

# Altruism or Money? Reducing Teacher Sorting using Behavioral Strategies in Peru\*

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August 2020

## Abstract

Inequality in access to high-quality teachers is an important driver of student socioeconomic achievement gaps. We experimentally evaluate a novel nation-wide low-cost government program aimed at reducing one of its causes: teacher sorting. Specifically, we tested two behavioral strategies designed to motivate teachers to apply to job vacancies in disadvantaged schools. These strategies consisted of an "Altruistic Identity" treatment arm, which primed teachers' altruistic identity by making it more salient, and an "Extrinsic Incentives" arm, which simplified the information and increased the salience of an existing government monetary-incentive scheme rewarding teachers who work in underprivileged institutions. We show that both strategies are successful in triggering teacher candidates to apply to such vacancies, as well as make them more likely to be assigned to a final in-person evaluation in a disadvantaged school. The effect among high-performing teachers is larger, especially in the "Altruistic" arm. Our results imply that low-cost behavioral strategies can enhance the supply and quality of professionals willing to teach in high-need areas.

*JEL classification:* I24, D91, I25

*Keywords:* Identity, Monetary incentives, Priming, Altruism, Prosocial behavior, Teacher sorting

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\*AEARCTR-0004676. We thank Ruben Durante, Fernanda Estevan, Martin Fiszbein, Alejandro Ganimian, Guilherme Linchand, Maria Lombardi, Veronica Montalva, Anne Sofie Olsen, Vladimir Ponczek, participants of the APPAM Conference, the IDB-Education BBL, the IDB Behavioral Group, and the IDB regional seminar on teacher assignment for their valuable comments. We thank the Ministry of Education of Peru for their willingness to collaborate, especially Anna Balbuena, Karim Boccio, Luz Jaramillo, Gelsys Meza, Cynthia Neira, and Carlos Venturini. We thank Ingrid Olea for the graphic component of the intervention. We gratefully acknowledge the Inter-American Development Bank for funding the research presented in this paper. The opinions expressed in this publication are those of the authors and do not necessarily reflect the views of the Inter-American Development Bank, its Board of Directors, or the countries they represent. The authors have no conflicts of interest or financial and material interests in the results. All errors are our own.

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# 1 Introduction

Public education is fundamental to providing equality of opportunity for students of different socio-economic backgrounds. Yet, in many countries, the widespread problem of teacher sorting ([Jackson 2009](#), [Lankford et al. 2002](#), [Boyd et al. 2013](#), [Pop-Eleches and Urquiola 2013](#)) threatens this role: low-income students are more likely to attend schools with less qualified teachers (or understaffed schools), thus exacerbating potential achievement gaps ([Sass et al. 2012](#), [Thiemann 2018](#)). This problem is not only detrimental in terms of equity, but also in terms of efficiency, as the systems become congested, the market does not clear and many teachers end up being unemployed. Although this problem has been well-documented in the literature, policy responses have primarily focused on providing monetary incentives, which not only tend to be expensive but do not always have a significant effect on teachers' employment decisions ([Glazerman et al. 2012](#), [Rosa 2017](#), [Elacqua et al. 2019](#)).

In this paper, we present the results of an experimental evaluation of a low-cost nation-wide government program designed to reduce the sorting of candidates in the teacher selection process in Peru.<sup>1</sup> This novel program consisted of two behavioral strategies aimed at motivating teacher candidates to apply to job openings in disadvantaged schools, which are typically low-performing and understaffed. The strategies were designed based on insights from the behavioral economics and psychology literature, particularly with regard to psychological frictions and the determinants of altruistic behavior.

The decision to work in a disadvantaged school could be seen as a prosocial behavior, as the intent is to benefit others (i.e. students most in need). Prosociality is commonly fostered by a variety of motivations, which can be extrinsic (e.g., monetary incentives) and intrinsic (e.g., feelings of satisfaction derived from helping others in a purely altruistic way, [Ariely et al. 2009](#)).<sup>2</sup> Likewise, identity factors can also matter: teachers who perceive themselves as prosocial or altruistic (i.e., agents of social change) may apply to work in a disadvantaged school in an effort to align their behavior with the norms associated with their perceived identity ([Akerlof and Kranton 2000](#), [Kessler and Milkman 2016](#)).

Relying on such insights, candidates in Peru's centralized 2019 teacher selection process (*Concurso de Nombramiento*)—where participants apply for positions through an online platform after having passed a qualifying exam (*Prueba Única Nacional* - PUN)—were randomly assigned to one of two treatments implemented by the government to either make altruistic identity or external rewards more

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<sup>1</sup> The experiment was conducted in every region of Peru, with the exception of the metropolitan area of Lima and the Constitutional Province of Callao. It covered 86% of the teachers applying to positions and 73% of teachers selecting vacancies in 2019.

<sup>2</sup> This is not an exhaustive list. Intrinsic motivations could include, for instance, a sentiment of fulfillment from working in a challenging environment. Image motivation might also be a factor.

salient. Both strategies caused a shift in teachers' preferences and allocation patterns (on average and among high-performing teachers) towards disadvantaged schools, thus contributing to a reduction in teacher sorting.

In the "Altruistic Identity" (henceforth "Identity") treatment arm, the program sought to make teachers' prosocial/altruistic identity salient through a combination of three elements: (a) a five-minute "introspection exercise" that asked teachers to reflect and write about their motivations for choosing teaching as a career, (b) a set of text-messages priming their prosocial/altruistic identity (e.g., "Thank you for being an agent of social change"), and (c) pop-ups on the online application platform designed to prime this facet of their identity.<sup>3</sup>

In the "Extrinsic Incentives" (henceforth "Extrinsic") treatment arm, the program made the monetary incentives for teachers working in disadvantaged schools<sup>4</sup> simpler and easier to understand through a combination of three elements: (a) a five-minute exercise that asked teachers to reflect and write about the potential benefits associated with these monetary incentives (e.g., higher salaries or career path advantages from working in disadvantaged schools), (b) a set of text-messages reminding them about the rewards associated with these schools, and (c) pop-ups on the online application platform that showed simplified information related to the extrinsic rewards. In simplifying the way the information was presented and highlighting the incentives, the strategy aimed to capture candidates' attention while also reducing the psychological frictions associated with the informational complexity of the process and the structure of the incentives.

Finally, the control/placebo arm replicated a similar structure as in the treatment arms: a neutral reflection exercise, complemented by a set of neutral text-messages (the same number of communications, but providing general information about the application process, without any components related to altruism, social change, or monetary rewards), and neutral pop-ups on the online application platform. Note that in all of the conditions, "disadvantaged" schools were labeled on the platform, making them easily identifiable by the candidates. To this end, we placed indicative icons next to each disadvantaged school that were identical in each of the three conditions (see Figure 1).

We find that both strategies were similarly effective in shaping teachers' preferences. Candidates in the treatment arms were significantly more likely to apply to vacancies in disadvantaged schools and, in the case of the "Identity" treatment, to complete the final stage of the teacher selection process in that school.<sup>5</sup> In particular, we find that the proportion of disadvantaged schools included in teachers'

<sup>3</sup> The phrasing of the text messages and pop-ups followed [Bryan et al. 2011](#). That is, they were mostly framed as the enactment of a personal identity (e.g., "being an agent of social change") as opposed to a simple action (e.g., "someone who creates change").

<sup>4</sup> Emphasizing the monetary or career-related benefits of a job has recently also been employed in other contexts, such as the public sector, as shown by [Ashraf et al. 2018](#).

<sup>5</sup> We provide a detailed description of the teacher selection process in Section 2.

choice sets was respectively 1.9 and 2 pp higher in the "Identity" and "Extrinsic" arms (versus the control, from a baseline of 46%). Furthermore, the likelihood of being assigned to the final in-person evaluation in a disadvantaged school was 2.7 pp higher in the "Identity" treatment (from a baseline of 49%).

Interestingly, we find suggestive evidence of the effects being driven by male teachers. Indeed, the effect on the proportion of disadvantaged schools included in male teachers' choice set was 3.4 and 3 pp higher in the "Identity" and "Extrinsic" arms, respectively. Similarly, the likelihood of being assigned to the final in-person evaluation in a disadvantaged school was 6 pp higher in the "Identity" treatment among male teacher candidates. This result is perhaps unsurprising considering that female teachers are usually less likely to select schools with longer commuting times (such as those targeted in the intervention) and are thus less likely to be affected by the treatment.<sup>6</sup>

Finally, we find that the effect of both of the strategies on the probability of being assigned to the final in-person evaluation in a disadvantaged school was larger among high-performing teachers, in particular in the "Identity" arm. The probability that a high-performing teacher (that is, a teacher who scored above the median on the qualifying exam) is assigned to the final in-person evaluation in a disadvantaged school was 4.7 pp higher in the "Identity" arm and 3.3 pp higher in the "Extrinsic" arm, versus the control group. This is an important result, as it suggests that such strategies might help to successfully mitigate the widespread problem of teacher sorting in education, and the consequent widening of the socioeconomic achievement gap (Thiemann 2018).<sup>7 8</sup>

Our paper relates to several strands of the literature in behavioral economics and education. First, it builds on research on teacher sorting and inequality. A vast literature shows that low-income and low-performing students are more likely to attend schools with less qualified teachers (Boyd et al. 2006, Dieterle et al. 2015, Feng and Sass 2018, Lankford et al. 2002, Jackson 2009, Sass et al. 2012) and that limited access to better teachers has a negative impact on their educational outcomes (Aaronson et al. 2007, Sass et al. 2012, Thiemann 2018). However, relatively little work has been conducted on the strategies that might mitigate teacher sorting. Moreover, most of these studies focus on monetary incentives, which have been found to have a small or non-significant impact on teachers' preferences for disadvantaged schools (Clotfelter et al. 2008a, Falch 2011, Glazerman et al. 2012, Springer et al.

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<sup>6</sup> See for instance Bertoni et al. 2019.

<sup>7</sup> Because the targeted schools (i.e., "disadvantaged schools") are typically less prone to being selected by candidates, the Peruvian government provides additional incentives for teachers who decide to work in these institutions: monetary rewards and the possibility of more rapid professional advancement. Since this external rewards incentive scheme is in place in all three conditions, the results of this experiment should be interpreted as the effect of the two interventions on teachers' preferences and allocation patterns.

<sup>8</sup> While we also document an increase of approximately 1 pp in the probability of ultimately being assigned to a disadvantaged school (2.5 pp among high-performers and 3.1 pp among male teachers), the point estimates are not precise enough to detect a significant effect. The p-values for high-performing and male teachers is 0.11. This is to be expected, given that the final allocation depends on more discretionary factors, making the process more noisy.

2016, Rosa 2017, Bueno and Sass 2018, Feng and Sass 2018, Elacqua et al. 2019). We add to this literature by showing how a novel low-cost behavioral intervention can complement and improve the effectiveness of extrinsic rewards.

Second, our paper intersects with a growing literature on the economics of identity. Numerous studies in economics and psychology show that identity is malleable and that the facets of one's sense of self (gender, profession, ethnicity, religion) can be salient at different moments (Nolan et al. 2008). Since deviating from the prescriptions associated with one's identity is costly (Akerlof and Kranton 2000), people endeavor to adjust their behavior to align with their own identity. Interventions that prime specific facets of individuals' identity and thus make them salient have accordingly proven to be effective in influencing behavior in a number of contexts.

For instance, Kessler and Milkman 2016 show that priming the facet of individuals' identity associated with a generosity norm significantly increased donations. Similarly, Benjamin et al. 2010 demonstrate that making ethnic identity salient affects individuals' risk aversion in a way that is consistent with stereotypes. Meanwhile, Benjamin et al. 2016 provide evidence that priming religious identity affects key economic decisions, such as the contribution to public goods. We complement these papers in several ways. First, unlike most of the experimental literature on this topic (Kessler and Milkman 2016 being a remarkable exception), our setting is a large-scale field experiment, as opposed to a lab experiment. Second, we show how identity priming affects real-life decision making in a high-stake context. In particular, our study provides experimental evidence that identity affects a relevant yet little explored economic domain: individuals' employment decisions.

Our paper is also related to the literature on the ways external rewards affect prosocial or altruistic behavior (Deci 1975, Bénabou and Tirole 2006). The empirical evidence thus far is mixed. In some contexts, scholars document a crowding-out effect (Gneezy and Rustichini 2000, Frey and Oberholzer-Gee 1997 and Mellström and Johannesson 2008), while others show a positive effect of economic incentives on prosocial behavior (Lacetera et al. 2012, Goette and Stutzer 2020, Lacetera et al. 2014). We complement such studies by showing that, even without varying the real economic incentives, making them more salient has a significant positive effect on prosocial behavior. This means that, if there was crowding-out, it was offset by the effect of the external rewards.

