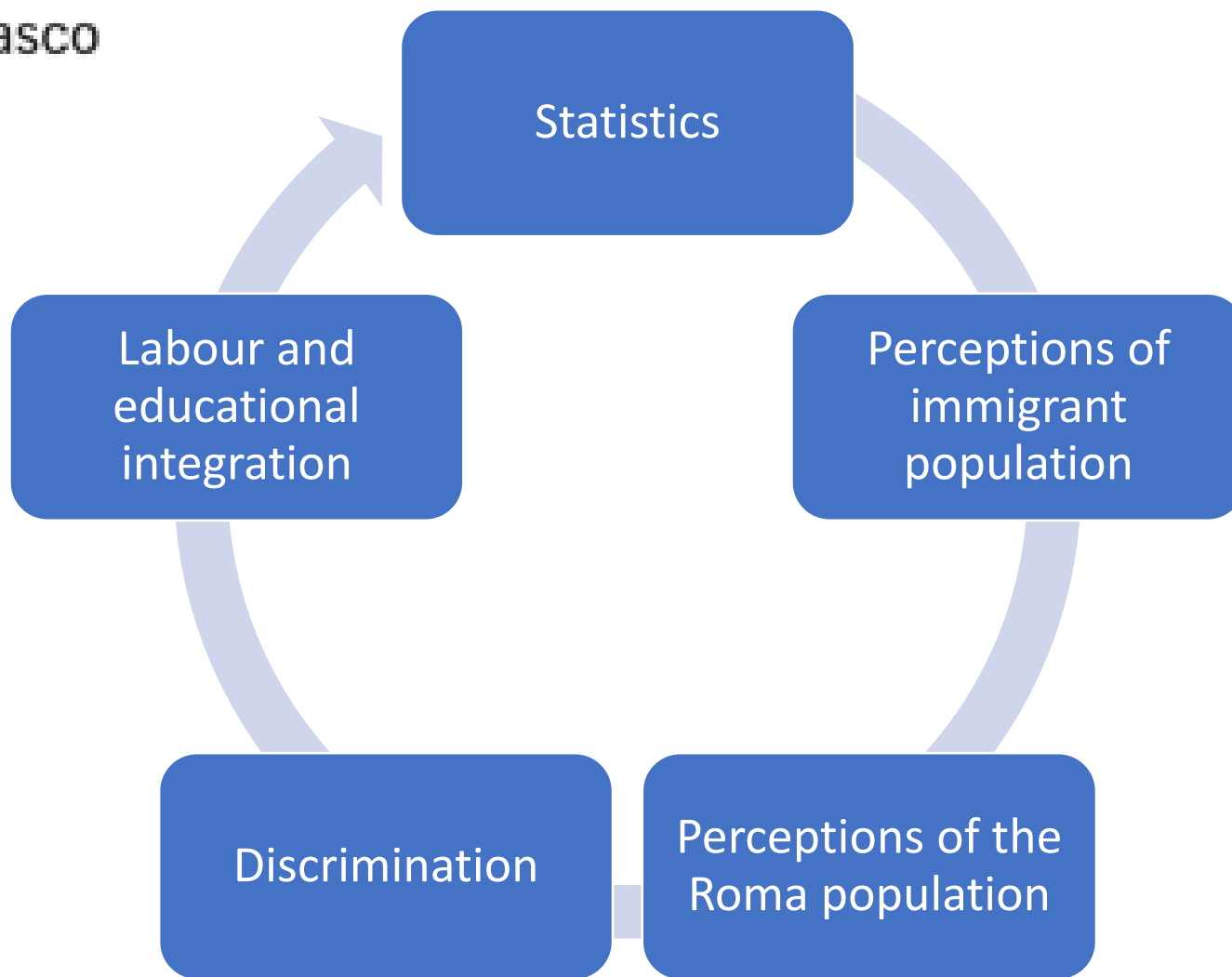
- Incorporation of the Technical Secretariat of the Council for the Comprehensive Promotion and Social Participation of the Roma in the Basque Country