Finally, our paper builds on the literature that shows how subtle reductions in psychological frictions can improve take-up rates in diverse settings, from student applications for financial aid (Bettinger et al. 2012), to social benefits claims (Bhargava and Manoli 2015). With specific regard to incentives for teachers, empirical evidence suggests that the eligibility criteria and differential compensation schemes often appear complex to teachers (Clotfelter et al. 2008b). Our study contributes to this literature by showing how a subtle intervention that makes information on monetary rewards both more

salient and easier to understand can significantly increase the effectiveness of financial incentives programs.

Furthermore, the potential policy implications of these insights is substantial. The strategies we evaluate here were designed to address a fundamental problem in education and, more generally, in development: teacher sorting and teacher shortage in vulnerable areas. From the perspective of the teachers, diversifying their options could be very beneficial, as they can increase their chances of getting a job. When most teachers apply to few job vacancies, the system becomes very congested and many candidates end up without a position (in 2018, for instance, out of the 22,000 teaching candidates that applied to vacancies after passing the qualifying exam, only 46% were assigned to a full-time permanent position).

Moreover, reducing teacher sorting is very relevant for equity purposes. Indeed, teachers are a crucial input in the education production function as they have a significant effect on students' test scores (Rivkin et al. 2005, Kane and Staiger 2008), non-cognitive outcomes such as absenteeism and school suspension (Ladd and Sorensen 2017, Jackson 2018), as well as long-term outcomes, including college attendance, earnings, and teenage pregnancy (Chetty et al. 2014). Importantly, teachers' impact has been found to be larger among low-performing and low-income students (Aaronson et al. 2007, Araujo et al. 2016, Marotta 2019, Elacqua and Marotta 2020). Yet, disadvantaged schools experience more severe shortages of teachers and often fail to attract higher quality professionals (Sutcher et al. 2016, Dee and Goldhaber 2017, Bertoni et al. 2020).<sup>9</sup> The concentration of teacher shortages and lack of high-quality instructors in more vulnerable schools has serious implications for social inequalities in education.

Our paper shows that low-cost, easy to scale, behavioral strategies can help to improve the equity and efficiency of the system, by mitigating teacher shortages in disadvantaged schools and increasing the flow of qualified teachers to low-performing institutions.

We proceed as follows. Section 2 provides background information on the teacher selection process in the Peruvian public school system. Section 3 describes the characteristics of the disadvantaged schools and the external rewards scheme. Section 4 presents the experiment while Section 5 introduces the data and the empirical strategy. Section 6 provides the main results and interpretation. Finally, Section 7 concludes.

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<sup>9</sup> According to the literature, teachers have stronger preferences for specific school characteristics. In general, they prefer to work close to where they live or to where they grew up, as well as prefer to teach in urban schools (Boyd et al. 2005, Reininger 2012, Rosa 2017, Bertoni et al. 2019). Moreover, teachers tend to avoid schools with higher concentrations of low-income and low-performing students (Carroll et al. 2000, Engel et al. 2014, Bertoni et al. 2019).

## 2 Institutional Context

### 2.1 Government efforts to reduce teacher sorting in Peru

In Peru, teacher sorting has always been a concern for the central government, for its harmful implication for students in disadvantaged schools and for its inefficiency (that is, in a "congested" market like Peru's teacher allocation system, many teachers end up without a position, while many vacancies remain unfilled). Many of the government policies are, thus oriented towards alleviating this problem. Among those, probably the most important one is a policy that rewards teachers who work in disadvantaged and understaffed schools with a salary enhancement and faster career progression.

The government has also been working to improve the efficiency of the teacher allocation system, for instance, adjusting the algorithm that assign teachers to school vacancies, improving the usability of the application platform, and increasing information about school vacancies so that teaching candidates can make more informed choices. In this context, and given budget constraints in the last few years, Peru's Ministry of Education has been working on several low-cost strategies to improve educational policies<sup>10</sup>.

The government policies evaluated in this paper aimed at improving the quality and transparency of information provided throughout the teacher application process with an objective to motivate teachers to apply to understaffed schools, while not restricting their choices. To achieve this goal, the messages used in the treatment were tested in focus groups organized by the government with local teachers in order to ensure that the information was clear and not misleading. Moreover, the platform clearly stated that none of the exercises involved in the treatment were mandatory and that they would not have any consequences to the application results.

### 2.2 Teacher selection process in the Peruvian public school system

The government program under analysis was implemented during the 2019 teacher selection process, which followed the standard procedures that have governed the system since 2015.<sup>11</sup> To be eligible to apply for a teaching position in the public system, candidates must hold a bachelor's degree in education as well as pass two consecutive evaluation stages: a national-level assessment and then a final in-person evaluation.

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<sup>10</sup> For instance, in 2016, Peru launched the "MineduLAB", an innovation laboratory that promotes innovation and learning through the design, implementation, and evaluation of cost-effective educational policy interventions. See <http://www.minedu.gob.pe/minedulab/>.

<sup>11</sup> The most relevant change being that from 2017 onward teachers could select an unlimited number of vacancies of their choice, while in 2015 they could select a maximum of 5.



The first stage is carried out by the Ministry of Education (MINEDU) and includes a standardized written test (the *Prueba Única Nacional* - PUN) comprising three sub-tests: logical reasoning (25%), reading comprehension (25%), and pedagogical knowledge of the specialization (50%). Applicants, are evaluated within a specific area of specialization in terms of school level (pre-primary/primary/secondary) and subject (e.g. secondary sciences), and must answer at least 60% of the questions correctly on each sub-test in order to pass on to the next stage. The PUN passing rate has been consistently low in each teacher selection process: 13% in 2015, 11% in 2017, 12% in 2018 and 7% in 2019.

Only those candidates who score above the required threshold are eligible to apply to school vacancies within their area of specialization and within one of the 26 regions of Peru (our sample covers 24 out of the 26 regions).<sup>12</sup> In this stage, candidates select and rank their preferred vacancies, choosing as many available posts as they like. The MINEDU uses an algorithm that takes into account the PUN score and the candidates' ranked preferences, ultimately assigning them up to two vacancies. Candidates who missed the first round of vacancy selection or who were assigned to only one or no vacancy can participate in a second round of vacancy selection. Each vacancy can have up to 6 candidates.<sup>13</sup>

Once candidates have been assigned to up to 2 of their preferred school vacancies, they are assessed through a final in-person evaluation, which is carried out by the school or by the local education administrative unit (*Unidad de Gestión Educativa Local* - UGEL) in the case of a single-teacher institution. This final stage of the selection process includes an examination of the teacher's résumé (25%), a personal interview (25%), and a classroom observation (50%). To pass this final evaluation, candidates need a score of 30 points (out of 50) on the classroom observation component.

Finally, the MINEDU uses the weighted sum of the scores obtained at the national stage and for the final in-person evaluation (the former has a weight of 67% on the final score) to allocate teachers to a vacancy based on both merit and the candidate's preferences.<sup>14</sup> Our paper mainly focuses on the effect of identity priming and extrinsic rewards priming on teachers' preferences for vacancies in disadvantaged schools during the first, national stage. However, we also report the impact of both treatments on the probability of participating in the final in-person evaluation at a disadvantaged school. Figure 2 summarizes the 2019 teacher hiring process in Peru.

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<sup>12</sup> Peru counts 24 regions and 2 provinces with special regime, namely, the Lima Metropolitan Region and the Constitutional Province of Callao.

<sup>13</sup> One school can have more than one vacancy in the same specialty area, in which case, each vacancy can have up to 10 candidates.

<sup>14</sup> In case of a tie in the final score for the same vacancy, the Ministry of Education applies the following criteria in order of priority to identify a single winner for each vacancy: (1) higher score on the classroom observation; (2) higher score on the pedagogical knowledge of the specialization sub-test; (3) higher score on the résumé in terms of educational and professional training; (4) higher score on the résumé in terms of professional experience; (5) higher score on the résumé in terms of merits. If the same applicant wins for more than one vacancy, the MINEDU automatically assigns the vacancy with the highest priority level, according to the preferences of the applicant.



### 3 Disadvantaged schools and the external rewards scheme

In order to address teacher sorting, the program targeted disadvantaged schools. Indeed, such institutions tend to be avoided by teachers and are therefore more likely to suffer instructor shortages as well as have a higher proportion of temporary and low-performing teachers. Not surprisingly, these schools are often concentrated in the most vulnerable areas.

To this regard, Table 1 shows that out of the 12,300 basic education schools that had vacancies in the 24 regions of Peru in 2019, 6,424 (52%) were not selected by any candidate at the national stage. The difference in terms of observable characteristics between these two groups of schools is striking and illustrates teacher preferences for more advantaged institutions: those not selected are notably more rural, farther from the province capital, with less access to basic services, and with a greater proportion of low-performing students (these preferences are consistent with the findings in other papers; see, for instance, [Bertoni et al. 2019](#)).

In light of such patterns and preferences, in 2013 the Peruvian government implemented a reward scheme to attract teachers to disadvantaged schools. Regardless of the type of contract, teachers' monthly salaries are composed of a basic wage (*Remuneración Integral Mensual* - RIM), incentives, benefits, and bonuses. The RIM is determined according to the teacher salary scale and working hours. The salary scale is composed of 8 levels, where the (8th) highest level corresponds to 210% of the lowest salary level. All new teachers in the public system receive the first (lowest) salary level of S/2200 (approx. \$650).<sup>15</sup> Permanent teachers can increase their salary through public contests after completing the time requirements in each level, while temporary teachers only receive the salary amount corresponding to the lowest level.

The monetary incentives are offered to teachers who work in schools in certain locations and with specific characteristics (see Table 2). Locations include: (1) rural areas, spanning from 3% to 23% of the basic salary according to the “gradient of rurality,” defined at the central level based on population size and accessibility to the nearest provincial capital (i.e., Rural 1, Rural 2, and Rural 3, where Rural 1 defines the most remote schools); (2) frontier areas, corresponding to 5% of the basic salary; and (3) the Valle de los Ríos Apurímac, Ene y Mantaro (VRAEM), a remote area with high levels of poverty, corresponding to 14% of the basic salary. School characteristics include: (1) single-teacher institution, corresponding to 9% of the basic salary; (2) multi-grade school, corresponding to 6% of the basic salary; and (3) bilingual school, corresponding to 7% of the basic salary. Teachers can receive up to 5 incentives if they are not mutually exclusive, and permanent and temporary teachers receive the same amounts. [Alva et al. 2017](#) analyze Peru's teacher compensation scheme and find

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<sup>15</sup> This amount increased to S/2300 in 2020.

that offering higher wages for teachers in Rural 1 schools increases the probability that vacancies are filled by 10 percentage points.

In addition to monetary rewards, there are also non-monetary incentives for permanent teachers who work in disadvantaged schools. For example, working in a rural or frontier area increases permanent teachers' reallocation opportunities and shortens the time of service required before being eligible to apply for a higher salary scale. In other words, teachers in these schools can advance their careers at a faster pace.

The schools targeted by the government—referred to as “disadvantaged schools”—are those institutions that fall under this incentive scheme (rural of any type, in the VRAEM area, in frontier regions, bilingual, single-teacher and/or multi-grade). Two premises guided the implementation of the behavioral intervention. First, that the choice of school by the government is based on an objective criterion (i.e., real needs of the government/education system). Second, that we would test the two strategies targeting exactly the same schools. Since one of the strategies endeavors to prime existing extrinsic rewards, the other strategy could target only those schools that were eligible for both the monetary and non-monetary scheme.

There is consequently an important caveat to the interpretation of our findings. Since the evaluation targeted schools that were eligible for the governments' reward scheme, we consequently interpret the results of the "Identity" treatment as the effects of making altruistic identity salient on teachers' preferences only when an extrinsic reward is already in place.

Figure 3 presents the distribution of disadvantaged schools across the 24 regions of Peru, while Figure 4 shows that the targeted (“disadvantaged”) schools are notably poorer, farther away from the province capitals, and more likely to be under-staffed and have temporary and low-performing teachers. Thus, by definition, if the treatments are effective, they can reduce the sorting of teachers across schools.

## 4 Experimental design

The experiment was implemented in the 2019 Peruvian national teacher selection process. The evaluation involved 11,568 teacher candidates who successfully passed in the national assessment stage of the selection process in all regions of Peru with the exception of those in the Lima Metropolitan Region and the Constitutional Province of Callao (our sample represents approximately 86% of the total pool of applicants in Peru).<sup>16</sup> Note that these candidates are at the top of the performance

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<sup>16</sup> The experiment excluded these areas as their schools do not provide the same scheme of incentives as those that apply to the rest of the country.

distribution given that the national assessment stage is highly selective: in 2019, out of the 183,569 participating teacher candidates, only 11,568 (6%) passed the PUN and could participate in the final evaluation stage. Out of these 11,568 candidates, 9,690 (84%) actually ranked their preferences while the remaining 16% dropped out of the process.

We randomly assigned these 11,568 teacher candidates to three groups, stratified by region: 3,861 (33%) were assigned to a control group (henceforth, Control - C) and received the “Neutral”/placebo intervention, 3,852 (33%) were assigned to the "Identity" treatment group, and 3,855 (33%) were assigned to the "Extrinsic" treatment group. Finally, we excluded from the sample the candidates located in districts where there was no variation in vacancies in terms of disadvantaged schools. In other words, either districts where all of the available vacancies were located in disadvantaged schools or districts where there were no vacancies in disadvantaged schools (this restriction excludes 2,085 individuals). We also excluded teacher candidates who were applying to special and alternative education programs (167 individuals). Our final sample comprises 7,217 individuals. The experiment was conducted between August and September 2019 and combined three components – text messages, an online exercise, and pop-ups – described in detail below. Every effort was made to ensure that structure was as similar as possible across the three groups.

The "Identity" treatment arm takes inspiration from studies in behavioral economics, cognitive psychology, and the economics of identity. While teachers’ identities have multiple facets, a vast literature shows that norms or prescriptions related to altruism and prosocial behavior are notably present in instructors’ motivation and sense of self. Such norms include the importance of helping children to thrive, making a contribution to society or, more generally, assisting others ([Brookhart and Freeman 1992](#), [Saban 2003](#), [OECD 2005](#), [Richardson and Watt 2006](#), [Thomson et al. 2012](#)). This treatment arm was designed to make these prescriptions more salient right before teacher candidates chose specific school vacancies.

The "Extrinsic" treatment arm was guided by two strands of the behavioral economics literature. First, a number of papers emphasize the power of salience in capturing individuals’ attention ([Taylor and Thompson 1982](#), [Kahneman 2003](#)). Even when the necessary information is readily available, making a particular feature of the latter more or less apparent has been shown to drastically affect choices in different settings, particularly in the presence of limited attention or cognitive overload (see for instance [Chetty et al. 2009](#), [DellaVigna and Pollet 2009](#), [Ajzenman and Durante 2020](#)). Although the external rewards scheme was present in every condition, this arm aimed to make it prominent at a targeted moment. Second, this "Extrinsic" strategy draws on the behavioral economics literature on psychological frictions ([Bhargava and Manoli 2015](#), [Mani et al. 2013](#)). Such studies demonstrate that psychological frictions associated with informational complexity can affect individuals’ economic

decisions (Bettinger et al. 2012, Hoxby et al. 2013, Bhargava and Manoli 2015). By simplifying the way information was presented, this treatment aimed to reduce informational complexity and confusion.

Finally, the control/placebo arm replicated the structure of the treatment arms, providing more general information that did not prime either individual's intrinsic or extrinsic motivations.

#### 4.1 Component I (8/2/2019 - 9/7/2019): Text messages

A total of 10 text messages, summarized in Table 3 (reported in original language in Table A1), were delivered to the candidates in each group during the application process.<sup>17</sup> Although the number and frequency of the messages were identical in each condition, their content varied in order to emphasize either the altruistic identity facet, extrinsic rewards, or neither in the case of the control.

##### *Component I - "Identity" treatment arm*

The "Identity" text messages were based on the idea, as shown in several papers, that prosocial behavior can be fostered in different settings using priming techniques that make altruistic identity more salient. For instance, Kessler and Milkman 2016 demonstrate that priming altruistic identity with simple reminders in donation request letters (such as "date of last donation" or "community belonging") significantly increased the likelihood of previous donors contributing again. In our setting, general reminders (e.g., "In a few days, you will be able to select your preferred vacancies") were sent along with messages aimed specifically at priming teachers' altruistic identity, such as, "Thank you for improving lives" (message #1), "Thank you for being an agent of social change" (message #2) or "Thank you for choosing to improve lives" (message #6). Another text emphasized their "teacher vocation" (#3), similar to the approach used in Kessler and Milman's (2016) letters. Lastly, in light of prior research (Aaronson et al. 2007, Araujo et al. 2016), the text messages sent in this treatment arm also underscored that, in certain schools, teachers could have a greater impact on student learning. The idea being to remind teachers that they belong to a group of people characterized by norms/prescriptions involving a commitment to social change. The 10 text messages can be summarized as follows:

1. **Identity:** 6 messages containing tailored information for the treatment group, which emphasized teachers' altruistic identity.
2. **General information:** 4 general reminders messages, identical for all teachers (treatments and control). These texts provided basic information relevant for all the candidates: information

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<sup>17</sup> We were able to verify that 97% of the candidates in both treatment arms received the text messages, whereas text messages were successfully delivered to 100% of the candidates in the control group.

about the application rounds, extension dates, and reminders to make a selection (if they hadn't already done so).

### ***Component I - "Extrinsic" treatment arm***

Messages in this condition were designed to make the incentive benefits (salary enhancement and faster career progression) provided to teachers who work in disadvantaged schools more salient and easier to understand. For instance, message 1 reminded candidates that working in disadvantaged schools could increase their salary by up to S/1150 (nearly \$350) and message 3 pointed out that they could advance faster in their careers if they worked in a disadvantaged school. The 10 texts consisted of:

1. **External rewards:** 6 messages containing tailored information for the treatment group, which emphasized monetary incentives and the possibility of a more rapid career advancement when working in a disadvantaged school.
2. **General information:** 4 general reminder messages, identical for all teachers (treatments and control). These texts provided basic information relevant for all the candidates: information about the application rounds, extension dates, and reminders to make a selection (if they hadn't already done so).

### ***Component I - "Control/Placebo" arm***

All 10 messages in this condition were general and neutral, and made no reference to either the altruistic facet of teachers' identity or to the external rewards scheme. They provided basic information relevant for all candidates: information about the application rounds, extension dates, and reminders to make a selection (if they hadn't already done so).

## **4.2 Component II (8/7/2019 - 9/7/2019): Online exercise**

The second component was implemented on the online platform, just before candidates made their choice as to the vacancies to which they preferred to apply. At this crucial moment, they were asked (in both the treatment arms and the control) to complete a voluntary written exercise. While the structure of the exercise was the same for all groups, the question asked varied in each condition. The complete set of questions is presented in Table 4, and in its original language in Table A2.

### ***Component II - "Identity" treatment arm***

Individuals in this group were asked to complete an “introspection exercise,” designed to prime teachers’ altruistic identity. Specifically, the platform asked them to take five minutes to share the main reasons why they had chosen to become teachers.

This component draws on other papers that have used similar techniques to prime facets of individuals’ identity. A prototypical example is [Cohn et al. 2014](#), in which the authors prime bank employees’ professional identities by asking questions about their professional background (e.g., “At which bank are you presently employed?”, “What is your function at this bank?”). Using a similar procedure, [Benjamin et al. 2010](#) make ethnic identity salient by asking questions such as “What languages do you know?”, “Do your parents or grandparents speak any language other than English?”, “What language do you speak at home?”, while [LeBoeuf et al. 2010](#) ask questions such as “Where were you born?” or “What is your favorite Chinese holiday?” To maximize the effectiveness of this type of intervention, the exercise implemented here varied in two ways. First, a single question required teachers to provide a comparatively more elaborated answer (as opposed to responses to multiple, simple questions). Second, teacher candidates had five minutes to complete this exercise, thus allowing for time to reflect before answering.<sup>18</sup>

### ***Component II - "Extrinsic" treatment arm***

The online platform asked this group to complete an identically structured introspective exercise as that implemented in the "Identity" arm, but in response to a different question: "In what way do you think monetary incentives promote teachers’ welfare?" The goal being to make the extrinsic rewards (particularly the monetary incentives) more salient precisely when teachers had to select vacancies. Specifically, the question aimed to encourage teachers to think more concretely about how they could benefit from earning a higher salary.<sup>19</sup>

### ***Component II - "Control/placebo" arm***

The platform asked this group to complete an identical introspective exercise as that used in the "Identity" and "Extrinsic" arms, but asked a different, more neutral, question: "What is your opinion about the registration process for the 2019 teacher selection competition?" The goal being to motivate candidates to reflect on aspects completely unrelated to extrinsic rewards or altruism.

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<sup>18</sup> A simple text analysis of their answers shows that, as expected, the treatment was effective in directing their thoughts towards altruistic identity norms. Of those who completed the exercise (around 80% of our sample), 50% used words associated with an altruistic identity: “society,” “social,” “change,” “help,” “need,” “change lives,” “future,” “serve,” “transform.”

<sup>19</sup> A simple text analysis of the teachers’ answers shows that, as expected, the treatment was effective in making them think in these terms. Of those who completed the exercise (around 65% of our sample), almost 60% used words associated with money, professional career, or monetary expenditures: "quality of life," "solvent," "family," "masters," "professional," "economic."

Figure 5 presents the results of a basic text analysis of the different groups' responses. We observe that in the "Identity" treatment arm, the answers often included words more closely related to social change, such as "vocation," "change," "society," and "values." In the "Extrinsic" treatment arm, several candidates mentioned "improving quality of life." Finally, candidates in the control group used words related specifically to the teacher selection process itself, such as "information," "vacancies," and "easy."

### 4.3 Component III (8/7/2019 - 9/7/2019): Pop-ups

Like the introspective exercise, the final component was also implemented through the online application platform. When using the platform (across the conditions), teacher candidates viewed a list of schools within their region and specific field (e.g., secondary-sciences) and needed to select and rank their preferred vacancies. Furthermore, across the groups, the applicants had access to a basic set of information about each school: its local education administrative unit (*Unidad de Gestión Educativa Local* - UGEL), school ID, name, type, and management (public with public management or public with private management). They also saw all the characteristics related to the monetary incentives (i.e., whether the school is rural of any type, in the VRAEM area, a frontier region, bilingual, single-teacher and/or multi-grade).

In order to facilitate the easy identification on the platform of the disadvantaged institutions targeted by the government, the schools were labeled with icons highlighting their associated incentive scheme. Specifically, these consisted of a money bag in reference to the monetary incentives, a ladder icon highlighting the opportunity for faster career progression, and a school within a heart indicating places where teachers could have a greater social impact. These icons were shown to all teachers, regardless of the treatment condition (see Figure 1). All disadvantaged schools were labeled with the three icons—that is, both the extrinsic and identity rewards were accentuated.

Importantly, in all three arms, when teachers hovered their mouse cursor over the icon, a small pop-up was displayed with a description of the icon. Although all groups saw the same general information (monetary incentives, faster career progression, and high social impact), there were subtle differences in the phrasing of these pop-ups across the arms so as to make either altruism or external rewards more salient. Teachers in the control group viewed only objective information.

#### ***Component III - "Identity" treatment arm***

For this group (Figure 6), the pop-up linked to the "heart" icon included subtle cues aimed at priming the altruistic facet of teacher candidates' identity. Specifically, the pop-up text read that such schools



with greater needs require “teachers like you” (thus suggesting that the teacher candidate belongs to a particular group of people that want to help more vulnerable students). In addition, the pop-up included a message in bold (“do not miss the opportunity to be an impactful teacher”), reinforcing the idea that teachers who care more about social impact tend to select these schools. Finally, the pop-up also contained an image evoking the norm of generosity/prosociality that we endeavored to trigger.

Note that both the text messages and pop-ups were intentionally phrased in such a way as to make “altruistic identity” even more salient. Following [Bryan et al. 2011](#), we framed most of the messages for this group as the enactment of a personal identity (e.g., “being an agent of change”) as opposed to a simple action (e.g., “generate a change”). Indeed, use of a self-relevant noun instead of a verb is important, as nouns have been proven to encourage people to see attributes as more representative of their own characteristics (i.e., identity) across different settings ([Gelman and Heyman 1999](#), [Walton and Banaji 2004](#)).<sup>20</sup>

### ***Component III - "Extrinsic" treatment arm***

For this group (Figure 7), the two pop-ups linked to the external rewards icons were designed to be particularly salient. First, the pop-up linked to the "money bag" icon contained specific information about the amount of the monetary reward—e.g., "In this school you could receive up to X monthly additional soles" (where X varied depending on the type of school)—and a note in bold adding, "Don't miss the opportunity to increase your monthly salary!" The idea being not only to emphasize the existence of the monetary incentives but also to simplify the provided information by displaying a specific amount of money. Although the information about the monetary incentives is publicly available, the pop-up providing candidates with the exact monetary reward associated with each school was a means of saving them the cognitive cost of doing the calculations themselves. This strategy was guided by the premise that small cognitive costs can represent substantial psychological friction ([Bhargava and Manoli 2015](#), [Mani et al. 2013](#)).