ikus pegi

Immigrazioaren
Euskal Behatokia

Observatorio Vasco
de Inmigración

Research and documentation centre
agreed with the EHU/UPV



<https://ikuspegi.eus/>

Networks



eraberean

TRATU-BERDINTASUNAREN ALDEKO ETA
DISKRIMINAZIOAREN AURKAKO SAREA
RED PARA LA IGUALDAD DE TRATO
Y NO DISCRIMINACIÓN

Aholku Sarea

Foreign Consultancy

Biltzen

Social organisations

Bar associations

Eraberean

Equal treatment and
non-discrimination

3 views: immigration,
Roma people, LGBTQ+

Care for victims of
discrimination in the
private sector

➔ **AHOLKU-SAREA**
SERVICIO JURÍDICO
VASCO EN MATERIA
DE EXTRANJERÍA

EUSKO JAURLARITZA GOBIERNO VASCO

Networks

Municipal immigration and diversity techniques

Municipalities
mancommunities

Promoting local
coexistence

Reception and
guidance service



Euskadi Anti-Rumors Network

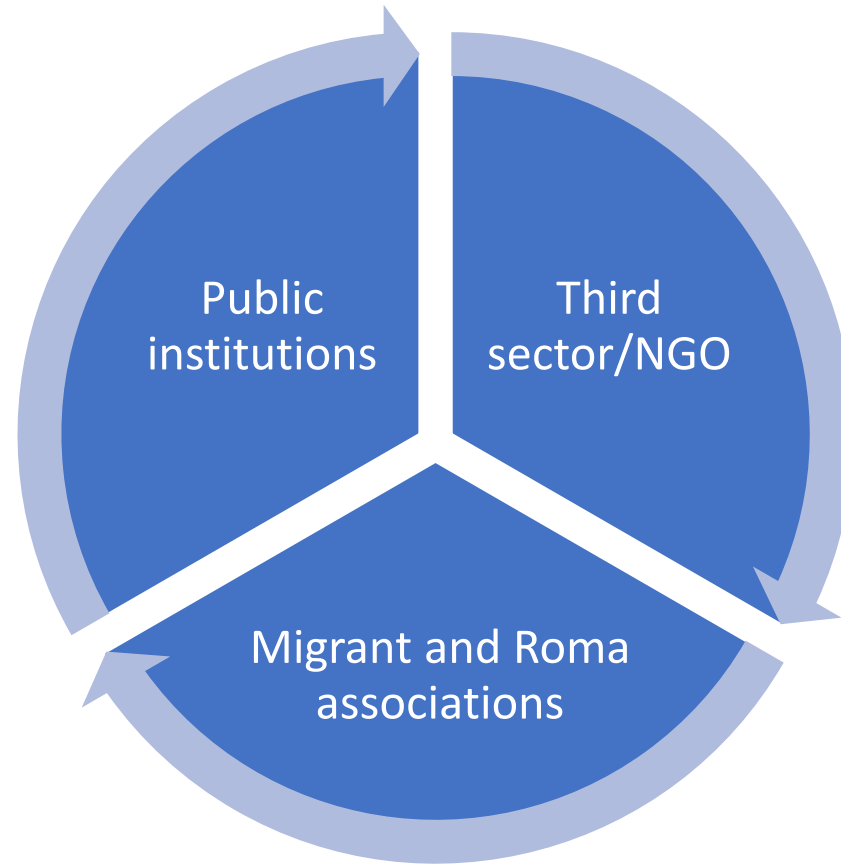
Network of social and
public organisations

Sensitisation

Anti-rumours agents

Consultative and dialogue spaces

**Basque Forum on
Migration and
Asylum**



**Council for the
Comprehensive
Promotion and
Social Participation
of the Roma in the
Basque Country**

Different committees of work: health,
education, equality, housing, etc.