Second, the pop-up linked to the "ladder" icon showed an image of a person walking up stairs along with a heading indicating that "In this school you could advance faster in your teaching career" and a note in bold reading "Do not miss the opportunity to boost your professional career!"

### ***Component III - "Control/Placebo" arm***

In the control arm (Figure 8), the pop-ups were informative but written in a comparatively neutral tone. In the case of the "money bag" icon, the pop-up text simply read "School with monetary incentives"; that related to the "ladder" icon indicated "School that provides faster career progression"; and the

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<sup>20</sup> A few exceptions were made in the text messages where using a noun rather than a verb sounded unnatural (such as message # 10 in Table 3).

pop-up linked to the "heart" icon said "School where you can generate greater change in student learning."

It should be noted that the teacher candidates were exposed to all three intervention components, according to their treatment condition. Thus, while all of the components have the same objective (e.g., making teachers' identity salient), we are not able to isolate each component.<sup>21</sup>

## 5 Empirical strategy, data, and balance tests

This paper uses administrative data from the 2019 public school teacher selection process in Peru. The data include candidates' application by school level (pre-primary/primary/secondary) and subject, demographic characteristics (gender and age), teacher education program attended, years of public/private teaching experience, teacher scores at every stage of the competition, ranked school preferences within a region, assigned final in-person evaluations, and, finally, the school where they were appointed a position. Moreover, for each school that opened a vacancy, the data include school characteristics such as location (region, province, district, UGEL), area (urban/any type of rural), type (multi-teacher, multi-grade or single teacher), and an indicator of whether the school is bilingual, in the VRAEM area, or in a frontier region. Finally, we also have information on poverty rates at the district level from the 2013 Province and District Poverty Map generated by the National Institute of Information and Statistics (INEI), allowing to identify whether schools are located in poor areas.

Table 5 presents a summary of the candidate-level variables used in the model estimation. The group of teacher candidates considered in our analysis is 64% female, 36 years old on average, and scored 144/200 on average on the PUN (where the passing score is 120/200). Less than 1% of the candidates are disabled, while 51% scored below the PUN median (henceforth, "low-performing"). Of the candidates that participated in the national assessment stage, 79% were assigned a final in-person evaluation. The average choice set is composed of 47% vacancies labeled with an icon on the online platform ("disadvantaged" vacancies); 81% of candidates included at least one disadvantaged vacancy in his/her preference set, and 53% of these individuals were assigned to a disadvantaged school in the final in-person evaluation.

Table 6 presents balance tests for the candidates in our sample that selected vacancies in the regions of the experiment. As expected, given the random assignment, candidates in each treatment arm and

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<sup>21</sup> The texts used in all the three components were validated in two focus groups (organized by the Promotion of Welfare and Teacher Recognition Division in the Ministry of Education) with teachers in the regions of Ayacucho and Loreto. The components were tested to verify that teachers understood the text messages and the written exercise and that language was not perceived as hostile or threatening (so to avoid triggering stress, a sense of stigma, guilt, or loss of autonomy among teaching candidates). User experience on the platform was also tested in the Lima Metropolitan Region. Documentation of the focus groups is available upon request.

in the control group are very similar in every observable characteristic.

## 5.1 Empirical strategy

To measure the overall impact of the information provision on different teachers' selection outcomes, we run regressions of the following form:

$$y_i = \alpha T_i + X_i\beta + \varepsilon_i \quad (1)$$

where  $y_i$  is a "preference" or "assignment" outcome for teacher candidate  $i$ . The choice set for each candidate is the set of available vacancies within one of the regions (24 in our sample) and a specific area of specialization (educational level and subject, e.g., Secondary-Sciences).  $T_i$  is a dummy that indicates whether candidate  $i$  received either one of two treatments, and  $X_i$  is a vector including a constant and candidate control variables, namely age, gender, disability, and score on the PUN.

The analysis includes two outcomes of teacher preference: the % of disadvantaged schools selected by teacher candidate  $i$  and a dummy indicating whether she applied for at least one vacancy in a disadvantaged school. Our "assignment" outcome refers to whether teacher candidate  $i$  was assigned to a disadvantaged school for the final in-person evaluation.

In the appendix, we show the treatment effect on the preference for and assignment to "most remote schools" (located in the rural 1 areas) and "poor schools" (located in a district in the bottom 20% of the income distribution according to the 2013 Province and District Poverty Map). Compared to the rest of the disadvantaged schools, "most remote schools" are, on average, 26 km farther away from the province capital, 10 pp poorer, and have a higher proportion of temporary teachers (16 pp higher considering the last three years). They are also harder to staff: in the 2019 selection process, the likelihood of being selected by at least one teacher was around 18 pp lower for these institutions, compared to the rest of the disadvantaged schools. While "poor schools" are not necessarily "disadvantaged," they show whether the intervention was effective in attracting teachers to higher-need areas beyond the targeted schools.

In the appendix, we also show the impact of the treatment on the probability of ultimately being assigned to a disadvantaged school. Note, however, that the final allocation is influenced by more discretionary factors (e.g., subjective evaluation of schools and administrators during interviews and classroom observation), making its outcome more noisy.

## 6 Results and interpretation

Tables 7a through 8 show the estimations for the main outcomes. For each outcome we present six columns: the main model without interactions (models 1 and 2), the main model plus an interaction of the treatment variable and a "female teacher" dummy (models 3 and 4), and the main model plus an interaction of the treatment variable and a "low performance" dummy that take a value of one if the teacher is at the bottom half of the PUN distribution (models 5 and 6). Furthermore, we show the estimations without and with teacher-level controls (i.e., teachers candidates' sex, age, PUN score, and whether disabled; models 2, 4 and 6). In the models with interactions ("female teacher" or "low performance"), we also include interactions with each of the controls (e.g., "female teacher" and "age").

The two heterogeneous effects analyzed are particularly relevant for several reasons. First, teachers' preferences tend to be systematically different between men and women, the latter being significantly less likely to teach in poorer and remote regions. This may be due to different levels of labor flexibility for these groups. Such patterns, which have already been documented in the literature (see [Bertoni et al. 2019](#)), are confirmed in our sample.<sup>22</sup> Given how remote the disadvantaged schools are (approximately four times farther away from the province capital than the rest of the schools), it is plausible that the treatments were not effective among individuals with lower mobility (e.g., those for whom commuting longer distances is more costly), who are more often women.

The second heterogeneity analysis (high- vs. low-performing teachers) is also relevant, especially from a policy perspective. All the teachers who participated in our experiment are, by definition, top-performers, since they are among the 7% who passed the qualifying PUN exam. Thus, attracting *any* of these teachers to disadvantaged schools—even if they are at the bottom of this distribution—would be a positive outcome. Though certainly, the higher the quality of applicants and winners of vacancies in disadvantaged schools, the more effective the treatment would be in alleviating teacher sorting.

We separate our outcomes into two dimensions: (a) teachers' preferences (the types of schools to which they applied) and (b) teachers' assignment to schools where they participate in the final in-person evaluation.

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<sup>22</sup> For instance, when assessing teachers' preferences in the control group, we observe that female teachers are much less likely to apply to vacancies in disadvantaged schools. The share of disadvantaged schools included in an average male choice set is around 50% while, for females, the share is around 42%.

## 6.1 Main estimates

### *Teacher preferences*

As Table 7a shows, we find, on average, an increase of 1.9 ("Identity") and 2 pp ("Extrinsic") in the proportion of disadvantaged schools included in the teachers' choice set (with a mean of 46% in the control group), after taking into account teacher characteristics. In both cases, we find suggestive evidence that the effect is driven by the male teachers, where the point estimate becomes 3.4 ("Identity") and 3 pp ("Extrinsic"), though the estimation of the interaction is not precise enough to be significant.

When analyzing heterogeneous effects by teacher performance, we find a particularly large effect for high-performing teachers in the "Identity" treatment: 2.7 pp (1.2 pp for low-performers, but without a significant interaction effect). In the case of the "Extrinsic" treatment, we find a considerably greater effect for low-performing teachers: 2.4 pp (1.6 pp for high-performers with, again, an insignificant interaction term).<sup>23</sup>

As Table 7b shows, we also find significant and positive effects of the treatments on the probability of applying to at least one disadvantaged school. Specifically, we observe an increase of 1.8 and 2 pp in the probability of teachers including at least one disadvantaged school in their choice set - significant at the 10% level - in the "Intrinsic" and "Extrinsic" treatment arms, respectively. Like the previous results, the data suggests that the effects are being driven by males, for whom the magnitude respectively becomes 3.4 ("Intrinsic") and 3.2 pp ("Extrinsic") - significant at 10% (again, the interaction is not precise enough to detect a significant effect). As in the previous estimation, we observe a particularly large effect for high-performers in the "Identity" treatment (2.8 pp, significant at the 10% level, versus an insignificant 0.7 pp among low-performers), while the opposite is true in the "Extrinsic" arm: 2.4 pp, significant at the 10% level, among low-performers versus 1.6 pp, insignificant, among high-performers. In both cases the interactions are not significant.

### *Final evaluation assignment*

As Table 8 shows, we first document a positive and significant at 5% effect of the "Identity" treatment arm on the likelihood that a teacher was assigned to a disadvantaged school for the final in-person evaluation (2.7 pp, being the mean in control of 51%). The effect was, again, driven by male teachers, where the magnitude reached 6 pp, significant at 1% (interaction terms significant at the 10% level).

Interestingly, the magnitude among high-performers reaches 4.7 pp - significant at 5% - in the "Iden-

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<sup>23</sup> Although only suggestive, it is not surprising that the "Extrinsic" treatment is notably larger for low-performers as they usually come from relatively lower-income regions and, as a result, could be more responsive to monetary incentives.

tity" treatment, and 3.3 pp - significant at 10% - in the "Extrinsic" treatment (although the interactions are not estimated precisely enough to detect a significant effect).

Particularly with regard to the "Identity" arm, our intervention was successful, not only in encouraging teachers to select disadvantaged schools, but also in increasing their probability of being assigned to one of these schools for the final in-person evaluation. Moreover, the fact that the impact was significant (and of large magnitude) among high-performers is insightful from a policy perspective.

## 6.2 Additional results

In the appendix, we use different school characteristics to formally test whether treated teachers were more likely to prefer (and be assigned a final evaluation in) lower-income and more remote schools.

As Table A3 shows, we find an increase of 1.2 pp and 1.3 pp ("Identity" and "Extrinsic" arms) in the proportion of most remote schools in teachers' choice set, significant at 10% and 5%, respectively. The heterogeneous effect by sex in this case is more noisy and thus less conclusive. We did not find any significant effect on the probability of selecting at least one remote vacancy (Table A4). When analyzing the heterogeneous effect by high versus low-performing teachers, we find a very similar pattern to that described above: suggestive evidence that the effect was noticeably larger among high performers for the "Identity" arm, while the opposite was true for the "Extrinsic" arm.

We then analyze teacher candidates' preferences for the poorest schools. Although all the point estimates go in the right (positive) direction (Tables A5 and A6), we only find a significant effect of the "Identity" treatment on the proportion of vacancies in poor regions for high-performing teachers: 1.2 pp, significant at 5%.

As we show in Table A7, we find an average significant effect on the likelihood of being assigned to complete the final evaluation in a remote school for the "Extrinsic" treatment (2.2 pp, significant at 5%). Again, this is mostly driven by men (5.1 pp, significant at 5%; the interaction with women being negative and significant). While, on average, we don't find a significant effect of the "Identity" treatment arm, we do find a positive and significant effect for high-performing teachers (3.6 pp).

Table A8 shows that the "Identity" treatment arm had a significant 1.5 pp average increase in the likelihood of being assigned to a final evaluation in a poor school. Interestingly from a policy point of view, the effect among high-performers was 2.6 pp, significant at the 5% level.

In Table A9, in the appendix, we also show that the "Identity" treatment led to an increase of approximately 1 pp in the probability of ultimately being assigned to a disadvantaged school (2.5 pp among

high-performers and 3.1 pp among male teachers), but the point estimates are not precise enough to detect a significant effect. The p-values for high-performing and male teachers is 0.11. This is not surprising, given that the final allocation depends on more discretionary factors, making the process more noisy.

## 7 Conclusions

In this study, we provide novel evidence on the impact of making salient certain facets of identity—altruistic and extrinsic—on employment choices. We examine this question in a high-stake setting in which teacher candidates apply for jobs in specific schools with different levels of vulnerability. The government program we evaluate aimed to prime either teacher candidates' altruistic identity or external rewards, in an effort to encourage them to apply to vacancies in more disadvantaged schools (typically understaffed and with lower-performing students). To assess the impact of this intervention, we conducted a three-arm large-scale randomized controlled trial in Peru with the 11,568 teacher candidates who participated in the 2019 teacher selection process.

We find that teachers in both treatment arms ("Identity" and "Extrinsic") are significantly more likely to apply to vacancies in disadvantaged schools and, in the case of the "Identity" treatment, we observe a significant effect on the likelihood of being assigned to disadvantaged schools in the final stage of the evaluation process. We also find suggestive evidence that the effects are driven by male teachers, who are arguably more mobile and thus more willing to work in remote areas. Importantly, our estimates reveal that the effect of both treatments on the probability of being assigned to a disadvantaged school in the final in-person evaluation is larger among high-performing teachers, particularly for those in the "Altruistic Identity" arm. This result provides crucial insight for efforts aimed at reducing teacher sorting.

Broadly, our paper shows how a well-designed low-cost behavioral strategy can enhance the resources of disadvantaged schools, fundamental to improving the equity of the education system. The results of our first treatment arm suggest that making teachers' altruistic identity salient at the right moment can be a powerful tool to reduce teacher sorting. One caveat of this study is that the "Altruistic Identity" treatment was implemented in a setting where teachers could also receive extrinsic rewards (i.e., salary increases and career advancement opportunities) to work in disadvantaged schools. Further research is needed to assess the effectiveness of priming teachers' altruistic identity in the absence of monetary incentives.

The results of our second arm show that simplifying and making more salient information about extrinsic rewards has a notable effect on employment choices. This is an important finding given the



varying outcomes of differential compensation schemes and the failure of some monetary incentives to attract teachers to hard-to-staff schools ([Clotfelter et al. 2008b](#), [Maranto 2013](#)). In other contexts, psychological frictions associated with informational complexity and confusion over incentives have been shown to influence the effectiveness of social programs ([Bettinger et al. 2012](#), [Hoxby et al. 2013](#), [Bhargava and Manoli 2015](#)). Our research demonstrates that low-cost interventions can reduce these cognitive barriers by providing individuals with more simplified and customized information about extrinsic rewards.

Finally, the magnitude and the scope of our results call for more comprehensive policies that improve the working conditions of teachers employed in disadvantaged schools (e.g. better infrastructure, educational inputs, transportation, and housing). Interventions such as that described in this paper can complement and improve the effectiveness of these policies. We estimate that the cost of filling a teaching vacancy in a disadvantaged school using either of the two strategies evaluated in this paper is approximately \$13 per vacancy. Moreover, while any teacher in Peru who works in a disadvantaged school receives extrinsic rewards (including uncertified and temporary teachers), the program we evaluate targets more qualified teachers who passed a rigorous selection process. In a time when government budgets in many developing countries are being cut, low-cost interventions that prime candidates' intrinsic or extrinsic motivations provide a cost-effective way to further encourage teachers to apply to disadvantaged schools, thus reducing the shortage of credentialed teachers in places with high staffing needs.

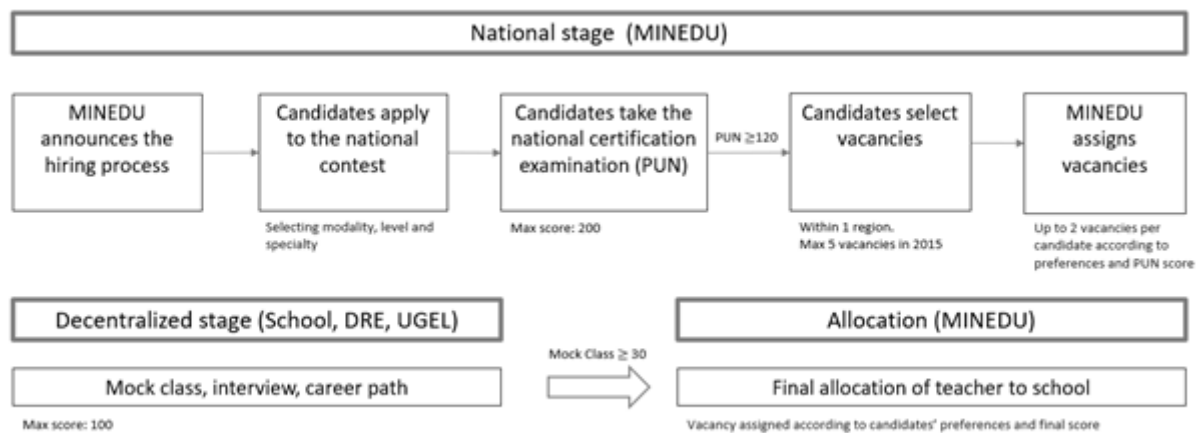
## 8 Tables and figures

**Figure 1:** Icons appearing in online vacancy selection platform

Add	Incentives	DRE/UGEL	School ID	School Name	School Type	School Management
+ Add	  	Ugel Utcubamba	1559178	16271 - Fatima	Single-teacher	Public - Direct Management
+ Add	  	Ugel Condorcanqui	1607027	I.E.I. N° 406 - Limon - Rio Santiago	Single-teacher	Public - Direct Management
+ Add	  	Ugel Bagua	259002	16199	Single-teacher	Public - Direct Management
+ Add		Ugel Bongara	1303387	Iei. N° 18092 - Pomacochas	Multi-teacher	Public - Direct Management
+ Add		Ugel Condorcanqui	491811	I.E.S.M. "Nieva" - Nieva	Multi-teacher	Public - Direct Management

*Note:* Icons in the "Incentives" column signify the following: the green icon represents the first extrinsic reward (i.e. monetary incentives), the black icon represents the second extrinsic reward (i.e. the possibility of more rapid professional career advancement), and the red icon represents altruistic identity (i.e. being an agent of social change).

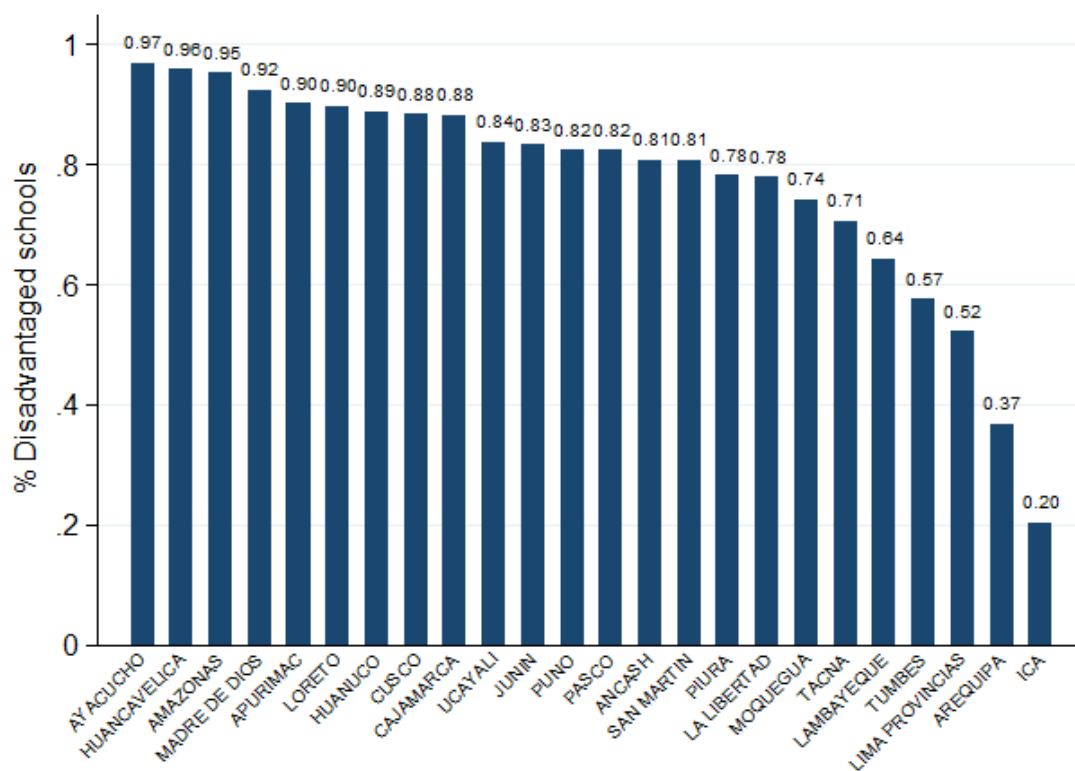
**Figure 2:** 2019 Teacher hiring process in Peru



*Note:* Ministry of Education (*Ministerio de Educación* - MINEDU). National Teacher Test (*Prueba Única Nacional* - PUN). Regional Education Directorates (*Dirección Regional de Educación* - DRE). Local Education Management Units (*Unidad de Gestión Educativa Local* - UGEL)

*Source:* Authors own elaboration.

**Figure 3:** Distribution of disadvantaged schools across regions



Source: MINEDU 2019

*Note:* The schools targeted by the government—referred to as “disadvantaged schools”—are those institutions that fall under the government’s incentive scheme (i.e., rural of any type, in the VRAEM area, in frontier regions, bilingual, single-teacher, and/or multi-grade).

**Table 1:** Selected versus unselected schools

	All schools	Selected schools (S)	Unselected schools (U)	p-value S=U	N.
<i>Characteristics associated to monetary incentives</i>					
Most Rural (Rural 1)	0.51	0.37	0.64	0.000	12,300
Moderate Rural (Rural 2)	0.22	0.22	0.22	0.604	12,300
Least Rural (Rural 3)	0.08	0.12	0.05	0.000	12,300
VRAEM	0.08	0.06	0.11	0.000	12,300
Frontier regions	0.12	0.07	0.17	0.000	12,300
Bilingual	0.47	0.24	0.68	0.000	12,300
Single-teacher	0.28	0.19	0.36	0.000	12,300
Multigrade	0.25	0.20	0.29	0.000	12,300
Mean monetary incentives (S/)	424.16	308.85	529.63	0.000	12,300
<i>Other characteristics</i>					
Urban	0.19	0.30	0.09	0.000	12,300
Poverty (%)	0.50	0.46	0.53	0.000	12,172
Enrollment (100s)	111.9	155.0	72.4	0.000	12,286
Basic services	0.51	0.68	0.35	0.000	12,300
Distance from prov. capital (km)	36.8	24.4	48.1	0.000	12,262
Student test scores in Math 2018 (standardized)	-0.15	0.12	-0.58	0.000	4,820
N.	12,300	5,876	6,424		

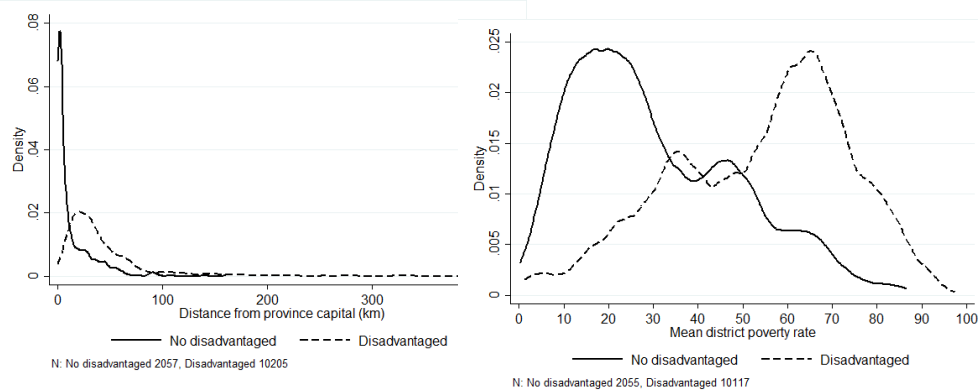
*Source:* Authors own elaboration.

**Table 2:** Structure of incentives

Characteristics associated to monetary incentives	Amount (S/)	% of basic salary (S/ 2200)
<i>Location</i>		
Most Rural (Rural 1)	500	23%
Moderate Rural (Rural 2)	100	5%
Least Rural (Rural 3)	70	3%
Frontier regions	100	5%
VRAEM	300	14%
<i>Type of school</i>		
Bilingual	150	7%
Single-teacher	200	9%
Multigrade	140	6%

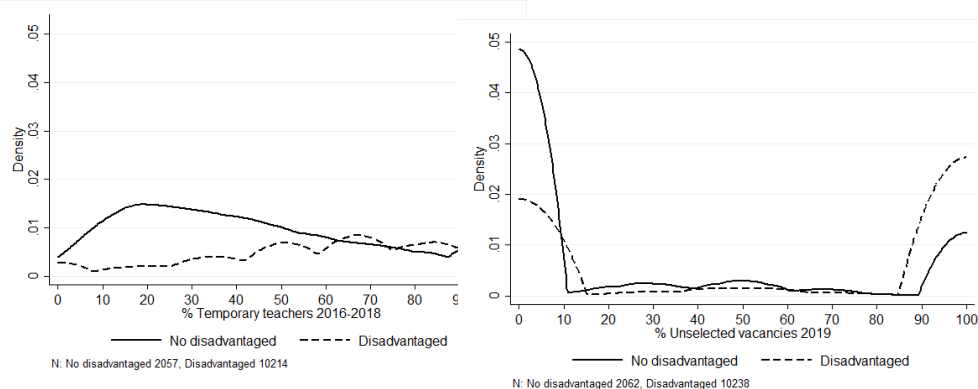
Source: MINEDU 2019.