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graph TD; A[Calls and grants lines] --> B[Local entities]; A --> C[ZAS]; A --> D["NGO associations"]
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Calls and grants lines

Local
entities

ZAS

NGO
associations



Learning and challenges

Learning

Political will and
commitment

Institutional
framework: plans
with **resources**

Inter-institutional
Collaboration

Public-social
partnership

Strengthening
social organization
ethnic minorities

Training for
professionals

Raising awareness
of society

Challenges

Transfer of
competence
Aliens

No specific law
requiring

Deficient
mainstreaming

Difficulties in
institutional
adequacy

Resistances equal
rights

Assimilationist
logic

Participation and
visibility minorities
in institutions and
places of power

[illegible]



Resources for deepening

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- Aguilar Idáñez, María José and Buraschi, Daniel (2012). Prejudice, ethnocentrism and institutional racism in social policies and social services professionals working with migrants http://nadiesinfuturo.org/IMG/pdf/AGUILAR_MJ.pdf
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- Manzanos, César (2003). Perception and attitudes towards immigrants in the arrival society. Adaptation strategies by immigrant subjects. In César Manzanos (coord.). Social work and social education with immigrants in recipient and home countries. Málaga: Algibe, pp. 123-170.
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- Chapter 4. "The Titos on the bus

https://www.youtube.com/watch?v=clSr_7abL-I&list=PLBE90410D4F30D19E&index=11

- Chapter 3. "Titos in the outpatient clinic."

<https://www.youtube.com/watch?v=zfiM2guKboY&index=204&list=PLBE90410D4F30D19E>

- Chapter 2. "Titos on the market."

<https://www.youtube.com/watch?v=jFwE7wq6V0&list=PLBE90410D4F30D19E&index=205>

- Chapter 1. "The Titos at school."

<https://www.youtube.com/watch?v=92IDTVmvPnM&list=PLBE90410D4F30D19E&index=206>

- The Sixth Intermediate. What does black want? – Video <https://youtu.be/Xosly-BOxag>

- YOUNG PEOPLE FOR A GLOBAL CITY <https://www.youtube.com/watch?v=tMiXJgbysPE&index=189&list=PLBE90410D4F30D19E>

- GETXO ANTIRUMORS GETXO ANTIRUMO-ZURRUMURRURIK EZ youtube channel

<https://www.youtube.com/playlist?list=PLBE90410D4F30D19E>

- Question, inform and...DEACTIVATE Racism and Xenophobia. <https://desactive.org/>

- Zurrumurrueñ Aurkako Sarea Red Vasca AntiRUMORS <http://zurrumurrurikez.eus/>

- SOS Racism <https://sosracism.eu/narrative-alternatives-video/>

Institutional framework: programmes, plans and strategies

- Government Programme 2020-2024 XII Legislature – “Euskadi underway” <https://www.euskadi.eus/planificacion-de-la-xii-legislature/web01-s1leheko/en/>
- Basque Strategy 2030 for the demographic challenge <https://www.euskadi.eus/defi-demographics/web01-a2lehetr/es/>
- Basque Social Pact for Migration <https://www.euskadi.eus/pact> social-basque -para-migration <https://www.euskadi.eus/pact>
- VI Intercultural Plan for Citizenship, Immigration and Asylum 2022-2025 <https://www.euskadi.eus/planes/y-projects/web01-a2migra/en/>
- Coexistence, Human Rights and Diversity Plan - Udaberri 2024 https://www.euskadi.eus/contents/information/planudaberri_2024/en_def/attachments/Plan_Udaberri_2024.pdf
- III Basque Strategy with the Roma People 2022-2026 www.euskadi.eus/contents/information/pueblo/gitano/en_7946/attachments/strategy-gitana-Cast-web.pdf
- Aholku Sarea <https://www.euskadi.eus/advice> - [extranjeria/web01-a2famil/en/](https://www.euskadi.eus/extranjeria/web01-a2famil/en/)
- Eraberean <https://www.euskadi.eus/web01-a1eraber/en/>