**Figure 4: Disadvantaged versus non-disadvantaged schools**



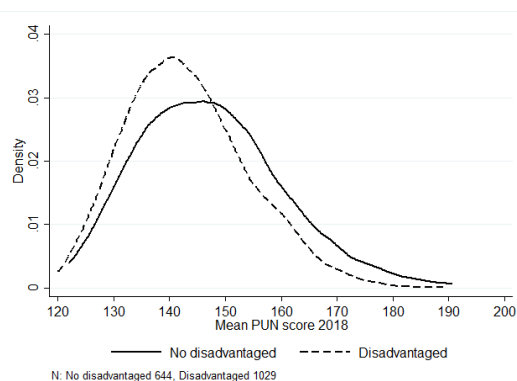
**(a)** Distance from prov. capital (km)

**(b)** District poverty rate



**(c)** % Temporary teachers 2016-2018

**(d)** % Unselected schools 2019



**(e)** PUN score 2019

Source: Authors own elaboration.

**Table 3:** Text messages by treatment group

N.	Date sent	Sent to	Text message
1	8/2/2019	Control	Congratulations [NAME]! You have passed the PUN. In a few days you will be able to select all the vacancies of your choice.
		Extrinsic	Congratulations [NAME]! You have passed the PUN. In a few days you will be able to select all the vacancies of your choice. Consider that in some schools you can receive up to \$343 additional to your basic salary.
		Identity	Congratulations [NAME]! You have passed the PUN. In a few days you will be able to select all the vacancies of your choice. In the online platform you can identify the schools where you can generate greater changes in learning. Thank you for choosing to improve lives!
2	8/6/2019	Control	[NAME], tomorrow you will be able to select all the vacancies of your choice in your preferred region.
		Extrinsic	[NAME], tomorrow you will be able to select all the vacancies of your choice in your preferred region. Remember that schools with monetary incentives guarantee you a higher monthly income.
		Identity	[NAME], tomorrow you will be able to select all the vacancies of your choice in your preferred region. Thank you for being an agent of social change. In the online platform we will point out the schools where you can have a greater impact on the learning of your students.
3	8/7/2019*	Control	[NAME], you can now select all the vacancies of your choice in the teacher evaluation.
		Extrinsic	[NAME], you can now select all the vacancies of your choice in the teacher evaluation. Do not miss the opportunity to select rural or frontier schools that may allow you to reach a higher salary scale 1 year in advance.
		Identity	[NAME], you can now select all the vacancies of your choice in the teacher evaluation. We recognize your teacher vocation. In the online platform you can identify the schools where you can generate greater changes in student learning.
4	8/13/2019	Control	[NAME], remember to select all the vacancies of your choice in the teacher evaluation.
		Extrinsic	[NAME], remember to select all the vacancies of your choice in the teacher evaluation. Be one of the teachers who, in some schools, already receive up to 5 monetary incentives.
		Identity	[NAME], remember to select all the vacancies of your choice in the teacher evaluation. You can have a great impact on your students, especially in areas with greater needs.

*Note:* \* Start date of vacancy selection process, closing date on 8/28/2019. Text messages in original language in Table A1). Standardized written test (*Prueba Única Nacional* – PUN)



**Table 3 (cont.): Text messages by treatment group**

N.	Date sent	Sent to	Text message
5	8/15/2019	All teachers who have not yet selected vacancies	[NAME], you have not yet selected the vacancies of your choice in the online platform. This is a necessary step of the teacher evaluation process.
6	8/18/2019	Control	[NAME], in 4 days the vacancies' selection process of the teacher evaluation will be closed.
		Extrinsic	[NAME], in 4 days the vacancies' selection process of the teacher evaluation will be closed. Remember that schools which provide incentives allow you a higher monthly income and the possibility to reach a higher salary scale in less time.
		Identity	[NAME], in 4 days the vacancies' selection process of the teacher evaluation will be closed. Remember that a lot of students need you to improve their learning. Thank you for choosing to improve lives!
7	8/22/2019	All teachers that passed the PUN	The vacancies' selection process of the 2019 teacher evaluation has been extended! More information on this process has been sent to your email.
8	8/26/2019	All teachers who have not yet selected vacancies	You have not yet selected the vacancies of your choice in the on-line platform of the teacher evaluation. Remember that if you don't complete the selection before August 28, your candidacy will be removed from the evaluation.
9	9/5/2019	Teachers with less than 2 assigned vacancies	Until September 9 you can select here: <a href="http://bit.ly/2krT0QL">http://bit.ly/2krT0QL</a> some vacancies of your choice among the ones that are still available for the 2019 teacher evaluation.
10	9/7/2019	Control	[NAME], until September 9 you have an additional opportunity to select vacancies of your choice in the teacher evaluation.
		Extrinsic	[NAME], until September 9 you have an additional opportunity to select vacancies of your choice in the teacher evaluation. Remember that you can select schools with monetary incentives as indicated in the online platform.
		Identity	[NAME], until September 9 you have an additional opportunity to select vacancies of your choice in the teacher evaluation. Remember that you can select schools where you have the possibility to generate greater changes in learning.

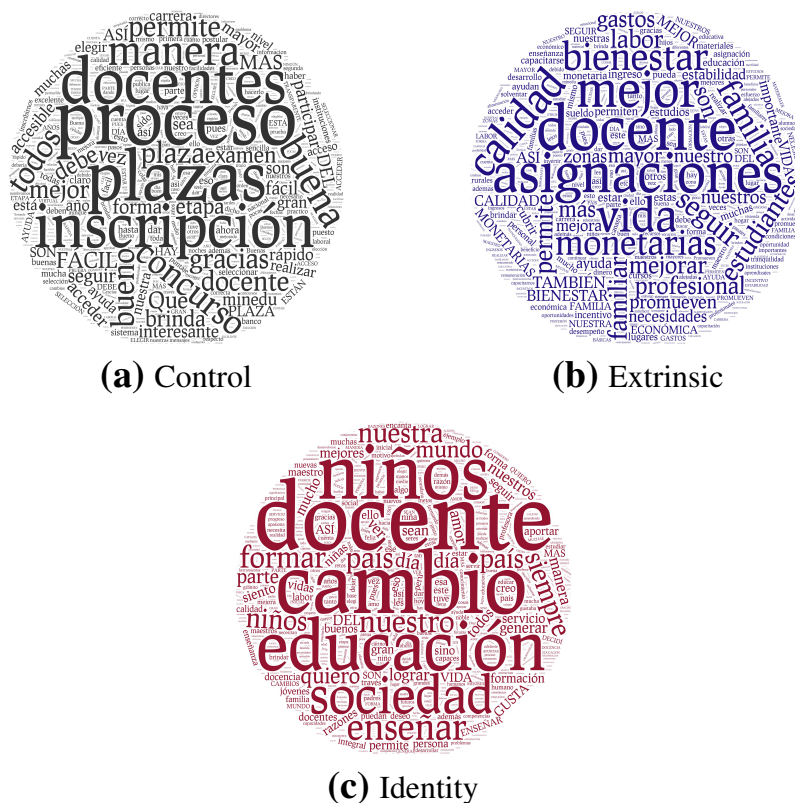
*Note:* \* Start date of vacancy selection process, closing date on 8/28/2019. Text messages in the original language in Table A1). Standardized written test (*Prueba Única Nacional* – PUN)

**Table 4:** Voluntary written exercise on the online selection platform

Group	Voluntary written exercise
Control	Thank you for participating in the 2019 Teacher Evaluation. What do you think about the evaluation registration process?
Treatment Extrinsic	Thank you for participating in the teacher evaluation. How do monetary incentives promote the welfare of teachers? We would like you to take a few minutes to analyze this question and then share with us your ideas about it.
Treatment Identity	Thank you for choosing to be a teacher and help generate changes in student learning! We would like you to share with us the reasons that motivated you to become a teacher. We would like you to take a few minutes to think and then share with us the main reasons that motivated you to choose this profession.
All	Note: Your answer is very valuable to us and it will only be used for Minedu informational purposes. The answer you provide will not affect your score in the evaluation. Thanks for participating.

*Note:* Written exercise in original language in Table A2. Ministry of Education (*Ministerio de Educación* - MINEDU).

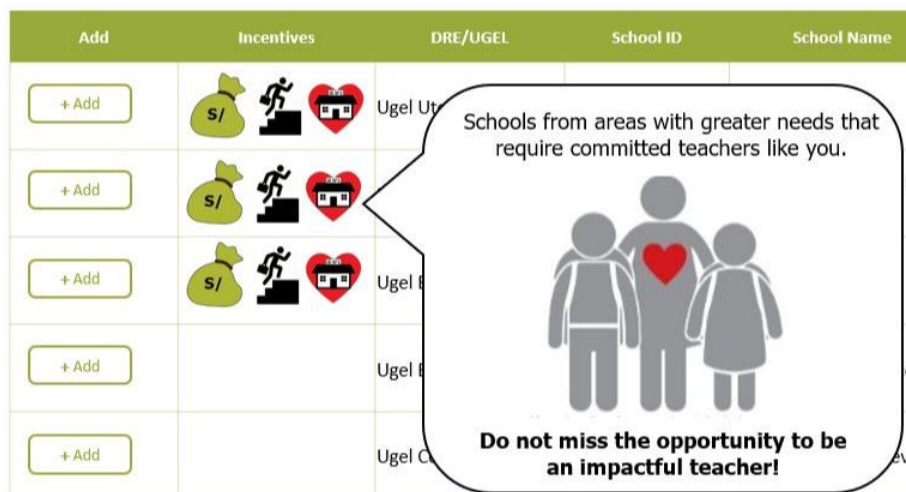
**Figure 5: Text analysis of voluntary written exercise**



*Note:* The response rate was 66% for the Control group, 66% for the Extrinsic group and 74% for the Identity group.

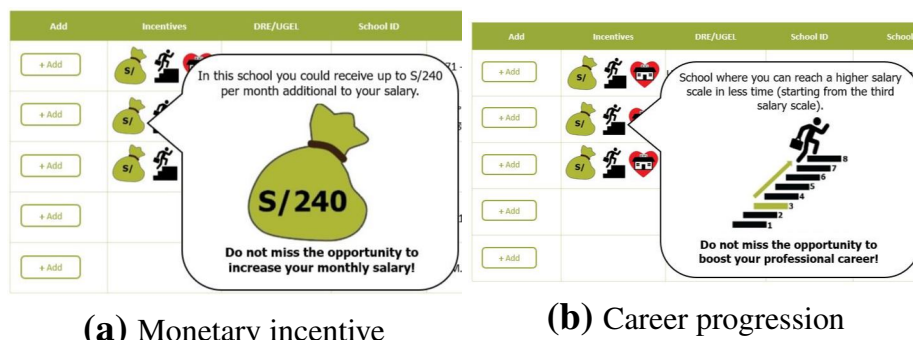
*Source:* Authors own elaboration.

**Figure 6:** Pop-up on online vacancy selection platform - Identity



Note: Pop-up in original language in Figure A1.

**Figure 7:** Pop-up on online vacancy selection platform - Extrinsic



(a) Monetary incentive

(b) Career progression

Note: Pop-up in original language in Figure A1.

**Figure 8:** Pop-up on online vacancy selection platform - Control

Add	Incentives	DRE/UGEL	School ID	School Name	School Type	School Management
+ Add		School with monthly monetary incentives.	9178	16271 - Fatima	Single-teacher	Public - Direct Management
+ Add		School where you can reach a higher salary scale in less time (Rural or Frontier school).		I.E.I. N° 406 - Limon - Rio Santiago	Single-teacher	Public - Direct Management
+ Add		School where you can generate major changes in student learning.	99		Single-teacher	Public - Direct Management
+ Add		Ugel Bongara	1303387	Iei. N° 18092 - Pomacochas	Multi-teacher	Public - Direct Management
+ Add		Ugel Condorcanqui	491811	I.E.S.M. "Nieva" - Nieva	Multi-teacher	Public - Direct Management

Note: Pop-up in original language in Figure A1.

**Table 5:** Summary of model variables, candidate-level

	Obs	Mean	Std. Dev.	Min	Max
<i>Candidate's attributes</i>					
Female	7,217	0.64	0.48	0	1
Age	7,217	35.99	6.76	21	63
PUN score	7,217	144.57	11.88	120	190
Disabled	7,217	0.00	0.06	0	1
Low-performing	7,217	0.51	0.50	0	1
<i>Outcomes</i>					
Assigned to at least 1 vacancy	7,217	0.79	0.40	0	1
% Disadvantaged vacancies selected	7,217	0.47	0.34	0	1
Selected at least 1 disadvantaged vacancy	7,217	0.81	0.40	0	1
Assigned to a disadvantaged vacancy	7,217	0.53	0.50	0	1
% Most remote vacancies selected	7,217	0.15	0.23	0	1
Selected at least 1 most remote vacancy	7,217	0.41	0.49	0	1
Assigned to a most remote vacancy	7,217	0.21	0.41	0	1
% Poor vacancies selected	7,217	0.18	0.27	0	1
Selected at least 1 poor vacancy	7,217	0.41	0.49	0	1
Assigned to a poor vacancy	7,217	0.22	0.41	0	1

Source: Authors own elaboration.

**Table 6: Balance test**

	Control	Extrinsic	p-val C=E	Control	Identity	p-val C=I	Extrinsic	Identity	p-val E=I
Age	35.96	36.16	0.292	35.96	35.84	0.543	36.16	35.84	0.095
Female	0.64	0.63	0.339	0.64	0.66	0.288	0.63	0.66	0.043
<i>Teaching experience in public schools</i>									
None	0.17	0.14	0.005	0.17	0.17	0.624	0.14	0.17	0.018
< 2 years	0.15	0.16	0.284	0.15	0.16	0.402	0.16	0.16	0.811
2-5 years	0.35	0.35	0.825	0.35	0.35	0.807	0.35	0.35	0.982
6-10 years	0.26	0.28	0.130	0.26	0.26	0.733	0.28	0.26	0.238
> 10 years	0.07	0.07	0.764	0.07	0.07	0.548	0.07	0.07	0.367
<i>Teaching experience in private schools</i>									
None	0.30	0.32	0.228	0.30	0.32	0.228	0.32	0.32	0.994
< 2 years	0.17	0.17	0.904	0.17	0.17	0.570	0.17	0.17	0.655
2-5 years	0.33	0.31	0.273	0.33	0.32	0.501	0.31	0.32	0.667
6-10 years	0.14	0.14	0.990	0.14	0.14	0.895	0.14	0.14	0.905
> 10 years	0.06	0.06	0.986	0.06	0.06	0.947	0.06	0.06	0.961
<i>Education</i>									
Studien in an Institute	0.44	0.45	0.463	0.44	0.47	0.019	0.45	0.47	0.108
Studied in a University	0.52	0.51	0.378	0.52	0.49	0.017	0.51	0.49	0.132
Studien in an Institute and in a University	0.04	0.04	0.700	0.04	0.04	0.883	0.04	0.04	0.810
<i>PUN score</i>									
Reading Comprehension	39.11	39.29	0.189	39.11	39.31	0.147	39.29	39.31	0.892
Logical Reasoning	35.79	35.65	0.341	35.79	35.60	0.188	35.65	35.60	0.733
Pedagogical Knowledge of Specialization	69.44	69.92	0.039	69.44	69.60	0.484	69.92	69.60	0.171
Total	144.35	144.86	0.139	144.35	144.51	0.622	144.86	144.51	0.312
N.	2,390	2,385		2,390	2,442		2,385	2,442	

*Source:* Authors own elaboration.

**Table 7a:** Preferences - proportion of disadvantaged schools

	% Disadvantaged Vacancies Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0176** (0.0087)	0.0201** (0.0086)	0.0285** (0.0142)	0.0301** (0.0139)	0.0148 (0.0124)	0.0159 (0.0123)
T. Identity	0.0174** (0.0087)	0.0191** (0.0086)	0.0356** (0.0145)	0.0339** (0.0143)	0.0257** (0.0123)	0.0274** (0.0122)
T. Extrinsic * Female			-0.0183 (0.0180)	-0.0153 (0.0177)		
T. Identity * Female			-0.0268 (0.0181)	-0.0228 (0.0179)		
T. Extrinsic * Low Performer					0.0083 (0.0174)	0.0090 (0.0172)
T. Identity * Low Performer					-0.0153 (0.0174)	-0.0155 (0.0171)
T. Extrinsic + T. Extrinsic * Female			0.010 (0.011)	0.014 (0.01)		
T. Identity + T. Identity * Female			0.008 (0.01)	0.011 (0.010)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.025** (0.012)	0.024** (0.012)
T. Identity + T. Identity * Low Perf.					0.011 (0.012)	0.012 (0.012)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.46	0.46	0.46	0.46	0.46	0.46
Mean (control, male)	0.50	0.50	0.50	0.50	0.50	0.50
Mean (control, high-performer)	0.42	0.42	0.42	0.42	0.42	0.42
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1960	0.2280	0.2044	0.2281	0.2088	0.2279

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table 7b: Preferences - at least one disadvantaged school**

	At Least 1 Disadvantaged Vacancy Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0179*	0.0204*	0.0312*	0.0321*	0.0142	0.0161
	(0.0107)	(0.0106)	(0.0171)	(0.0169)	(0.0161)	(0.0160)
T. Identity	0.0166	0.0177*	0.0354**	0.0335*	0.0270*	0.0282*
	(0.0107)	(0.0106)	(0.0173)	(0.0172)	(0.0161)	(0.0159)
T. Extrinsic * Female			-0.0215	-0.0182		
			(0.0219)	(0.0217)		
T. Identity * Female			-0.0284	-0.0244		
			(0.0220)	(0.0219)		
T. Extrinsic * Low Performer					0.0097	0.0087
					(0.0215)	(0.0213)
T. Identity * Low Performer					-0.0195	-0.0203
					(0.0214)	(0.0213)
T. Extrinsic + T. Extrinsic * Female			0.009	0.014		
			(0.014)	(0.013)		
T. Identity + T. Identity * Female			0.007	0.009		
			(0.013)	(0.013)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.025*	0.024**
					(0.014)	(0.014)
T. Identity + T. Identity * Low Perf.					0.007	0.007
					(0.014)	(0.014)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.79	0.79	0.79	0.79	0.79	0.61
Mean (control, male)	0.80	0.80	0.80	0.80	0.80	0.80
Mean (control, high-performer)	0.76	0.76	0.76	0.76	0.76	0.76
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1274	0.1437	0.1294	0.1434	0.1333	0.1443

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01



**Table 8:** Assignment to disadvantaged schools

	Assigned to a Disadvantaged School					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0217 (0.0136)	0.0199 (0.0136)	0.0363 (0.0221)	0.0357 (0.0220)	0.0336* (0.0199)	0.0334* (0.0199)
T. Identity	0.0263* (0.0136)	0.0266** (0.0135)	0.0614*** (0.0221)	0.0600*** (0.0221)	0.0440** (0.0196)	0.0466** (0.0196)
T. Extrinsic * Female			-0.0243 (0.0280)	-0.0248 (0.0280)		
T. Identity * Female			-0.0527* (0.0279)	-0.0519* (0.0279)		
T. Extrinsic * Low Performer					-0.0247 (0.0273)	-0.0263 (0.0272)
T. Identity * Low Performer					-0.0350 (0.0271)	-0.0391 (0.0270)
T. Extrinsic + T. Extrinsic * Female			0.012 (0.017)	0.011 (0.017)		
T. Identity + T. Identity * Female			0.008 (0.017)	0.008 (0.017)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.008 (0.019)	0.007 (0.019)
T. Identity + T. Identity * Low Perf.					0.007 (0.019)	0.007 (0.019)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.51	0.51	0.51	0.51	0.51	0.51
Mean (control, male)	0.56	0.56	0.56	0.56	0.56	0.56
Mean (control, high-performer)	0.51	0.51	0.51	0.51	0.51	0.51
N	7217	7217	7217	7217	7217	7217
R-Squared	0.116	0.118	0.116	0.119	0.113	0.12

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

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## Appendix - Tables

**Table A1: Text messages in original language by treatment group**

N.	Date sent	Sent by	Sent to	Text message (Original)
1	8/2/2019	Control		¡Felicitaciones [NOMBRE]! Has aprobado la PUN. En pocos días podrás seleccionar todas las plazas de tu preferencia.
		Extrinsic		¡Felicitaciones [NOMBRE]! Has aprobado la PUN. En pocos días podrás seleccionar todas las plazas de tu preferencia. Considera que en algunas instituciones educativas puedes recibir asignaciones mensuales de hasta 1150 soles adicionales a tu remuneración.
		IDB	Identity	¡Felicitaciones [NOMBRE]! Has aprobado la PUN. En pocos días podrás seleccionar todas las plazas de tu preferencia. En el aplicativo podrás ver las instituciones educativas donde puedes generar mayores cambios en los aprendizajes. ¡Gracias por elegir mejorar vidas!
2	8/6/2019	Control		[NOMBRE], mañana ya podrás seleccionar todas las plazas de tu interés en la región de tu preferencia.
		Extrinsic		[NOMBRE], mañana ya podrás seleccionar todas las plazas de tu interés en una región del Perú. Recuerda que las instituciones educativas con asignaciones te garantizan un mayor ingreso mensual.
		Identity		[NOMBRE], mañana ya podrás seleccionar todas las plazas de tu interés en la región de tu preferencia. Gracias por ser un agente de cambio social. En el aplicativo te señalaremos las instituciones educativas donde podrás lograr mayor impacto en los aprendizajes de tus estudiantes.
3	8/7/2019*	Control		[NOMBRE], ya puedes seleccionar todas las plazas de tu interés en el concurso de nombramiento.
		Extrinsic		[NOMBRE], ya puedes seleccionar todas las plazas de tu interés en el concurso de nombramiento. No pierdas la oportunidad de seleccionar instituciones educativas rurales o de frontera que te pueden permitir subir de escala magisterial 1 año antes.
		Identity		[NOMBRE], ya puedes seleccionar todas las plazas de tu interés en el concurso de nombramiento. Reconocemos tu vocación docente. En el aplicativo podrás identificar las instituciones educativas donde puedes generar mayores cambios en los aprendizajes de los estudiantes.
4	8/13/2019	Control		[NOMBRE], recuerda seleccionar todas las plazas de tu interés en el concurso de nombramiento.
		Extrinsic		[NOMBRE], recuerda seleccionar todas las plazas de tu interés en el concurso de nombramiento. Sé uno de los docentes que ya reciben hasta 5 asignaciones monetarias en algunas instituciones educativas.
		Identity		[NOMBRE], recuerda seleccionar todas las plazas de tu interés en el concurso de nombramiento. Tú puedes tener un gran impacto en tus estudiantes, especialmente en ámbitos con mayores necesidades.
5	8/15/2019	All teachers who have not yet selected vacancies		[NOMBRE], aun no has seleccionado las plazas de tu interes en el aplicativo. Este es un paso fundamental para continuar participando del concurso de nombramiento.

*Note:* \* Start date of vacancy selection process, closing date 8/28/2019. Inter-American Development Bank (IDB), Ministry of Education (*Ministerio de Educación* - MINEDU), standardized written test (*Prueba Única Nacional* – PUN).



**Table A1 (cont.):** Text messages in original language by treatment group

N.	Date sent	Sent by	Sent to	Text message (Original)
6	8/18/2019		Control	[NOMBRE], en 4 días culminará la etapa de selección de plazas en el concurso de nombramiento.
		IDB	Extrinsic	[NOMBRE], [NOMBRE], en 4 días culminará la etapa de selección de plazas en el concurso de nombramiento. Recuerda que las instituciones educativas con asignaciones te permiten un mayor ingreso mensual y la posibilidad de subir de escala magisterial en menos tiempo.
			Identity	[NOMBRE], en 4 días culminará la etapa de selección de plazas en el concurso de nombramiento. Recuerda que hay muchos estudiantes que te necesitan para mejorar sus aprendizajes. ¡Gracias por elegir mejorar vidas!
7	8/22/2019	MINEDU	All teachers that passed the PUN	¡Se amplió la etapa de selección de plazas del Concurso de Nombramiento 2019! Mas informacion de su interes para esta etapa en su correo electronico.
8	8/26/2019	IDB	All teachers who have not yet selected vacancies	Aun no has seleccionado las plazas de tu interes en el aplicativo del concurso de nombramiento. Recuerda que de no hacerlo hasta el 28 de agosto, quedarás fuera del concurso
9	9/5/2019	MINEDU	Teachers with less than 2 assigned vacancies	Hasta el 9 set puede seleccionar aqui: <a href="http://bit.ly/2krT0QL">http://bit.ly/2krT0QL</a> alguna plaza de su interes con espacio disponible para el Concurso de Nombramiento 2019.
10	9/7/2019	IDB	Control	[NOMBRE], hasta el 9 de set tienes una nueva oportunidad para seleccionar plazas de tu interes en el aplicativo del concurso.
			Extrinsic	[NOMBRE], hasta el 9 de set tienes una nueva oportunidad para seleccionar plazas de tu interes en el concurso. Recuerda que puedes seleccionar escuelas con asignaciones monetarias señaladas en el aplicativo.
			Identity	[NOMBRE], hasta el 9 de set tienes una nueva oportunidad para seleccionar plazas de tu interes en el aplicativo del concurso. Recuerda que puedes seleccionar escuelas donde tienes la posibilidad de generar mayores cambios en los aprendizajes.

*Note:* \* Start date of vacancy selection process, closing date 8/28/2019. Inter-American Development Bank (IDB), Ministry of Education (*Ministerio de Educación* - MINEDU), standardized written test (*Prueba Única Nacional* – PUN).

**Table A2:** Voluntary written exercise on the online selection platform in original language

Group	Voluntary written exercise (Original)
Control	Gracias por participar en el Concurso de Nombramiento Docente 2019. ¿Qué opinas sobre el proceso de inscripción al concurso?
Extrinsic	Gracias por participar en el concurso de nombramiento. ¿De qué manera las asignaciones monetarias promueven el bienestar de los docentes? Nos gustaría que te tomes unos minutos para analizar esta pregunta y luego compartas con nosotros tus ideas al respecto.
Identity	¡Gracias por elegir ser docente y ayudar a generar cambios en los aprendizajes de los estudiantes! Quisiéramos que compartas con nosotros las razones por las que elegiste ser docente. Nos gustaría que te tomes unos minutos para pensar y luego compartas con nosotros las principales razones que te motivaron a elegir esta profesión.
All	Nota: Tu respuesta es muy valiosa para nosotros y solo se utilizará para fines informativos del Minedu. La respuesta que brindes no afectará tu puntaje en el concurso. Gracias por participar.

**Table A3: Preferences - proportion of most remote schools**

	% Most Remote Vacancies Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0123*	0.0132**	0.0212**	0.0224**	0.0094	0.0093
	(0.0063)	(0.0062)	(0.0108)	(0.0107)	(0.0081)	(0.0080)
T. Identity	0.0104*	0.0117*	0.0118	0.0111	0.0191**	0.0207**
	(0.0062)	(0.0061)	(0.0109)	(0.0108)	(0.0083)	(0.0082)
T. Extrinsic * Female			-0.0155	-0.0144		
			(0.0132)	(0.0130)		
T. Identity * Female			-0.0010	0.0009		
			(0.0132)	(0.0131)		
T. Extrinsic * Low Performer					0.0073	0.0081
					(0.0125)	(0.0123)
T. Identity * Low Performer					-0.0164	-0.0168
					(0.0124)	(0.0122)
T. Extrinsic + T. Extrinsic * Female			0.006	0.008		
			(0.08)	(0.007)		
T. Identity + T. Identity * Female			0.01	0.011		
			(0.007)	(0.0073)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.018*	0.017*
					(0.009)	(0.009)
T. Identity + T. Identity * Low Perf.					0.004	0.004
					(0.009)	(0.009)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.13	0.13	0.13	0.13	0.13	0.13
Mean (control, male)	0.16	0.16	0.16	0.16	0.16	0.16
Mean (control, high-performer)	0.11	0.11	0.11	0.11	0.11	0.11
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1309	0.1651	0.1485	0.1653	0.1408	0.1654

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A4: Preferences - at least one most remote school**

	At Least 1 Most Remote Vacancy Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.013 (0.0135)	0.0157 (0.0132)	0.0305 (0.0220)	0.033 (0.0217)	0.0064 (0.0189)	0.007 (0.0186)
T. Identity	0.0125 (0.0134)	0.0151 (0.0132)	-0.0035 (0.0222)	-0.0050 (0.0220)	0.0141 (0.0190)	0.0165 (0.0188)
T. Extrinsic * Female			-0.0301 (0.0277)	-0.0271 (0.0273)		
T. Identity * Female			0.0266 (0.0277)	0.0310 (0.0275)		
T. Extrinsic * Low Performer					0.0170 (0.0267)	0.0169 (0.0264)
T. Identity * Low Performer					-0.0018 (0.0266)	-0.0029 (0.0264)
T. Extrinsic + T. Extrinsic * Female			0.00 (0.02)	0.006 (0.016)		
T. Identity + T. Identity * Female			0.02 (0.016)	0.025 (0.016)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.025 (0.018)	0.023 (0.018)
T. Identity + T. Identity * Low Perf.					0.013 (0.018)	0.013 (0.018)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.40	0.40	0.40	0.40	0.40	0.24
Mean (control, male)	0.45	0.45	0.45	0.45	0.45	0.29
Mean (control, high-performer)	0.36	0.36	0.36	0.36	0.36	0.11
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1073	0.1403	0.1203	0.1405	0.1203	0.1398

*Note:* Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A5:** Preferences - proportion of schools in poor districts

	% Vacancies in Poor Districts Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0034 (0.0043)	0.0037 (0.0043)	0.0111 (0.0079)	0.0112 (0.0079)	0.0022 (0.0056)	0.0026 (0.0056)
T. Identity	0.0049 (0.0043)	0.0052 (0.0043)	0.0127 (0.0080)	0.0121 (0.0080)	0.0118** (0.0058)	0.0121** (0.0058)
T. Extrinsic * Female			-0.0125 (0.0093)	-0.0120 (0.0093)		
T. Identity * Female			-0.0117 (0.0094)	-0.0110 (0.0094)		
T. Extrinsic * Low Performer					0.0028 (0.0085)	0.0024 (0.0085)
T. Identity * Low Performer					-0.0133 (0.0085)	-0.0134 (0.0085)
T. Extrinsic + T. Extrinsic * Female			-0.001 (0.004)	-0.005 (0.005)		
T. Identity + T. Identity * Female			0.0 (0.005)	0.0012 (0.05)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.005 (0.006)	0.005 (0.006)
T. Identity + T. Identity * Low Perf.					-0.0013 (0.006)	-0.0013 (0.006)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.07	0.07	0.07	0.07	0.07	0.07
Mean (control, male)	0.08	0.08	0.08	0.08	0.08	0.08
Mean (control, high-performer)	0.06	0.06	0.06	0.06	0.06	0.06
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1513	0.1542	0.1526	0.1543	0.1524	0.1545

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A6: Preferences - at least one school in poor district**

	At Least 1 Vacancy in Poor Districts Selected					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0027 (0.0114)	0.0042 (0.0113)	0.0182 (0.0199)	0.0189 (0.0198)	0.0030 (0.0156)	0.0046 (0.0155)
T. Identity	0.0097 (0.0114)	0.0105 (0.0114)	0.0314 (0.0203)	0.0297 (0.0202)	0.0229 (0.0157)	0.0236 (0.0157)
T. Extrinsic * Female			-0.0250 (0.0242)	-0.0240 (0.0241)		
T. Identity * Female			-0.0329 (0.0245)	-0.0302 (0.0244)		
T. Extrinsic * Low Performer					0.0013 (0.0227)	-0.0009 (0.0227)
T. Identity * Low Performer					-0.0253 (0.0227)	-0.0258 (0.0226)
T. Extrinsic + T. Extrinsic * Female			-0.006 (0.013)	-0.004 (0.013)		
T. Identity + T. Identity * Female			-0.0015 (0.013)	0 (0.013)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.004 (0.016)	0.004 (0.016)
T. Identity + T. Identity * Low Perf.					-0.002 (0.016)	-0.002 (0.016)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.24	0.24	0.24	0.24	0.24	0.24
Mean (control, male)	0.27	0.27	0.27	0.27	0.27	0.27
Mean (control, high-performer)	0.21	0.21	0.21	0.21	0.21	0.21
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1703	0.1757	0.1716	0.1759	0.1729	0.1768

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A7: Assignment to most remote schools**

	Assigned to a Most Remote School					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.0222** (0.0112)	0.0224** (0.0111)	0.0503** (0.0196)	0.0515*** (0.0195)	0.0338** (0.0155)	0.0330** (0.0154)
T. Identity	0.0161 (0.0111)	0.0177 (0.0111)	0.0224 (0.0195)	0.0216 (0.0194)	0.0337** (0.0155)	0.0359** (0.0154)
T. Extrinsic * Female			-0.0462* (0.0238)	-0.0459* (0.0237)		
T. Identity * Female			-0.0081 (0.0236)	-0.0064 (0.0236)		
T. Extrinsic * Low Performer					-0.0211 (0.0224)	-0.0208 (0.0222)
T. Identity * Low Performer					-0.0336 (0.0222)	-0.0355 (0.0221)
T. Extrinsic + T. Extrinsic * Female			0.004 (0.013)	0.006 (0.013)		
T. Identity + T. Identity * Female.			0.014 (0.013)	0.0155 (0.013)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.013 (0.016)	0.007 (0.016)
T. Identity + T. Identity * Low Perf.					0 (0.015)	0 (0.015)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.20	0.20	0.20	0.20	0.20	0.20
Mean (control, male)	0.23	0.23	0.23	0.23	0.23	0.23
Mean (control, high-performer)	0.17	0.17	0.17	0.17	0.17	0.17
N	7217	7217	7217	7217	7217	7217
R-Squared	0.116	0.118	0.116	0.119	0.113	0.12

*Note:* Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A8:** Assignment to schools in poor districts

	Assigned to a School in Poor Districts					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	-0.0012 (0.0084)	-0.0013 (0.0084)	0.0117 (0.0153)	0.0113 (0.0153)	0.0001 (0.0122)	0.0010 (0.0121)
T. Identity	0.0145* (0.0086)	0.0146* (0.0086)	0.0235 (0.0160)	0.0224 (0.0160)	0.0255** (0.0127)	0.0257** (0.0127)
T. Extrinsic * Female			-0.0208 (0.0183)	-0.0208 (0.0182)		
T. Identity * Female			-0.0138 (0.0189)	-0.0127 (0.0189)		
T. Extrinsic * Low Performer					-0.0032 (0.0168)	-0.0045 (0.0168)
T. Identity * Low Performer					-0.0216 (0.0222)	0.0222 (0.0221)
T. Extrinsic + T. Extrinsic * Female			-0.009 (0.009)	-0.009 (0.009)		
T. Identity + T. Identity * Female.			0.009 (0.01)	0.01 (0.01)		
T. Extrinsic + T. Extrinsic * Low. Perf.					-0.003 (0.01)	-0.003 (0.01)
T. Identity + T. Identity * Low Perf.					0.003 (0.012)	0.003 (0.012)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.10	0.10	0.10	0.10	0.10	0.10
Mean (control, male)	0.12	0.12	0.12	0.12	0.12	0.12
Mean (control, high-performer)	0.10	0.10	0.10	0.10	0.10	0.10
N	7217	7217	7217	7217	7217	7217
R-Squared	0.116	0.118	0.116	0.119	0.113	0.12

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01

**Table A9:** Final allocation to a disadvantaged school

	Finally Allocated to a Disadvantaged School					
	(1)	(2)	(3)	(4)	(5)	(6)
T. Extrinsic	0.01 (0.01)	0.010 (0.01)	-0.00 (0.019)	0.00 (0.02)	0.00 (0.016)	0.01 (0.01)
T. Identity	0.012 (0.01)	0.013 (0.01)	0.032 (0.02)	0.031 (0.019)	0.024 (0.016)	0.025 (0.016)
T. Extrinsic * Female			0.016 (0.023)	0.016 (0.023)		
T. Identity * Female			-0.03 (0.018)	-0.028 (0.02)		
T. Extrinsic * Low Performer					0.002 (0.02)	0.002 (0.02)
T. Identity * Low Performer					-0.02 (0.02)	-0.02 (0.02)
T. Extrinsic + T. Extrinsic * Female			0.015 (0.014)	0.016 (0.014)		
T. Identity + T. Identity * Female			0.002 (0.01)	0.003 (0.01)		
T. Extrinsic + T. Extrinsic * Low. Perf.					0.012 (0.016)	0.011 (0.016)
T. Identity + T. Identity * Low Perf.					0.001 (0.01)	0.001 (0.016)
Controls	NO	YES	NO	YES	NO	YES
Mean (control)	0.20	0.20	0.20	0.20	0.20	0.20
Mean (control, male)	0.23	0.23	0.23	0.23	0.23	0.17
Mean (control, high-performers)	0.17	0.17	0.17	0.17	0.17	0.17
N	7217	7217	7217	7217	7217	7217
R-Squared	0.1960	0.2280	0.2044	0.2281	0.2088	0.2279

Note: Robust standard errors in parentheses; \* p < 0.10 \*\* p < 0.05 \*\*\* p < 0.01



Appendix - figures

Figure A1: Pop-ups on online vacancy selection platform in original language

